

POL 334  
1/1/68  
JAPAN-US

DECLASSIFIED  
Authority MM969000  
By W6D NARA Date 7/25/02

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DEF 12-1 45



Department of State

TELEGRAM

XR POL 334 JAPAN-45

 10/17/69  
 8611

LIMITED OFFICIAL USE 921

PAGE 01 TOKYO 08611 171151Z

45

ACTION EA 15

INFO OCT 01, CIAE 00, DODE 00, PM 04, H 02, INR 07, LI 03, NSAE 00, NSC 10,

P 03, RSC 01, RS 01, SS 20, USIA 12, ACDA 16, SFW 02, INT 06, MSC 01,

SCI 05, D 11, IO 13, COM 08, OST 01, DOT 12, RSR 01, 155 W  
090389R 170950Z OCT 69  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 9153

LIMITED OFFICIAL USE TOKYO 8611

SUB: FUTURE NUCLEAR TESTS AT AMCHITKA

REF: OTTAWA 1489

1. TODAY FISHATT RECEIVED THE FOLLOWING PETITION FROM THE ALL JAPAN FISHERY ASSOCIATION:
2. "REQUEST FOR THE CESSATION OF UNDERGROUND NUCLEAR EXPLOSION TESTS ON THE ALEUTIANS"
3. "YOUR COUNTRY CONDUCTED AN UNDERGROUND NUCLEAR EXPLOSION ON OCTOBER 3 (JAPAN STANDARD TIME) DESPITE OUR PREVIOUS REQUEST FOR CESSATION OF THIS TEST. WE ARE AWARE THAT YOUR COUNTRY IS PLANNING TO CONDUCT A SERIES OF TESTS OF MUCH STRONGER INTENSITY IN THE NEAR FUTURE."
4. "WE REQUEST THAT YOU AGAIN KEEP THE FOLLOWING IN MIND: THE ENFORCEMENT OF THESE TESTS WILL CAUSE SERIOUS ADVERSE EFFECTS OF JAPANESE FISHERMEN OPERATING IN THE SAID AREA AND THAT IT WILL BE DIFFICULT TO INSURE THE FREEDOM FROM UNFORESEEN ACCIDENTS IN THE EVENT THAT THESE TESTS ARE CARRIED OUT AGAIN WITHOUT DETAILED INFORMATION ON THE RESULTS AND EFFECTS OF PREVIOUS TESTS."
5. "VARIOUS JAPANESE FISHERIES ORGANIZATIONS CONCERNED JOIN THE JAPAN FISHERIES ASSOCIATION IN HEREBY REQUESTING

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By WBD NARA Date 7/25/02

S/FW - Stuart Blow  
Drafting Office & Officer

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DEPARTMENT OF STATE

Memorandum of Conversation

DATE: October 14, 1969

SUBJECT: Various Fishery Matters

PARTICIPANTS: Mr. Kenjiro Kadoya, Member of the House of  
Representatives, Tokyo  
Mr. Iwazo Kaneko, Member of the House of  
Representatives, Tokyo  
Mr. Hiroya Sano, First Secretary (Agriculture),  
Embassy of Japan  
Ambassador Donald L. McKernan, S/FW  
Mr. Stuart Blow, S/FW

COPIES TO: S/FW (2) Embassy Tokyo  
EA/J Interior(BCF)

Mr. Kaneko noted Japan's desire to obtain a cargo transfer area within the US contiguous fisheries zone on the Atlantic coast. Ambassador McKernan said he understood that the Japanese fishing effort off the Atlantic coast was very limited and that the Japanese vessels have been landing their cargoes in some cases at St. Pierre and Miquelon. Mr. Kaneko confirmed that only about two trawlers were involved at any one time but that a total of some ten vessels were involved in these operations, a number of which were in transit at any given moment. He also confirmed that the vessels did make landings at St. Pierre and Miquelon, but when fishing south of Cape Cod the run to these ports became too long. Japan expected to have a larger fleet operating in the northwest Atlantic area eventually. Ambassador McKernan stated that at such time we would be glad to discuss the matter with Japanese representatives.

Mr. Kaneko then turned to the yellowfin tuna fishery in the eastern Pacific, stating that Japanese vessels had not been successful in the tuna fishery in this area and had not been able to compete with the technologically more advanced US purse seiners. In view of the failure so far to adapt to the US

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By WBD NARA Date 7/25/02

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technology he would be interested in buying a used US purse seiner of perhaps 800 tons. Ambassador McKernan gave him the names of Felando, Gorby, Bogdanovich, Gann and Copeland as possible contacts. He also noted that the Japanese had been cooperating in the regulatory program of the Inter-American Tropical Tuna Commission and that he hoped Japan would take the necessary steps in the near future to become a party to the tuna convention.

Mr. Kadoya stated that he would like to have Ambassador McKernan's frank observations on the abstention concept embodied in the North Pacific Fisheries Convention. Ambassador McKernan pointed out that the treaty had not been completely satisfactory to Japan or the US but it has provided a number of advantages, for example, it has helped to reduce animosities between fishermen of the two countries and has enabled the US to rebuild salmon stocks, especially those of Bristol Bay. At the same time Japanese fishermen do take large numbers of salmon of Bristol Bay origin west of the provisional abstention line, perhaps about 30 percent of the total catch. He pointed out that the interested US public on both the Pacific and Atlantic coasts consider salmon as a unique case because of its fresh-water origin and partial life-span and the consequent special responsibility of the coastal state for conservation and regulation. This feeling is so deeply held that a Japanese fishery for salmon off our coast would bring a great public outcry and inevitably some kind of action by the US Government.

Mr. Kadoya said that in the view of the Japanese Government abstention is not a valid principle of international law and the Japanese feel that the present treaty is inequitable. He did not share the views of some of his colleagues in the Diet who wished to terminate the treaty now, but he himself would like to see an amicable and equitable solution arranged in the not too distant future. He emphasized that the problem was to him one of principle rather than a commercial matter. He would like to see the abstention concept removed and replaced by a system of catch quotas.

In further discussion Ambassador McKernan pointed to the recent actions by the Northwest Atlantic Fisheries Commission and the Northeast Atlantic Fisheries Commission reflecting the general view of the countries represented in these Commissions that

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salmon fishing on the high seas should be prohibited. He suggested that a very cautious attitude be taken toward proposals to change the present arrangements since the outcome of any moves to this end is not clear, and Japan itself, in addition to the US and Canada, could be the loser in the long term. Possible actions by the USSR and the Republic of Korea would be a very important part of this picture, as these two countries would hardly be willing to continue the status quo under a new regulatory system.

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POL 33-4 JAPAN- US  
Department of State **TELEGRAM**

CONFIDENTIAL 124

PAGE 01 TOKYO 07973 291215Z

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ACTION SFW 02

INFO OCT 01, EA 10, INT 06, L 03, H 02, MSC 01, DOT 12, E 15, CIAE 00, DODE 00,

INR 07, NSAE 00, P 03, RSC 01, USIA 12, PRS 01, SS 20, NSC 10, COM 08,

RSR 01, /115 W

106394

R 290935Z SEP 69  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 8728  
INFO BUREAU OF COMM FISHERIES JUNEAU ALASKA

C O N F I D E N T I A L TOKYO 7973

DEPT PASS INTERIOR/BCF FOR WIGUTOFF

PASS SF/W

JUNEAU FOR HARRY RIETZE, REGIONAL DIRECTOR

REF: STATE 140091

SUBJ: FISHERIES--US--JAPAN AGREEMENT ON KING AND TANNER CRAB

1. RESULT HEARING JFA SHOW JAPANESE CRAB VESSEL KAIKATA MARU NO. 18 SIGHTED BY USCG AUGUST 11 WAS RETURNING TO FISHERY GROUNDS AFTER OBTAINING NECESSARY SUPPLIES FROM FISH MEAL FACTORYSHIP HOYA MARU.
2. CATCHERBOATS FISHING FOR KAIKATA MARU NO. 18 REPORTED TO HAVE TAKEN TANNER CRABS WEST OF 175 DEGREES WEST AND AT TIME OF SIGHTING WERE PROCEEDING TOWARDS KAIKATA MARU EAST OF 175 DEGREES WEST TO DISPOSE OF CATCH.
3. GOV STATES QUOTE IT IS JUDGED THEREFORE THAT THERE EXISTED NO SUCH FACT AS THE OPERATION BY EITHER MOTHERSHIP OR THE CATCHERBOATS TOOK PLACE IN THE AREA EAST OF 175 DEGREES WEST LONGITUDE UNQUOTE.
4. THIS IS AT VARIANCE WITH INFORMATION PROVIDED FISHATT BY

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*Department of State* **TELEGRAM**

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PAGE 02 TOKYO 07973 291215Z

JUNEAU BCF PERSONNEL AT RECENT INPEC MEETINGS SEATTLE.  
EMBASSY REQUESTS ANY ADDITIONAL INFORMATION ON NAME AND  
LOCATION OF VIOLATING VESSEL, ETC. TO MAKE FURTHER REPRESENTATION  
TO FONOFF.

5. TEXT OF GOJ TALKING PAPER POUCHED TODAY.  
MEYER

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By *W6D* NARA Date *7/25/02*

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EMBASSY OF JAPAN  
WASHINGTON

August 26, 1969

E - 44

The Embassy of Japan presents its compliments to the Department of State and, under instructions of the Government of Japan, has the honor to refer to the seizure of the Japanese fishing vessel, No. 72 - "Matsuei-Maru" by the United States authorities off the coast of Harvard Grades Island, Alaska.

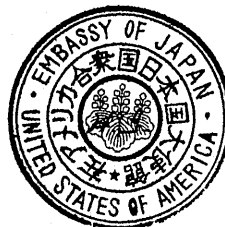
In view of the fact that No. 72 - "Matsuei-Maru" has not trespassed the United States territorial waters, and of the understanding of para. 2 of the Notes exchanged on May 9, 1967 between Japan and the United States regarding certain fisheries off the coast of the United States of America, the Government of Japan maintains that the seizure of the said vessel by the authorities of the United States is unjustifiable.

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The Embassy, therefore, requests the Department of State to take necessary steps for the immediate delivery of the fishing vessel and its crew to the competent authorities of Japan.

906 33-4 Japan-45

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By WBD NARA Date 7/25/02

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S/FW - Stuart Blow  
(Drafting Office and Officer)

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DEPARTMENT OF STATE

Memorandum of Conversation

DATE: August 26, 1969

SUBJECT: Seizure of Japanese Fishing Vessel

PARTICIPANTS: Mr. Hiroya Sano, First Secretary (Agriculture), Japanese Embassy  
Mr. Stuart Blow, S/FW  
Mr. Richard Herndon, EA/J

COPIES TO: S/FW (2) Interior/BCF  
EA/J Amembassy Tokyo  
L/SPA

Mr. Sano called to deliver the attached note regarding the seizure of the longline vessel MATSUEI MARU No. 72 on August 23 for fishing within the US fisheries zone off Cape Edward, Herbert Graves Island, Alaska.

He added that he had been instructed to express the regrets of his Government about this matter. The Japanese Government was doing its best to prevent violations of the US fisheries zone.

Turning to another subject, Mr. Sano said the Japanese Fishery Agency, acting on the information we had supplied, had investigated the reports of salmon fishing east of the provisional abstention line by Japanese vessels in late June and early July. The Agency had checked the log books of the vessels (or some of them) and had interviewed the masters but had not found any evidence that such fishing in contravention of the treaty had taken place.

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By WBD NARA Date 7/25/02

EMBASSY OF JAPAN  
WASHINGTON

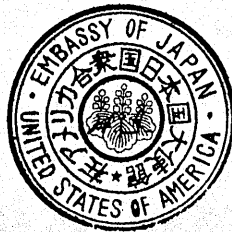
August 26, 1969

E - 44

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The Embassy, therefore, requests the Department of State to take necessary steps for the immediate delivery of the fishing vessel and its crew to the competent authorities of Japan.



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By W6D NARA Date 7/25/02

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S/FW - Stuart Blow  
Drafting Office & Officer

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DEPARTMENT OF STATE  
**Memorandum of Conversation**

DATE: July 29, 1969

SUBJECT: Violations of US Limits by Foreign Fishing Vessels

PARTICIPANTS: Mr. Hiroya Sano, First Secretary (Agriculture)  
Embassy of Japan  
Mr. Stuart Blow, S/FW

COPIES TO: S/FW(2) Interior(BCF)  
EA Amembassy Tokyo  
H

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Recalling Congressman Pollock's recent statement concerning the seizure of Japanese vessels in Norton Sound, Alaska, I informed Mr. Sano that a meeting such as Congressman Pollock had proposed had taken place on July 24. Present were representatives of the Departments of State, Interior, Transportation (Coast Guard) and Defense. Their discussion with Congressman Pollock, Senator Stevens and an aide to Senator Gravel had been devoted to a general review of the situation regarding incursions of foreign fishing vessels into the US fisheries zone and the penalties which had been imposed. I told Mr. Sano that it had been clear from the tenor of the discussion that there would be considerable pressure from the public and interested Members of Congress for the imposition of much more drastic penalties in case of further violations of US fishing limits, whether by Japanese, Soviet or other foreign fishing vessels.

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Pol 33-4 JAPAN - US  
Department of State **TELEGRAM**

Thrupp 5847  
7-17-69

LIMITED OFFICIAL USE 042

PAGE 01 TOKYO 05847 170357Z

18  
ACTION SFW 02

INFO OCT 01, EA 10, INT 06, L 03, H 02, E 15, COM 08, MSC 01, NSC 10, DOT 12,

CIAE 00, INR 07, NSAE 00, RSC 01, RSR 01, /079 W  
----- 023574

R 170310Z JUL 69  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 7423  
INFO BUREAU OF COMMER FISHERIES JUNEAU ALASKA

LIMITED OFFICIAL USE TOKYO 5847

DEPT PASS INTERIOR FOR WIGUTOFF/BCF

DEPT FOR S/FW

JUNEAU FOR HARRY RIETZE REG DIR

SUBJ: FISHERIES VIOLATIONS NORTH PACIFIC TREATY

REF: TOKYO 5744; STATE 117541

1. JFA PASSED FISHATT YESTERDAY DETAILS FROM LOG OF SALMON  
CATCHERBOAT NO. 6 OF MEISEI MARU FLEET REG HK2-13506.

2. CATCHERBOAT LEFT MOTHERSHIP 0600 POSITION 5700N 17641W,  
PROCEEDED 55W (165 DEGREES FROM NORTH), ARRIVED 1400 FISHING  
LOCATION 5514W 17545W, SET 330 TANS OF GEAR IN NNE DIRECTION.  
CATCHERBOAT STARTED HAULING 0100 JULY 8 AT 5548N 17540W IN  
SSW DIRECTION COMPLETING OPERATION 0830. THE VESSEL  
IMMEDIATELY LEFT AREA FOR MOTHERSHIP (3370 FROM NORTH)  
ARRIVING 1700 AT 5710N 17700W.

3. CATCHERBOAT NOTED COAST GUARD PLANE 0800 AT 5540N 17545W.

4. ALL LOG ENTRIES GIVEN IN TOKYO TIME WHICH IS STANDARD  
FOR MOTHERSHIP FLEET.

5. JFA BELIEVES ALL CATCHERBOAT POSITIONS FIXED BY DEAD

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By V60 NARA Date 7/25/02

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*Department of State* **TELEGRAM**

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PAGE 02 TOKYO 05847 17 357Z

RECOKONING. LORAN A POOR THIS AREA AND CELESTIAL FIX  
DIFFICULT DUE FREQUENT CLOUD COVER. FISHATT ASKED JFA TO  
CONFIRM. MEYER

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Authority *NND 969000*  
By *W60* NARA Date *7/25/02*

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POL 33-4 Japan- US  
Department of State **TELEGRAM**

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PAGE 01 TOKYO 05868 170951Z

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ACTION SFW 02

INFO OCT 01, EA 10, E 15, INT 06, COM 08, CIAE 00, INR 07, NSAE 00, RSC 01.

L 03, H 02, MSC 01, NSC 10, DOT 12, RSR 01, 1079 W 025260

R 170830Z JUL 69

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 7434

INFO HARRY RIETZ, REGIONAL DIRECTOR BUREAU OF COMMERCIAL FISHERIES, JUNEAU, ALASKA

LIMITED OFFICIAL USE TOKYO 5868

PASS INTERIOR FOR WIGUTOFF/BCF

DEPARTMENT FOR S/FW

SUB: FISHERIES - JAPANESE VIOLATIONS NORTH PACIFIC TREATY

REF: A. STATE 110004; B. TOKYO 5774

1. NISHIMURA, CHAIRMAN JAPANESE SECTION INPFC, VERY DISTURBED WHEN TOLD TODAY OF JAPANESE CATCHERBOAT VIOLATIONS ABSTENTION LINE.

2. HE TOLD FISHATT THAT ALTHOUGH CATCHERBOATS DO HAVE DIFFICULTY IN ESTABLISHING LOCATION IN AREA NEAR ABSENTION LINE, PROBLEM OVERCOME IN PAST BY STATIONING MOTHERSHIP WITH HIGHLY REFINED NAVIGATION EQUIPMENT CLOSE TO THE LINE AND DISTRIBUTING CATCHERBOATS TO THE WEST AWAY FROM THE LINE.

3. NISHIMURA SAID THIS TYPE OF VIOLATION EMBARRASING TO JAPAN AND MUST BE PREVENTED. HE WILL DISCUSS MATTER IMMEDIATELY WITH MORIMOTO (DIRECTOR JFA) AND OTHERS. MEYER

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By WBD NARA Date 7/25/02

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POL 33-4 JAPAN-US  
XR INCO-FISH 3 NP 117541  
**OUTGOING TELEGRAM Department of State**

INDICATE: ☐ COLLECT  
☐ CHARGE TO

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Classification

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Origin ACTION: Amembassy TOKYO  
Info:

16 JUL 69 10 16Z

SUBJ: Fisheries - Violations North Pacific Treaty

REF : Tokyo 5744

1. CG air patrol 7 July observed 8 Japanese gillnetters east of abstention line in vicinity 5730 N 17430 W. Salmon on deck. Two registry numbers were HK 2-13506 and IT 2-1903.

A third was believed to be FS 2-1677. Incomplete identification of another by prefix IT 2 and last three digits 246 of number. Two identified only by bow numbers 21 and B-16. One reportedly had identification covered. No info on remaining vessel.

2. Air patrol 9 July observed one gillnetter at 5719 N 17430 W hauling gear. Registry number IT 3-1743.

3. Air patrol and cutter Resolute checked line 11 July. No salmon operations observed. Closest gillnetters vicinity 5743 N 17734 W. Resolute boarded Meisei Maru and informed captain and fishing master of previous sightings. Gave list of offending vessels. Captain apologized and said would warn

gillnetters.

END

ROGERS

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S/FW:SBlow:rmh 7-15-69

Tel. Ext.  
4440

Telegraphic transmission and  
classification approved by:

S/FW:SBlow

Clearances:

EA/J - Mr. Herndon

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Classification

FORM  
8-65 DS-322

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By WBD NARA Date 7/25/02

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POL 33-4 JAPAN-US  
Department of State **TELEGRAM**

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PAGE 01 TOKYO 05744 141252Z

54  
ACTION SFW 02

INFO OCT 01, EA 10, INT 06, E 15, COM 08, CIAE 00, INR 07, NSAE 00, RSC

L 03, H 02, MSC 01, NSC 10, DOT 12, RSR 01, /079 W  
----- 002427

R 140900Z JUL 69  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 7351

LIMITED OFFICIAL USE TOKYO 5744

SUBJ: FISHERIES - JAPANESE VIOLATIONS NORTH PACIFIC TREATY

REF: STATE 110004 -

1. MEMCON COVERING JAPANESE SALMON VESSEL VIOLATIONS: JUNE 27 RECEIVED TODAY AND WILL PASS FONOFF TOMORROW.
2. EMBASSY REQUESTS INFORMATION ON FURTHER VIOLATIONS REPORTED JULY 7.

MEYER  
BT

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Tokyo 5744  
7-14-69

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Authority NND 969000  
By WBD NARA Date 7/25/02

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JULY 9, 1969

Honorable Ted Stevens  
United States Senate  
Washington, D.C. 20510

POL 33-4 JAPAN  
US

Dear Senator Stevens:

I have received your letter of June 20 referring for comment certain questions regarding Japanese fishing within the nine-mile fisheries zone off Alaska.

Following the enactment of Public Law 89-658, which established for the United States a fisheries zone of nine miles contiguous to the territorial sea, the United States and Japan entered into negotiations regarding certain problems arising out of this legislation. Japan did not then, and does not now, recognize the right of any nation unilaterally to exercise jurisdiction over fisheries outside the three-mile territorial sea. Moreover, Japan argued that its traditional fishing within the new fisheries zone should be permitted to continue. Public Law 89-658 provides for a possible continuation of traditional fishing, and Public Law 88-308 makes an exception to the prohibition of foreign fishing within the zone in the case of international agreements to which the United States is a party.

The negotiations concluded with an agreement which provided for continuation of Japanese fishing in the zone off the Aleutian Islands west of 165° west longitude, subject in some areas to seasonal restrictions. It also provided for a continuation of fishing within the zone around the Pribilof Islands. For their part, the Japanese agreed to impose certain restrictions on their fishing in areas of the high seas outside the fisheries zone. No provision was included which would permit Japanese fishing, except for whaling, within the zone off Alaska

POL 33-4 JAPAN-  
US

① S/FW: S BLOW: rmh  
7/3/69

JULY 10, 1969

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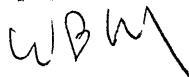
except for the areas described. I am enclosing a copy of PL 89-658, PL 88-308, the agreement of May 9, 1967 and a statement which further describes the background and nature of the agreement.

As provided by its terms, the agreement was reviewed by the two Governments in December of 1968 and was extended for two years with certain modifications. The modifications had to do principally with changes in the areas within the fisheries zone in which Japanese fishing vessels might conduct landing operations and with the addition of new areas beyond 12 miles in which controls would be exercised by Japan over its fishing operations. I am enclosing a copy of the agreement of December 23, 1968, together with a copy of an informal and unofficial chart depicting the principal provisions of the existing arrangements.

As to the question raised regarding the actions of Peru against United States fishermen, Peru claims jurisdiction over fisheries out to 200 miles from its coast, and it has seized American fishing vessels for operating within that claimed jurisdiction. The United States and most other countries do not recognize claims to jurisdiction over fisheries beyond 12 miles, and we consider that such claims have no basis in international law.

I hope that the foregoing will be of help in responding to your constituent. If there is any further information I can provide, please let me know.

Sincerely yours,

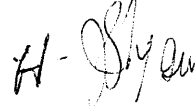


William B. Macomber, Jr.  
Assistant Secretary for  
Congressional Relations

Enclosures:  
As stated

S/FW:SBlo:rmh 7-3-69

Clearances: L/SPA - Mr. Oxman  
EA/J - Mr. Herndon



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By WBD NARA Date 7/25/02

HENRY M. JACKSON, WASH., CHAIRMAN  
CLINTON P. ANDERSON, N. MEX.  
ALAN BIBLE, NEV.  
FRANK CHURCH, IDAHO  
FRANK E. MOSS, UTAH  
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LEE METCALF, MONT.  
MIKE GRAVEL, ALASKA

JERRY T. VERKLER, STAFF DIRECTOR

## United States Senate

COMMITTEE ON  
INTERIOR AND INSULAR AFFAIRS  
WASHINGTON, D.C. 20510

*40*  
**ACTION**  
is assigned to

*S/FW*

June 20, 1969

Mr. William B. Macomber, Jr.  
Assistant Secretary  
for Congressional Relations  
Department of State  
Washington, D. C.

*S/FW*  
*S/FW*  
JUN 24 1969

Dear Bill:

A constituent has asked me the following question:

"Is it a fact that we have allowed the Japanese to fish in the contiguous waters (that 9-mile stretch lying between 3 and 12 miles offshore) of the Alaska coast? I understand the Japanese fished for herring in Norton Sound within those contiguous waters last summer without any U.S. action. I also understand that the Japanese freely fish in the 3-to-12-mile zone along the Aleutian Chain.

- Is there a new policy, and, if so, when was it promulgated and by whom?
- Have the Japanese ever formally agreed to our unilateral 12-mile offshore claim?
- In what respect does our action with respect to the Japanese differ from the action of Peru with respect to U.S. fishermen?"

Would you please be kind enough to provide me with an answer to this question.

With best wishes,

Cordially,

*Ted*

TED STEVENS  
United States Senator

15754

*OK 33-4 Japan - 215*

*6/24/69*

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RS/AN  
ANALYSIS

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Department of State TELEGRAM  
XR POL 33-4 JAPAN-US

LIMITED OFFICIAL USE 238

PAGE 01 TOKYO 05537 080508Z

21  
ACTION SFW 02

INFO OCT 01, EUR 17, EA 10, INT 06, CIAE 00, COM 08, DODE 00, DOT 12, E 15,  
INR 07, NSAE 00, RSC 01, RSR 01, MSC 01, NSC 10, P 04, USIA 12, L 03,

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R 080450Z JUL 69  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 7222  
INFO AMEMBASSY SEOUL  
AMEMBASSY OTTAWA

LIMITED OFFICIAL USE TOKYO 5537

PASS INTERIOR FOR WIGUTOFF BCF

DEPARTMENT FOR S/FW

SUBJECT: ROK SALMON FISHERY AND JAPAN VIOLATION

REFS: A. TOKYO 3094 B. TOKYO 5428 C. TOKYO 5227  
D. STATE 102844 E. STATE 110004 - POL 33-4 JAPAN-US

1. FISHATT BRIEFED FUJIMURA, VICE DIRECTOR JFA (RECENTLY RETURNED IWC MEETING LONDON), ON ROK NORTH PACIFIC SALMON/ CRAB PROBLEM. FUJIMURA (1) EXPRESSED APPRECIATION FOR BRIEFING, (2) HAD ALSO RECEIVED ASSURANCE ON JUNE 18, 1969 FROM CHANG, VICE DIRECTOR OFA, ROK WOULD NOT FISH SALMON NORTH PACIFIC (REF A), (3) CONFIRMED ACTION OF MIYOSHI (REF B) JAPAN WILL NOT ALLOW ROK CAUGHT SALMON TO LAND DIRECTLY JAPAN, AND OFFICES HAVE BEEN ALERTED, (4) JFA WILL ASSIST IN SEARCH FOR COMMERCIAL LINK BETWEEN JAPANESE COMPANY AND ROK NORTH PACIFIC OPERATION.

2. MOST AMAZING HERE IS THAT FONOFF AND JFA HAVE BEEN ABLE TO KEEP STORY OUT OF PRESS AS PROMISED. ONLY ONE ARTICLE HAS APPEARED (REF C).

LIMITED OFFICIAL USE

4

Tokyo-5537  
7-08-69

INCO-FISH KOR S  
XR INCO-FISH 3 NP  
INCO-FISH 17 JAPAN-US  
INCO-FISH KOR S  
INCO-FISH 33-4  
INCO-FISH KOR S

3



46

POL 33-4 JAPAN-45

112033

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT  
☐ CHARGE TO

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Classification

Origin ACTION: Amembassy TOKYO

Info:

SUBJ: Fisheries - Violations North Pacific Treaty

REF: Tokyo 5504

Among vessels identified were HK 2-11623, HK 2-11256, HK 2-11611, HK 2-11780 and HK 2-10456. Specifically mentioned in report were fleets of No. 2 Meisei Maru, Kyokusan Maru and Shinano Maru.

END

[ROGER]

1	Drafted by:	S/FW:SBlow:mmc	4440	Telegraphic transmission and classification approved by:	S/FW - Stuart Blow
Clearances:					

FORM DS-322  
8-65

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Classification

DECLASSIFIED  
Authority NND 969000  
By WBD NARA Date 7/25/02

46



POL 33.4 JAPAN- US  
Department of State **TELEGRAM**

Takey 5504  
7-7-69

LIMITED OFFICIAL USE 907

PAGE 01 TOKYO 05504 070910Z

17  
ACTION SFW 02

INFO OCT 01, EA 10, INT 06, E 15, COM 08, DOT 12, L 03, HI 02, SP 02, CIAE

INR 07, NSAE 00, RSC 01, RSR 01, P 04, USIA 12, 086 W  
----- 027760

R 070720Z JUL 69  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 7208

LIMITED OFFICIAL USE TOKYO 5504

FOR S/FW

SUBJ: JAPANESE VIOLATIONS NORTH PACIFIC TREATY

REF: STATE 110004

POL 33.4 JAPAN- US  
XR INCO- FISH 3 NIP  
XR INCO- FISH KOR S

1. FISHATT THIS AFTERNOON HAD PRELIMINARY DISCUSSION FONOFF ON SALMON GILL NET VIOLATIONS REPORTED REETEL. FONOFF NOT YET RECEIVED FULL DETAILS OF VIOLATIONS BUT PROMISED PROMPT INVESTIGATION AND DISCIPLINARY ACTION IF CHARGES CONFIRMED.

2. MEMCON NOT YET RECEIVED BUT ANTICIPATE NEED FOR SUPPORTING INFO ON FIXES OF INDIVIDUAL VESSELS AS FAR AS AVAILABLE AND INDICATION ACCURACY OUR OBSERVATIONS.

3. EMBASSY REQUESTS THREE OR FOUR NAMES OF JAPANESE GILL NET BOATS OBSERVED JUNE 27 OPERATING EAST OF LINE TO ASSIST IN IDENTIFYING FLEET.

MEYER  
BT

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(P)

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Authority NND 969000  
By WBD NARA Date 7/25/02

0022

16

OUTGOING TELEGRAM

INDICATE: ☐ COLLECT  
☐ CHARGE TO

Department of State

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Classification

POL 33-4 JAPAN-6  
KR INCO-FISH 3 NP  
KR INCO-FISH

US  
110004  
KOR 5  
07  
3 JUL 69 14 00Z

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Origin  
Info:

ACTION: Amembassy TOKYO

SUBJ: Fisheries - Japanese Violations North Pacific Treaty

1. Department called in Japanese Embassy official yesterday to inform him of observations of 25 Japanese salmon gillnet vessels east of provisional abstention line on June 27. He was given list of vessels sighted, ~~together with identifications~~. Vessels were sighted in circumstances which indicated they were ~~either~~ either fishing, returning westward from fishing or proceeding eastward to fishing grounds. An additional eight vessels were observed west of but close to abstention line on eastward course.

2. Department spokesman took occasion to discuss implications ~~for~~ both Japan and US of recent ROK salmon operations in eastern Bering Sea and pointed out possibility that Korean ~~vessels~~ vessels might seek evade ROKG action against them by disposing of salmon to Japanese buyers as mentioned State 107825. We asked ~~GOJ~~ cooperation in preventing any such ~~evasion~~ evasion.   
END   
INCO-FISH   
KOR 5

3

Drafted by: S/FW:SBlow:rmh 7-2-69

Tel. Ext. 4440

Telegraphic transmission and classification approved by:

S/FW:SBlow

Clearances: EA/J - Mr. Herndon

EA/K - Mr. Debold

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Classification

FORM 8-65 DS-322

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Authority NND 969000  
By WBD NARA Date 7/25/02

EA/J; RMH:bd 7/9/69  
(Drafting Office and Officer)

1969 JUL 10 PM 1  
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DEPARTMENT OF STATE  
COPY FLO-PBR

**Memorandum of Conversation**

DATE: June 26, 1969

**SUBJECT:** Seizure of Japanese Fishing Vessels  
New Canadian Fisheries Law  
Bill to Prohibit Processing of Fish within U.S. Contiguous Zone

**PARTICIPANTS:** Kiyooki Kikuchi, Economic Counselor, Embassy of Japan  
Hiroya Sano, First Secretary (Agriculture) Embassy of Japan  
Richard B. Finn, Country Director for Japan, EA/J  
Bernard H. Oxman, L/SPA  
Lt. Karl Kieninger, S/FW  
Richard M. Herndon, EA/J

**COPIES TO:** S/FW (2) EUR/CAN Amembassy TOKYO  
EA/J Interior (BCF) Amembassy OTTAWA  
L/SPA DOD/GC ⑨

Seizure of Japanese Fishing Vessels

Mr. Kikuchi presented the attached note reiterating the position taken in its note of June 10 that Japan maintains jurisdiction over Japanese vessels located beyond 3 nautical miles from the U.S. coast and reserves its position and rights regarding the outcome of proceedings conducted by U.S. court authorities against the captains of the two Japanese vessels seized recently. He explained that in addition to presenting the note he was instructed to make two points verbally. First, he expressed the appreciation of the Government of Japan for the lenient penalty imposed on the ship captains. Second, he added that the Japanese Fisheries Agency contemplates taking administrative action against the vessels involved in the recent incident, possibly ordering them to tie up for a specified period during which they would normally operate.

Mr. Finn asked if the Japanese Government will enforce observation of the prohibition against fishing in the U.S. contiguous fisheries zone upon its own nationals. Mr. Sano, after some consultation with Mr. Kikuchi, answered that the Government of Japan is responsible for such enforcement against Japanese vessels and that the Government of Japan was ready to enforce.

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-2-

Mr. Oxman mentioned that he had heard that some people were critical of the light fines which the court had imposed on the Japanese vessels. He asked if paragraph one of the Agreement on Certain Fisheries off the United States Coast provided the basis for GOJ administrative action against ships which intruded into the U.S. contiguous fisheries zone. Mr. Sano said paragraph one did not so provide. Mr. Finn observed that the U.S. for its part reserved its legal right to enforce its domestic laws regarding the contiguous zone, but that he appreciates the Japanese Government's cooperation through administrative means.

New Canadian Fisheries Law

Mr. Kikuchi called attention to Canada's recently enacted Territorial Waters and Fisheries Act which involves the drawing of baselines from various headlands thereby claiming territorial waters of greater extent than Japan and the U.S. have heretofore recognized. He asked if the U.S. would consider taking joint action with Japan in an attempt to bring about a reconsideration on Canada's part. Mr. Sano said Japan had made representations to Canada regarding the Territorial Waters and Fisheries Act in mid-April and wondered about U.S. Action.

Mr. Oxman said the United States in 1967 had formally expressed objection to some of the baselines announced by Canada at that time. He added that the U.S. had not yet finished studying the new baselines and that Canada has also announced an entirely new concept of "fisheries closing lines". According to his understanding the fisheries closing lines would be extensions from the baselines and would enclose areas which Canada would claim as its exclusive fisheries zone.

Mr. Oxman continued that the Government of Canada is aware that the U.S. is concerned about the fisheries closing lines concept, but that we had not yet made formal representations. He said Canada's action in our view also brought to mind another matter of great interest to the U.S., namely a law of the sea conference. The U.S. has urged Canada to consider whether draft article 3 of the proposed law of the sea articles does not provide a suitable basis for accommodating the fisheries interests of coastal states with those of distant water fishing states which does not present the problems inherent in the method Canada advocates.

Mr. Kikuchi asked that the U.S. consider acting jointly with Japan if the U.S. too feels that Canada's action will have a bad effect. Mr. Oxman said the U.S. must of course first complete its study on the new Canadian baselines before considering further action. He thought that would be soon. Mr. Finn recommended that Mr. Oxman keep in touch with Mr. Sano in this regard.

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-3-

Bill to Prohibit Fish Processing within the U.S. Contiguous Zone

Mr. Kikuchi expressed concern regarding a bill Congressman Pelly had introduced forbidding the processing of fish within the U.S. contiguous fisheries zone (HR 509). He was interested in the background of the bill, the effect it would have, and the Department's estimate as to its prospects. Mr. Sano wondered if its purpose was to prohibit the processing of fish, even if bought from a U.S. source, since he was of the opinion that there was currently no prohibition against processing such fish within the zone. Such a prohibition would raise further questions. Mr. Oxman said he recalled seeing such a Bill but was not certain he thoroughly recalled its provisions. Current law and amendments prohibit activities in support of a foreign fishery fleet within the contiguous fisheries zone. Although he had not researched this question fully, it seemed to him that the purchase of fish from U.S. fishermen and subsequent processing within the contiguous fisheries zone would not constitute support of a foreign fleet under the current law and amendments.

Mr. Kikuchi asked that the U.S. take note of Japan's concern on the foregoing matters and exchange information thereon as soon as possible.

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By W&D NARA Date 7/25/02

- C O P Y -

June 25, 1969

E - 36

The Embassy of Japan presents its compliments to the Department of State and, under instructions of the Government of Japan, and with reference to the Embassy's Note E-30, dated June 10, 1969 concerning the seizure of the Japanese fishing vessels, i.e. No. 8 Zenpo-maru and No. 11 Koei-maru, off the coast of Alaska, has the honor to state as follows:

The Government of Japan maintains the position that the jurisdiction over Japanese vessels located outside 3 nautical miles off the coast of the United States of America rests with Japan, and consequently, reserves its position and rights regarding the outcome of the proceedings against the captains of the above-mentioned two vessels conducted by the United States court authorities.

0 0 2 7

DECLASSIFIED  
Authority NND 969000  
By WBD NARA Date 7/25/02

46

June 25, 1969

Mr. Ned P. Everett  
Counsel  
Committee on Merchant Marine  
and Fisheries  
House of Representatives  
Washington, D.C.

Dear Mr. Everett:

I refer to my letter of June 9 regarding the recent seizure of two Japanese vessels for fishing within the United States fisheries zone in southeastern Norton Sound.

The masters of the two Japanese vessels were taken to Anchorage for trial in the United States District Court and they were fined \$5,500 and \$3,500 respectively. They were then returned to Nome to rejoin their vessels and are presumably now en route to Japan following the remainder of the fleet, which had already departed the area.

In clarification of my statement regarding the authority of the Japanese Government to take action against its flag vessels for violations of another country's laws, we are now informed that that Government can take administrative action in such cases although there is no provision in law for criminal action; for example, the Japan Fisheries Agency could suspend a vessel's license for a period of time.

Sincerely,

*Bert*  
Burdick H. Brittin  
Deputy Special Assistant  
for Fisheries and Wildlife  
to the Secretary

S/FW:SBW:rmh 6-18-69  
Clearances:

EA/J - Mr. Herndon *rmh*  
L/SPA - Mr. Oxman *rmh*  
H - Mr. Leahy *rmh*

POL 33-4 JAPAN-US

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Authority *NND 969000*  
By *WBD* NARA Date *7/25/02*



37

June 23, 1969

Honorable Ted Stevens  
United States Senate  
Washington, D.C. 20510

Dear Senator Stevens:

The Secretary has asked me to respond to your letter of June 9 regarding the recent seizure of two Japanese vessels observed fishing within the United States fisheries zone in southeastern Norton Sound.

The information we have on the initial circumstances of these seizures corresponds in most respects with the factual summary in your letter. However, according to our reports the Japanese vessels were observed fishing within the nine-mile fisheries zone rather than in our territorial sea.

In later developments, the masters of the two Japanese vessels were flown from Nome to Anchorage, where a preliminary hearing was held on June 11. At the subsequent trial in the United States District Court at Anchorage they were found guilty and were fined \$5,500 and \$3,500 respectively, the heavier fine being imposed on the master of the vessel which attempted to evade arrest. The two Japanese nationals were then returned to Nome on June 13, and they and their vessels are presumably now en route to Japan following the remainder of the fleet.

The Department of State has in the past expressed its concern to the Government of Japan over such violations. We have discussed this latest incident with Japanese officials and have reiterated our concern.

The responsibility for the enforcement of the statutes pertinent to this case, that is, Public Laws 88-308 and 89-658, rests with the Departments of the Interior,

POL 33-4 JAPAN-US

①

S/FW: SBlow

0029

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By WBD NARA Date 7/25/02

- 2 -

Treasury and Transportation. The responsibility for prosecution of course rests with the Department of Justice and the United States Attorneys. The Coast Guard and other enforcement agencies are making vigorous efforts to enforce United States laws relating to foreign fishing off our coasts. In these efforts they have the full support of this Department.

If there is any further information we can provide, please let me know.

Sincerely,

*WBM*

William B. Macomber, Jr.  
Assistant Secretary for  
Congressional Relations

See attached blue for drafting & Clearances

Redrafted H:WGrant:bam:6/20/69

*Sh. P. H. H. H.*  
*JE 3-2-69*

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DECLASSIFIED  
Authority *NND 969000*  
By *WBD* NARA Date *7/25/02*

Honorable Ted Stevens  
United States Senate  
Washington, D.C. 20510

Dear Senator Stevens:

The Secretary has asked me to respond to your letter of June 9 regarding the recent seizure of two Japanese vessels observed fishing within the United States fisheries zone in southeastern Norton Sound.

The information we have on the initial circumstances of these seizures corresponds in most respects with the factual summary in your letter. However, according to our reports the Japanese vessels were observed fishing within the nine-mile fisheries zone rather than in our territorial sea.

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The responsibility for the enforcement of the statutes pertinent to this case, that is, Public Laws 88-308 and 89-658, rests with the Departments of the Interior, Treasury and Transportation. The responsibility for prosecution of

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Authority NND 969000  
By WBD NARA Date 7/25/02

- 2 -

course rests with the Department of Justice and the United States Attorneys. The role of this Department in the matter has been limited to contacts with the Japanese Embassy, primarily to ensure that the Embassy was apprised of developments as they occurred.

The Coast Guard and other enforcement agencies are making vigorous efforts to enforce United States laws relating to foreign fishing off our coasts. In these efforts they have the full support of this Department.

If there is any further information we can provide, please let me know.

Sincerely,

William B. Macomber, Jr.  
Assistant Secretary for  
Congressional Relations

S/FW:SBlow:rmh 6-18-69

Clearances: L/SPA - Mr. Oxman (draft)  
EA/J - Mr. Herndon  
H - Mr. Leahy

WBM

0 0 3 2

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Authority NND 969000  
By WBD NARA Date 7/25/02

FORM 12-63 DS-1563

DEPARTMENT OF STATE  
EXECUTIVE SECRETARIAT

# ACTION SLIP

(To Remain With Correspondence)

CONTROL NO.

575

S/S 9041

DATE

6/10/69

TO

S/FW - Room 3214 NS

SUBJECT

Ltr to S fm STEVENS (USS) dtd 6/9

## ACTION

\*Prompt handling is essential. Return basic correspondence with reply. If delayed call telephone extension below.

For appropriate action.

S/FW

For direct reply. Comeback copy required

JUN 11 1969

Prepare reply.

A response for signature by ~~Mr.~~ Mr. Macomber

Clear with

XXXXXX

Prepare a to

Refer to White House request of

Due in <sup>H</sup> by JUNE 13, 1969

XXXXXX

For your information.

REMARKS

### COPIES TO

EA - Mr. Myers (w/ltr)  
L - Mr. Sena (w/ltr)  
E - Mr. Stewart (w/ltr)  
H - Mr. Briggs (w/ltr)  
S - Mr. Robinson (w/ltr)  
U - Mr. Moore (w/ltr)  
J - Mr. Monjo (w/ltr)  
J/PM - Miss Donahue (w/ltr)

Alan Parker  
SECRETARIAT STAFF

x6952

EXT.

PALE 33-4 JAPMAN US

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Authority NND 969000  
By WBD NARA Date 7/25/02

HENRY M. JACKSON, WASH., CHAIRMAN  
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 TED STEVENS, ALASKA  
 HENRY BELLMON, OKLA.

JERRY T. VERKLER, STAFF DIRECTOR

## United States Senate

COMMITTEE ON  
 INTERIOR AND INSULAR AFFAIRS  
 WASHINGTON, D.C. 20510

37

June 9, 1969

9041

Hon. William P. Rogers  
 Secretary  
 Department of State  
 Washington, D. C.

Dear Mr. Secretary:

The intrusion of foreign fishing vessels in Alaska's waters has been a recurring problem in my state. The incident at hand involves a fleet of 31 fishing vessels plus 2 additional mother processing ships in Norton Sound on Alaska's west-central coast.

The Coast Guard advises me that on June 3, thirteen of the fishing vessels were sighted near Egg Island deep within territorial waters and two others near Stuart Island. The closest Coast Guard facility at Kodiak dispatched the Coast Guard Cutter Storris to Norton Sound. The Storris, on Alaska patrol at Unimak Pass, arrived in the area of the Japanese fleet 2-1/2 days later, in the early a.m. hours on Saturday, June 7. It boarded and seized two vessels still inside territorial waters, one of which abandoned its gear and made an unsuccessful run for it. The boarding parties proceeded to Nome with the seized vessels for arraignment before a U. S. commissioner. Prior to arrival of the Storris only discreet surveillance was maintained on the Japanese fleet. After seizure, the bulk of the fleet exited Norton Sound leaving behind 38 nets inside the contiguous zone and 24 nets outside the zone.

(2) *wne*

*signed  
 Ted Stevens*

*POL 33-4 JAPAN-US*

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 Authority NND 969000  
 By WBD NARA Date 7/25/02

- 2 -

The large processing ships were estimated to be anchored 12-1/4 to 14 miles off shore. Initial reports indicate the fleet was fishing for herring. I am informed we can expect to hear a fuller disclosure of the details within a day after arraignment.

As it is within the purview of your department to resolve this situation justly, I urge you to key your actions on the attitude of Alaskans, those who are affected most by the fishery resource. The gross and purposeful act of a foreign fishing fleet trespassing in Alaska waters is the type of incident that fosters opposition on the part of Alaskans to any foreign processors in Alaska waters while that processor may be carrying the resource out the back door.

I especially ask you to consider the naked boldness of this violation. The people in my state feel strongly that past violations have not been accorded penalties that outweighed the gain of the violation. If a vessel is doing \$5,000 worth of business a day for six days before he is caught, and is consequently fined \$10,000 and reprimanded he still has made a successful trip. In some cases the government of the registered vessel even pays the fine. I hope you will weigh all the circumstances in this case and invoke enough weight of the law to discourage any further violation by any country.

In closing I'd like to point out that the Coast Guard reacted in this case in its usual exemplary fashion. However, 2-1/2 days response time would indicate that Coast Guard facilities for the 33,000 miles of Alaska coastline are stretched too thin. Protection for some of the richest fishing grounds in the world warrants additional coverage by the Coast Guard. The development of the oil industry on the Arctic coast and the potential for the Northwest Passage warrant re-evaluation and increase in Coast Guard activating in western and northern Alaska.

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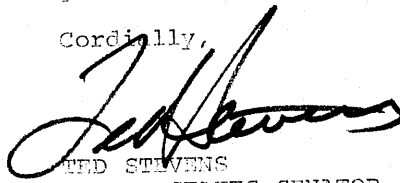
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By WED NARA Date 7/25/02

- 3 -

I will be pleased to accommodate any request you may have for assistance in this matter. I feel strongly that the Alaskan viewpoint be given weight in your consideration.

Best personal regards,

Cordially,

  
TED STEVENS  
UNITED STATES SENATOR

SEP 10 1963

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By W6D NARA Date 7/25/02



United States Senate

COMMITTEE ON  
INTERIOR AND INSULAR AFFAIRS  
WASHINGTON, D.C. 20510  
OFFICIAL BUSINESS

*Led Stevens*  
U.S.S.

Hon. William P. Rogers  
Secretary  
Department of State  
Washington, D. C.

REPLYING PAGE

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Authority *NND 969000*  
By *WBD* NARA Date *7/25/02*

37

June 20, 1969

Honorable Mike Gravel  
United States Senate  
Washington, D.C. 20510

Dear Senator Gravel:

I am responding to your letter of June 11 to Mr. Stuart Blow of the Department regarding the recent seizure of two Japanese vessels for fishing within the United States fisheries zone in southeastern Norton Sound.

According to the Department's information, the essential facts of the matter are as follows. During the night of June 3 and the early hours of June 4 observers aboard an aircraft of the United States Fish and Wildlife Service sighted a Japanese fleet of 31 gillnet fishing vessels and 2 support ships taking herring in southeastern Norton Sound in the vicinity of Egg Island and Stuart Island. A number of these gillnetters were observed to be fishing within the US nine-mile fisheries zone. Upon receipt of this report the Coast Guard dispatched the cutter Storis to the area. In the early morning hours of June 7 the Storis seized two of the Japanese gillnetters which had been found fishing within the fisheries zone. One of the vessels attempted to evade seizure and was taken only after pursuit by the cutter. The two vessels were put in charge of boarding parties and were taken to Nome, whence the two masters of the vessels were flown to Anchorage for a preliminary hearing on June 11 on charges of violation of the provisions of Public Law 88-308.

The two captains initially entered pleas of not guilty, but at the subsequent trial in the United States District Court at Anchorage they changed their pleas to one of

Cleaners:

L/SPR - Mr. Oxman  
EA/S - Mr. Hendon  
H - Mr. Leaky

S/FW: SBlow

Pol 33-4 JAPAN-US

- 2 -


nolo contendere. They were found guilty and were fined \$5,500 and \$3,500 respectively, the heavier fine being imposed on the vessel which had attempted to evade capture. The two Japanese masters were then returned to Nome on June 13, and they and their vessels are presumably now en route to Japan following the remainder of the fleet, which had already departed the area.


The responsibility for the enforcement of the statutes pertinent to this case lies with the Departments of the Interior, Treasury and Transportation. The responsibility for prosecution rests, of course, with the Department of Justice and the United States Attorneys. The role of this Department in the matter has been limited to contacts with the Japanese Embassy, primarily to ensure that the Embassy was apprised of developments as they occurred.

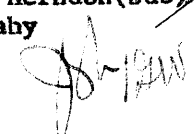
The Coast Guard and other enforcement agencies are making vigorous efforts to enforce United States laws relating to foreign fishing near our coasts. In these efforts they have the full support of this Department.

If there is any further information we can provide, please let me know.

Sincerely,

  
William B. Macomber, Jr.  
Assistant Secretary for  
Congressional Relations

 S/FW:SB:low:rmh 6-19-69

Clearances: L/SPA - Mr. Oxman(sub)  
EA/J - Mr. Herndon(sub)  
H - Mr. Leahy  


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Authority NND 969000  
By WBD NARA Date 7/25/02

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 GAYLORD NELSON, WIS.  
 LEE METCALF, MONT.  
 MIKE GRAVEL, ALASKA

GORDON ALLOTT, COLO.  
 LEN B. JORDAN, IDAHO  
 PAUL J. FANNIN, ARIZ.  
 CLIFFORD P. HANSEN, WYD.  
 MARK O. HATFIELD, OREG.  
 TED STEVENS, ALASKA  
 HENRY BELLMON, OKLA.

JERRY T. VERKLER, STAFF DIRECTOR

United States Senate  
 COMMITTEE ON  
 INTERIOR AND INSULAR AFFAIRS  
 WASHINGTON, D.C. 20510

(38)  
 ACTION  
 is assigned to  
 S/FW

June 11, 1969

S/FW

JUN 16 1969

Mr. Stuart Blow  
 Office of the Special Assistant for  
 Fisheries and Wildlife to the Secretary  
 Department of State  
 Washington, D.C.

Dear Mr. Blow:

A number of Japanese vessels recently came under surveillance by the United States Coast Guard in the Norton Sound area off Alaska. As a consequence of this surveillance some arrests apparently were made by the Coast Guard of Japanese fishing vessels and officers. According to press accounts, the charge against the Japanese is fishing within the 12 mile limit off the Alaska coast.

I would appreciate a full report on this matter, including the number of vessels arrested, the charges, the violations alleged, and any reports that you may have available regarding this incident that will give me a more complete picture of what has transpired and what the United States Government now plans to do in the case.

Sincerely,

*Mike Gravel*  
 Mike Gravel

15179

RECEIVED  
 69 JUN 16 PM 4:15

ANALYSIS BRANCH

② 6/16/69

70L  
 33-4 Japan-US



INCO-FISH JAPAN  
Department of State **TELEGRAM**

XR POL 33-4 JAPAN-US

~~CONFIDENTIAL~~ 706

PAGE 01 TOKYO 04885 170948Z

19

ACTION SFW 02

INFO OCT 01, EA 10, INT 06, COM 08, E 15, DOT 12, CIAE 00, INR 07, NSAE 00,

RSC 01, L 03, H 02, MSC 01, DODE 00, RSR 01, /069 W 102467

R 170845Z JUN 69  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 6849

C O N F I D E N T I A L TOKYO 4885

DEPARTMENT FOR S/FW

PASS INTERIOR FOR WIGUTOFF, BCF

SUBJ: BRISTOL BAY SALMON

REF: TOKYO 4567

1. ON JUNE 13 FISHATT CALLED ON SASAKI OF FONOFF TO REVIEW JAPANESE FISHING EFFORT ON BRISTOL BAY RED SALMON. FISHATT EXPRESSED APPRECIATION USG FOR WITHDRAWAL OF ONE MOTHERSHIP, KYOKUSAN MARU, FROM CRITICAL AREA, BUT ALSO POINTED OUT ONE ADDITIONAL MOTHERSHIP WOULD HAVE TO LEAVE IN ORDER TO BRING EFFORT DOWN TO COMPARABLE YEAR 1966.

2. SUBSEQUENTLY EXAMINATION LOCATIONS JUNE 11/12 SHOWED OTSU MARU MOVING WEST.

3. NOON POSITIONS JUNE 13/15 HOWEVER, SHOWED NOT ONLY DIRECTION OTSU MARU REVERSED BUT ALSO ENTRY OF TWO ADDITIONAL MOTHERSHIPS INTO AREA. FOR THE FIVE DAYS TO JUNE 15, EFFORT WAS 21 FLEET DAYS COMPARED WITH 27 FOR 1965, 21 FOR 1966, 26 FOR 1967, 9 FOR 1968 - ALL FOR FULL TEN-DAY PERIOD JUNE 11-20 THESE YEARS.

4. ON JUNE 17 FISHATT DISCUSSED RECENT DEVELOPMENTS

WITH SASAKI FONOFF POINTING OUT FROM ALL INFORMATION AVAILABLE BRISTOL BAY RUN WAS IN SAME MAGNITUDE AS FORE-

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Tokyo 4885  
6-17-69

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By WBD NARA Date 7/25/02

ORIGIN/ACTION			DEPARTMENT OF STATE		POL 33-4 CANJAPAN 19 POL 33-4 JAPAN US FOR RM USE ONLY	
EIRK 10			<b>AIRGRAM</b>			
RM/R	REP	AF	A-36 NO.		UNCLASSIFIED	
1	1	CA			HANDLING INDICATOR	
ARA	EUR	4				
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E	P	10	TO : Department of State			
L	FBO	AID	INFO: OTTAWA			
3	5/PM	S/FW				
AGR	COM	FRB	FROM : Amconsul VANCOUVER		DATE: June 13, 1969	
10	17		SUBJECT : Second Japanese Fishing Vessel Fined For Violating Canada's Territorial Limits			
INT	LAB	TAR	REF : CERP, Section D, and Vancouver's A-16 of March 18, 1969			
7						
TR	XMB	AIR				
ARMY	CIA	NAVY				
	20	5				
CSD	USIA	NSA				
29		3				

On May 29, 1969, the 549-ton Japanese fishing vessel Koyo-Mar, commanded by Captain Yurio Minenaga, was seized by Canadian Fisheries patrol vessel Laurier in Quatsino Sound on northern Vancouver Island's west coast for unlawfully fishing in Canadian territorial waters. Captain Minenaga pleaded guilty on June 2 to fishing illegally in Canadian waters and was fined \$3,500 by a Magistrate in Victoria, British Columbia, who noted in setting the fine that "Japan was not on trial but that an earlier \$2,500 fine levied in Prince Rupert in a similar case had failed to act as a deterrent to Japanese fish boats operating close to Canada's 12-mile limit." (See Vancouver's A-16 of March 18, 1969 for details of the Prince Rupert case.)

Captain Minenga was sentenced under the Canada Fisheries Protection Act on summary conviction which carries a maximum fine of \$5,000. Reportedly, the Captain and the crew of the Japanese fishing vessel were cooperative when apprehended and the Captain indicated he did not realize he was within the 12-mile limit. Forfeiture of the ship and equipment as provided under the statute was not requested and no attempt was made to confiscate the 39-tons of perch and the one ton of black cod aboard the Koyo Maru at the time of apprehension.

This is the second Japanese vessel to be apprehended within the 12-mile Canadian territorial fishing limits. Canadian Fisheries Minister Jack Davis told the press after this second infringement of Canadian waters that the Canadian Government would consider raising the maximum penalty for foreign ships fishing inside Canadian waters if this type of offence continued. Approximately one week after this event, two Japanese fishing vessels were reportedly seized by United States authorities and taken to

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Drafted by: ARColeman:pa 6/13/69		Contents and Classification Approved by: MCRewinkel	
Clearances:			

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Vancouver A-36

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Nome, Alaska for alleged violation of United States fishing limits. Conceivably, the Japanese are attempting to determine just how serious Canada and the United States are in enforcing their fishing limits.

REWINKEL

*Wick*

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DEPARTMENT OF STATE  
S/FW - Stuart Blow *[Signature]*  
(Drafting Office & Officer)  
**Memorandum of Conversation**

DATE: June 10, 1969

SUBJECT: Seizures of Japanese Fishing Vessels

PARTICIPANTS: Mr. Stuart Blow, S/FW  
Mr. Hiroya Sano, First Secretary (Agriculture),  
Embassy of Japan  
Mr. Hiroshi Ohki, First Secretary (Economic),  
Embassy of Japan  
Mr. Richard M. Herndon, EA/J

COPIES TO: S/FW (2) Interior(BCF)  
EA/J Amembassy TOKYO  
L/SPA  
(6)

Mr. Ohki presented the attached note requesting, in view of the position of Japan on fisheries jurisdiction, that the two Japanese fishing vessels seized on June 7 for fishing within the US fisheries zone in Norton Sound, Alaska, be immediately delivered to the Japanese Government.

It was recalled to Messrs. Ohki and Sano that there had been considerable discussion of the question of jurisdiction over Japanese vessels within the fisheries zone at the time of negotiation of the bilateral agreement of May 9, 1967. The US delegation had at that time made clear that in view of its domestic law the US could not forego its jurisdiction over Japanese vessels found fishing within the fisheries zone in areas not covered by the agreement. Accordingly, in the US view the present case was one for the US enforcement authorities and the US courts.

In response to a question as to the likely disposition of the case, the Japanese representatives were told that the matter was now one for the courts to decide and that we could not predict what the final disposition would be.

(2) Mr. Ohki said that the Japanese Consul General in Seattle had reported that the local press was playing up these seizures in a rather exaggerated manner. He requested that the Department do whatever it could to quiet public feeling. He was told that the Department was, of course, interested in keeping the situation calm

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- 2 -

but that this was obviously something the Department could not control.

Comment: It appeared from remarks made by Mr. Ohki that he considered the note as primarily for the record.

Attachment:  
Embassy of Japan note  
dated 6-10-69

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RS/R Files

EMBASSY OF JAPAN  
WASHINGTON

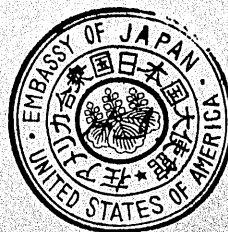
June 10, 1969

E-30

The Embassy of Japan presents its compliments to the Department of State and, under instructions of the Government of Japan, has the honor to refer to the seizure by the United States authorities of two Japanese fishing vessels (262HK2-4835 and FS 2-2150) on June 7, 1969 in Norton Sound, Alaska.

The Government of Japan, in view of the fact that these vessels have not trespassed the United States territorial waters and in line with its understanding of paragraph 2 of the notes exchanged on May 9, 1967, between Japan and the United States regarding certain fisheries off the coast of the United States of America, maintains that the seizure of the said vessels by the authorities of the United States Government is unjustifiable and that the trial regarding the vessels and their crew should be under the jurisdiction of Japan.

The Embassy therefore requests the Department of State to take necessary steps for the immediate delivery of these two fishing vessels and their crew to the Government of Japan.



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By WBD NARA Date 7/25/02

46

June 9, 1969

Mr. Ned P. Everett  
Counsel  
Committee on Merchant Marine  
and Fisheries  
House of Representatives  
Washington, D. C.

Dear Mr. Everett:

On June 7 last the U. S. Coast Guard cutter Storis seized two Japanese fishing vessels in southeastern Norton Sound, Alaska, for fishing within the U. S. fisheries zone. One of the Japanese vessels was fishing when first observed by the Storis at a point 6.5 miles from the nearest point of land; the other was observed fishing 3.5 miles from land. The Storis placed boarding parties aboard the two vessels, which then proceeded to Nome for arraignment. At last report the Storis was still in the area keeping other Japanese fishing vessels under surveillance.

The two vessels seized were part of a herring gillnet fleet consisting of two motherships and 31 gillnetters which had been operating in the general area for some days. An aircraft of the U. S. Fish and Wildlife Service had on June 3 observed some of the Japanese gillnetters operating within the fisheries zone, whereupon the Storis was despatched to the scene.

The above information has been received from the U. S. Coast Guard and Fish and Wildlife Service, the agencies principally concerned with the enforcement of the U. S. statutes pertinent to the case. The role of the Department

fol 33-4 Japan - US

JUNE 11, 1969

(2) S/FW : S BLOW

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- 2 -

of State has so far been confined to the confirmation for the Japanese Embassy of certain details of the seizures. We understand that, like the United States Government, the Japanese Government has no authority in law to take action against its flag vessels for violations of the fishing limits of other countries.

Sincerely yours,

Burdick H. Brittin  
Deputy Special Assistant  
for Fisheries and Wildlife  
to the Secretary

Clearances:

EA/J - Mr. Herndon *gh*  
L/SPA - Mr. Carter *cc*  
H - Mr. Leahy *gh*

S/FW:SBlow:rg  
X 4440

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By *WBD* NARA Date *7/25/02*

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INCO-FISH JAPAN  
XREF 33-4 JAPAN-US  
OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT  
☐ CHARGE TO

LIMITED OFFICIAL USE  
Classification

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4 JUN 69 1414z

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Origin ACTION: Amembassy TOKYO

Info:

SUBJ: Bristol Bay Salmon

REF : Tokyo 4338 - INCO-FISH JAPAN

1. Dept called in Sano of local Embassy June 3 to express concern over eastward trend of four motherships and to reinforce approaches being made by Embassy. No new points developed and discussion intended primarily as indication of full support for arguments being advanced by Embassy.
2. Suggest that at least for present Embassy continue pursue energetically course now being followed. Unless there are indications retrograde movement by four motherships Embassy should consider taking discussion to higher level in FONOFF. Approach to Aichi here deemed infeasible and in any event probably nonproductive.

[ROGERS]

END

②  
Drafted by: S/FW:SBlow:rmh 6-4-69  
Tel. Ext. 4440  
Telegraphic transmission and classification approved by: S/FW:SBlow  
Clearances: Interior(BCF) - Mr. Nakatsu (sub) EA/J - Mr. Herndon(draft)

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Classification

FORM DS-322  
8-65

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By WBD NARA Date 7/25/02

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S/FW - Stuart Blow  
(Drafting Office & Officer)

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DEPARTMENT OF STATE

Memorandum of Conversation

(38)

DATE: June 3, 1969

SUBJECT: Bristol Bay Salmon

PARTICIPANTS: Mr. Hiroya Sano, First Secretary (Agriculture),  
Embassy of Japan  
S/FW - Stuart Blow

COPIES TO: S/FW (2)  
EA/J

Interior (BCF)  
Amembassy Tokyo

(5)

I remarked to Mr. Sano that while the catch of Bristol Bay red salmon by Japanese high-seas fleets had been a continuing problem, the two Governments had managed to keep the situation under control for the past two or three years. However, there were some dangerous potentialities in the 1969 season, following as it does upon two very poor seasons in 1967 and 1968, in which the US catch in the Bay had been only 4.2 million fish and 2.7 million fish respectively. The forecast in 1969 was for an average year with an expected total run of about 21,000,000. The US industry was accordingly hoping and expecting to recover some of its losses of the two previous years.

I further pointed out that of the forecast figure some 750,000 to 1,000,000 had already been taken in 1968 by the Japanese fleets as immatures. Also the desired escapement would be at least 9,000,000. A substantial catch of mature fish this year would therefore cut very seriously into the anticipated harvest by US fishermen.

It was against this background that we noted with considerable concern that 4 of the 11 mothership fleets had moved into the critical area between 175 east longitude and 175 west longitude, in which the fish taken at this time of year would be almost entirely of Bristol Bay

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origin. The US Embassy at Tokyo had taken cognizance of this development and was already discussing the matter with Japanese Government and industry representatives. It was our hope that the Japanese fleets could be withdrawn from this area or at least that the fishing pressure could be greatly reduced until such time as the Bristol Bay matures could be assumed to have left the area on their spawning migration.

Mr. Sano asked the extent of the critical period of time. I said that it was my understanding that this period extended from the last part of May, that is, about the time of the beginning of the Japanese fishery, until June 20 or thereabouts. While most of the mature fish would have left the area by that time there would, of course, remain numbers of immatures of the 1970 run.

Mr. Sano said he would report the conversation to his Government.

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INCO-FISH JAPAN  
 Department of State **TELEGRAM**  
 NR POL 334 JAPAN-US

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PAGE 01 TOKYO 02691 090812Z

17

ACTION SFW 02

INFO EUR 17, EA 10, INT 06, E 15, COM 08, L 03, P 04, USIA 12, CIAE 00, INR 07,

NSAE 00, RSC 01, RSR 01, 086 W

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R 090730Z APR 69  
 FM AMEMBASSY TOKYO  
 TO SECSTATE WASHDC 5568  
 AMEMBASSY OTTAWA

CONFIDENTIAL TOKYO 2691

DEPT PASS S/FW WIGUTOFF, BCF/INTERIOR

SUBJ: JAPANESE PLANS FOR SAURY OFF U.S. WEST COAST

REF: SUISAN KEIZAI SHIMBUN, JANUARY 22, 1969

1. FISHATT REQUESTED BY SPRULES, DEPT FISH OTTAWA  
 THROUGH CANADIAN EMBASSY, TO CHECK OUT VALIDITY REPORT  
 FOREIGN FISH INFORMATION 69-4 ON PROPOSED SAURY FISHERY.

2. ACCORDING TO FUJIWARA, CHIEF ADJUSTMENT SECTION, JFA,  
 AND STAFF, ONLY INFO THEY HAVE IS FROM SAME NEWSPAPER REPORT.

3. MOST IMPORTANT IS THAT ALL VESSELS FISHING EASTERN  
 PACIFIC NORTH OF 34 NORTH MUST BE LICENSED BY JFA.  
 COMPANY HAS NOT YET APPLIED FOR LICENSE.

4. FUJIWARA WELL AWARE IMPLICATIONS GILLNET FISHERY OFF  
 WEST COAST WHICH MIGHT TAKE SALMON. STAFF MEMBER INQUIRED  
 ABOUT USE OF NIGHT LIGHT AND DIP NET AS CONVENTIONALLY  
 USED OFF JAPAN, ADDING THAT THESE NETS DID NOT TAKE  
 SALMON. FISHATT REPLY USG WOULD FIRST HAVE TO BE  
 SATISFIED THAT GEAR WOULD NOT TAKE SALMON SINCE,  
 (1) DIFFERENT SPECIES WERE INVOLVED AND (2) SALMON COME  
 CLOSE TO SURFACE AT NIGHT.

5. OGATA GYOGYO (SENDAI) ALSO CONTACTED. ALTHOUGH COMPANY  
 HAD CONSIDERED SUCH A SCHEME IN PAST, IT HAS GIVEN UP

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By WED NARA Date 7/25/02

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March 13, 1969

Mr. Lloyd Klein  
Secretary-Treasurer  
Greater Anchorage Development Corporation  
P.O. Box 1126  
Anchorage, Alaska 99501

Dear Mr. Klein:

Mr. Charles H. Meacham has asked us for informal comment on the proposal made to your organization by Marubeni-Iida (America), Inc. regarding an experimental herring operation using a Japanese vessel in western Alaska. In the interests of time, Mr. Meacham suggested that we address our comments directly to you.

It is not clear from the information we have whether the Japanese experimental fishing vessel would be operating entirely on the high seas outside our 12-mile fishing jurisdiction or whether it is contemplated that the vessel might also operate within 12 miles. If the former is the case there would appear to be no problem with respect to its fishing activities. However, the Japanese vessel would not be able to land its catch in Alaska since this would be prohibited by the so-called "Nicholson Act" (46 U.S.C. 251), a copy of which I am enclosing.

I am also enclosing a copy of the Act of May 20, 1964 (Public Law 88-308), with amendment. You will note that Section 1 of the Act makes it unlawful for foreign vessels to engage in the fisheries in United States territorial waters or contiguous fisheries zone (between 3 and 12 miles). However, the Act provides for possible exceptions to the general prohibition. Of these, the procedure most likely

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S/FW: J. Blow

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*INCO-FISH JAPAN-US*  
Department of State **TELEGRAM**

*XR POL 33-4 JAPAN-US*

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PAGE 01 TOKYO 01797 110148Z

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ACTION SEW 02

INFO EA 10, L 03, INT 06, E 15, COM 08, CIAE 00, DODE 00, INR 07, NSAE 00,

P 04, RSC 01, USIA 12, RSR 01, /069 W 010833

R 110107Z MAR 69  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 5086

UNCLAS TOKYO 1797

REF: STATE A-47 —

SUBJECT: US-JAPAN FISHERIES AGREEMENTS

1. EMBASSY RECEIVED MARCH 10 FROM FONOFF CONFIRMATION THAT NATIONAL VESSELS OF JAPAN WILL NOT ENGAGE IN DRAGNET AND LONGLINE FISHING IN CERTAIN AREAS FROM MAY 7 TO MAY 21 INCLUSIVE IN REPLY OUR TALKING PAPER.

2. TEXT POUCHED TODAY. OSBORN

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By WBD NARA Date 7/25/02

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(S/FW) - Stuart Blow  
(Drafting Office and Officer)  
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DEPARTMENT OF STATE

**Memorandum of Conversation**

DATE: February 19, 1969

SUBJECT: North Pacific Fisheries Treaty - Recent Japanese Violations

PARTICIPANTS: Mr. Hiroya Sano, First Secretary (Agriculture),  
Embassy of Japan  
Mr. Stuart Blow, S/FW, Department of State

COPIES TO: S/FW Interior (BCF)  
L/SPA DOT (Coast Guard)  
EA/J Amembassy Tokyo

FEB 21 1969

CGI-VFLO-PNR

FEB 20 PM 3 14

Mr. Sano called at his request to say that the GOJ wished to follow the same procedure in the case of the FUKUYOSHI MARU 75, seized at Kodiak for possessing halibut, as in the case of the DAIEI MARU 85. That is to say, the fish holds would be sealed and the sealed documentary evidence would be delivered to the master with instructions to proceed directly to Tokyo and report to Japanese authorities there.

Mr. Sano went on to say that he had been instructed to convey the GOJ's regrets over these two violations and to state that the GOJ had issued a warning to the fishing industry. Included in the warning was a notification that especially strict measures, going beyond the existing legal and administrative penalties, would be applied in the case of repeated violations. (It was not clear, and Mr. Sano could not clarify, whether such "special measures" would be applied only to second offenders or generally in the case of future violations.)

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POL 33-4 JAPAN- US  
 XR POL 33-4 JAPAN- US / SHENIKUYH  
 Department of State MARU  
**TELEGRAM**

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PAGE 01 TOKYO 00480 211105Z

17  
ACTION SFW 02INFO: EA 10, INT 06, E 15, COM 08, L 03, H 02, NSA 02, AF 10, RSR 01, /059 W  
114467R 211035Z JAN 69  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 4300

LIMITED OFFICIAL USE TOKYO 480

SUBJ: FISHERIES; JAPAN TRAWLING MIDDLE AND SOUTH ATLANTIC

REF: STATE 7404; TRANSIATIONS AUG. 1967 (P.27)

1. JFA HAS LICENSED 81 TRAWLERS TO FISH ANYWHERE IN ATLANTIC SOUTH OF 40 DEGREES NORTH WITH NO SOUTHERN LIMIT. TRAWLERS BASED AT LAS PALMA AND USUALLY FISH ONLY WEST AFRICAN WATERS.

2. KAIMON MARU OF NIHON SUISAN EXPLORED SOUTH AND MIDDLE ATLANTIC AREA 1967 (MAY 2-JUNE 19) TAKING ABOUT 550 TONS OF FISH MOSTLY BUTTERFISH, DEEP SEA SMELT, SPOT, SEABREAM, COD, HERRING AND HAKE. OPERATION FINANCED MAINLY NIHON SUISAN BUT ALL DATA MADE AVAILABLE TO INDUSTRY. VENTURE CONSIDERED NOT PROFITABLE.

3. BECAUSE POOR CATCH AFRICAN WATERS 1968 FIVE VESSELS DIVERTED TO FURTHER EXPLORE MIDDLE ATLANTIC AREA FROM APRIL TO JULY (THREE VESSELS NIHON SUISAN, ONE TAIYO AND ONE NICHIRO). TAIYO AND NIHON SUISAN REPORT VESSELS TOOK 18-19 TONS PER DAY. COMPOSITION CATCH ABOUT SAME AS 1967; PRICES GOOD AND OPERATION PROFITABLE. NICHIRO REPORTS CATCH MOSTLY SQUID; PRICE POOR AND OPERATION FAILURE.

4. OPERATIONS 1969 SHOULD NOT EXCEED FIVE VESSELS SAME AS 1968 BUT SEASON EXTENDED MID-DECEMBER TO END OF JUNE. SEKISHU MARU OF NICHIRO IN AREA SINCE MID-DECEMBER, TAIYO NO. 66 OF TAIYO ENROUTE ARRIVING ABOUT FEBRUARY 1, KAIMON MARU OF NIHON SUISAN PROBABLY LEAVE LAS PALMA EARLY NEXT MONTH. NIHON SUISAN MAY LATER SEND TWO ADDITIONAL VESSELS.

5. VESSEL NOW IN AREA APPARENTLY SEKISHU MARU NOT NAME GIVEN REF. TEL. EARLY CATCH THIS VESSEL REPORTED POOR BUT SINCE JANUARY 15

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1021-69POL 33-4 JAPAN- US  
XR POL 33-4 JAPAN- US / SHENIKUYH  
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 By W62 NARA Date 7/25/02



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CATCH AVERAGING 10 TO 14 TONS PER DAY MOSTLY SQUID WHICH NICHIRO WILL MARKET SPAIN OR ITALY. OPERATION NOW BARELY PROFITABLE.

6. ALL COMPANIES EMPHASIZE ABOVE PLANS 1969 EXTREMELY NEBULOUS. ACTUAL PERIOD OF STAY AND NUMBER VESSELS DEPENDENT WHETHER BETTER FISHING CONDITIONS IN MIDDLE ATLANTIC OR WEST AFRICA. IN 1968 WEST AFRICA CATCH EXTREMELY POOR BUT SO FAR 1969 CATCH GOOD. SOME SPECULATION VESSELS MAY LEAVE U.S. COAST THIS YEAR EARLIER THAN PLANNED.

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By *WBD* NARA Date *7/25/02*

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Department of State **TELEGRAM**

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PAGE 01 TOKYO 00259 140124Z

89-81  
ACTION SFW 02

INFO EA 10, RSR 01, L 03, CIAE 00, DODE 00, GPM 04, H 02, INR 07, NSAE 00, *1-94-64-259*

NSC 10, P 04, RSC 01, SP 02, SS 20, USIA 12, E 15, COM 08, INT 06, AGR 00

DOT 12, MSC 01, IO 13, /153 W

073833

R 140100Z JAN 69  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 4157

LIMITED OFFICIAL USE TOKYO 259

SUBJECT: IMPLEMENTATION U.S.-JAPAN FISH AGREEMENT

ALTHOUGH FORMAL NOTIFICATION WILL COME THROUGH FONOFF, JFA  
PASSED TO FISHATT FRIDAY SUMMARY OF ACTION TAKEN BY JFA TO  
IMPLEMENT TERMS U.S.-JAPAN FISH AGREEMENT:

1. PARTIAL REVISION MINISTER AGRICULTURE AND FORESTRY  
NOTICE NO. MAF 682 OF MAY 9, 1967 RELATED TO RESTRICTIONS FOR  
HIGH SEAS TRAWLING: (A) ADDITIONAL LOADING ZONES IN WATERS  
WITHIN TWELVE MILES OF THE COAST OF THE UNITED STATES  
(DESTRUCTION, FORRESTER AND AFOGNAK ISLANDS) AND EXPANSION  
OF LOADING ZONE (KAYAK ISLAND); (B) FISHING PROHIBITED IN  
THE AREA OF INTENSIVE SPORT FISHING OFF THE STATE OF  
WASHINGTON; (C) NIGHT TRAWLING AND GILL NETTING PROHIBITED  
DURING THE HALIBUT SEASON (APRIL 3-15) IN AREA 4A AND PART  
OF AREA 4B IN THE EASTERN BERING SEA; (D) TRAWLING PROHIBITED  
BETWEEN DECEMBER AND APRIL, 1969 IN SPECIAL AREA OFF STATES  
OF WASHINGTON AND OREGON.

2. PARTIAL REVISION NO. MAF683 OF MAY 9, 1967 RELATED TO  
RESTRICTIONS FOR MOTMERSHIP WHALING: ADDITIONAL LOADING  
ZONES GIVEN IN PARA 1(A) ABOVE.

3. PARTIAL REVISION NO. MAF684 OF MAY 9, 1967 RELATED TO  
RESTRICTIONS FOR HIGH SEAS TUNA-SKIPJACK FISHERIES (A)  
ADDITIONAL LOADING ZONES GIVEN IN PARA 1(A) ABOVE; (B)

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*Department of State* **TELEGRAM**

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PAGE 02 TOKYO 00259 140124Z

FISHING PROHIBITED IN AN AREA OF INTENSIVE SPORT FISHING OFF THE COAST OF THE STATES OF WASHINGTON AND OREGON.

4. ENTRY INTO THE FOLLOWING AREA(S) BY VESSELS OTHER THAN MOTHERSHIP TRAWLERS: LONG LINING IN THE AREA OF INTENSIVE SPORT FISHING OFF WASHINGTON PROHOBITED.

5. PARTIAL REVISION NO. MAF656 OF MAY 1, 1967 RELATED TO RESTRICTIONS OF HIGH SEAS TRAWLS, LONG-LINES-GILL NETS IN NORTHERN WATERS AND MOTHERSHIP TRAWLS: (A) FISHING FOR TANNER CRAB BY TRAWL IN THE EASTERN BERING SEA PROHIBITED; (B) HALIBUT SEASON FOR LONG-LINES FISHING IN SPECIAL AREAS (AREAS 4A AND 4B) IN EASTERN BERING SEA REVISED TO READ "AREA 4A FROM APRIL 3 TO 17 TO APRIL 3 TO 15 AND AREA 4B FROM SEPTEMBER 1 TO 10 TO APRIL 3 TO 15 AND SEPTEMBER 1 TO 13".

6. PARTIAL REVISION NO. MAF48 OF JANUARY 27, 1968 RELATED TO RESTRICTIONS FOR TANNER CRAB FISHING: (A) FISHING FOR TANNER CRAB BY VESSELS OTHER THAN MOTHERSHIP CRAB FISHERY PROHIBITED IN BERING SEA EAST OF 175 DEGREES WEST; (B) RESTRICTION ON TYPE OF FISHING GEAR USED BY MOTHERSHIP CRAB FISHERY CANCELLED. JOHNSON

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Authority *NND 969000*  
By *WBD* NARA Date *7/25/02*

(11)

January 10, 1969

Honorable Lloyd Meeds  
House of Representatives  
308 Cannon House Office Building  
Washington, D. C.

Dear Lloyd:

Thank you for your letter of January 3 about the letter to me from Mr. James G. Talbot of the Bellingham Cold Storage Company. I am enclosing a copy of my reply to Mr. Talbot.

I am also enclosing a copy of a brief background paper which discusses the salient points of our new agreements with Japan. As this paper and my reply to Mr. Talbot indicate, I believe we obtained substantial improvements over our previous arrangements with Japan, even though we did not get all we wanted.

We have just begun a conference with the Soviet Union looking to modifications of the US-USSR agreements in the northeastern Pacific and Bering Sea. I have quite a sizable group of advisers from the Pacific Coast states here with me, and we will obviously be trying to do even better than we did with the Japanese.

Sincerely,

Donald L. McKernan  
Special Assistant  
for Fisheries and Wildlife  
to the Secretary

Enclosures:

1. Reply to Mr. Talbot
2. Background paper

(2) S/FW:SElow/rg 1/10/69

Clearances:  
H - Mr. Leahy

POL 33-4 JAPAN-US  
MR POL 33-4 US-USSR

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Authority NND 969000  
By WBD NARA Date 7/25/02



46  
POL 33-4 JAPAN - US  
XR POL 33-4 US - USSR  
OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT  
☐ CHARGE TO

CONFIDENTIAL  
Classification

291309  
23 DEC 68 21 34z  
FOR OCIT USE ONLY

Origin ACTION: Amembassy TOKYO  
Info INFO: Amembassy MOSCOW

STATE

SUBJ: Fisheries Agreements

REF: State 278869 — POL 33-4 JAPAN - US

1. The Secretary and Ambassador Shimoda signed following bilateral agreements December 23: Agreement on king crab fishing in the eastern Bering Sea and Agreements on certain fisheries off the US coast. McKernan and Minister Yoshino signed accompanying minutes.
2. Prior to signing ceremony Shimoda gave Secretary three "oral statements" concerning refraining from fishing king crab in areas other than east Bering Sea, ~~and~~ concerning certain aspects of portions of agreement relating to avoidance of fishing ocean perch off Oregon and Washington and relating to avoidance of gear conflicts in east Bering Sea halibut grounds. Secretary gave Ambassador US statement conveying assurances as to US willingness to consult in case new agreements with USSR are more favorable to Soviets than those \* with

3  
Drafted by: EA/J:RMHerndon/jk 12/23/68 6051  
Telegraphic transmission and classification approved by: EA/J - Richard L. Sneider

Cleanances:

S/FW - Mr. Blow (draft) RHT  
L/T - Mr. Bevans

EUR/SOV - Mr. Shinn  
~~EA/PXXXXXXX~~  
EA/P - Mr. Jans

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FORM DS-322  
8-65

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Page 2 of telegram to TOKYO, MOSCOW

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Japan are to Japanese.

3. Dept spokesman made brief announcement of signing at  
noon press briefing.

GP-4

RUSK

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FORM DS-322A  
8-63  
CONTINUATION SHEET

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POL 33-4 JAPAN-US  
Department of State **TELEGRAM**

CONFIDENTIAL 889

PAGE 01 TOKYO 15042 300620Z

21  
ACTION SS 70

INFO CIAE 00,1070 W

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FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 3974

C O N F I D E N T I A L TOKYO 15042

LIMDIS

SUBJECT: JAPANESE QUESTIONNAIRE ON INNOCENT PASSAGE

REF: STATE 283446 - POL 33-4 JAPAN-US

1. LOW-KEY INQUIRY MADE AT FONOFF REVEALED THAT QUESTIONNAIRE STEMS FROM TREATIES BUREAU AND AMERICAN BUREAU ONLY VAGUELY AWARE OF ITS EXISTENCE. FONOFF (TAKAHASHI OF INTERNATIONAL CONVENTIONS SECTION, TREATIES BUREAU) GAVE EMBOFF FOLLOWING BACKGROUND INFORMATION ON QUESTIONNAIRE. LAST YEAR DIET APPROVED JAPANESE ADHERENCE TO UN CONVENTION ON TERRITORIAL SEA AND CONTIGUOUS ZONE. ART. 14, PARA 1 THAT CONVENTION APPARENTLY GIVES ALL SHIPS OF ALL STATES THE RIGHT OF INNOCENT PASSAGE THROUGH TERRITORIAL WATERS. DURING LOWER HOUSE FOREIGN AFFAIRS COMMITTEE DELIBERATIONS ON CONVENTION FONMIN MIKI SAID GOJ INTERPRETATION OF ART. 14, PARA 1 DID NOT RULE OUT JAPANESE RIGHT TO REQUIRE PREVIOUS NOTIFICATION OF SUCH PASSAGE BY CERTAIN SHIPS, PRIMARILY WARSHIPS. MIKI AGREED TO INVESTIGATE OTHER MARITIME NATIONS' LEGAL INTERPRETATIONS OF THIS POSSIBLE CONTRADICTION. THUS THE QUESTIONNAIRE

WAS SENT TO JAPANESE EMBASSIES IN ABOUT 20 COUNTRIES, SEVERAL OF WHICH HAVE NOT YET ANSWERED.

2. SOME RESPONDING NATIONS FOUND DIFFICULTY IN ANSWERING OFFICIALLY AND SENT INFORMAL REPLIES, WHICH TAKAHASHI SAID WAS SUFFICIENT. TAKAHASHI ADDED GOJ HOPES THAT IF POSSIBLE, U.S. WILL REPLY EITHER FORMALLY OR INFORMALLY BEFORE JANUARY 26 RECOVERING OF DIET. GP-3. OSBORN

EXEMPTED BY 45/2

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Tokyo 15042  
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Geographic

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Summary  
Task Force

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ACDA 5  
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OTHER AGENCIES

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By M6D NARA Date 7/25/02

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POL 33-4 JAPAN- US

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT  
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Classification

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Origin ACTION: Amembassy TOKYO

Info: STATE

LIMDIS

SUBJ: Japanese Questionnaire on Innocent Passage

1. Several months ago Japanese Embassy Officer gave Department lengthy questionnaire on US regulations and practices dealing with "innocent passage" in territorial waters and port entry of warships, nuclear-powered merchant ships and warships, and warships carrying nuclear weapons. Response to questionnaire is currently under active consideration in Department and other interested agencies.
2. In this connection request Embassy evaluation of possible purposes for which Japanese questionnaire might have been designed. Please inform us if matter has been discussed with GOJ.

GP-3

RUSK

Drafted by: WAS EA/J:UAStraus:jk 12/6/68 Tel. Ext. 6051 Telegraphic transmission and classification approved by: EA/J - Gilbert H. Kinney

Clearances: L/SPA - Mr. Carter WAS G/PM - Mr. Lehman WAS

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Classification

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Authority NND 969000  
By WBD NARA Date 7/25/02

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POL 334 JAPAN-<sup>US</sup> 282400

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5 DEC 68 10 12z

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Origin

ACTION: Amembassy TOKYO

Info:

STATE

REF: State ~~278869~~ 278869 - POL 33-4 JAPAN-<sup>US</sup>

SUBJ: Fisheries Negotiations

Agreements and related documents were initialed Dec 3.

Instead of issuing joint press release both sides  
agreed to ~~brief~~ brief respective press representatives.In "on record" interview attended by two US correspondents  
following initialling, McKernan covered highlights of  
agreements stressing benefits to US fishermen and  
to conservation.

RUSK

Drafted by:

EA/J:RMHerdon/jk 12/5/68

Tel. Ext.

6051

Telegraphic transmission and  
classification approved by:EA/J - Gilbert H. Kinney <sup>GHK</sup>

Clearances:

S/FW - Mr. Blow <sup>RUSK</sup> (draft) EA/P - Mr. Killion <sup>DK</sup>

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8-65DECLASSIFIED  
Authority NND969000  
By WBD NARA Date 7/25/02

37

November 29, 1968

Honorable Jerome R. Waldie  
House of Representatives  
Washington, D.C. 20515

Dear Congressman Waldie:

The Secretary has asked me to reply to your letter of November 15, concerning Mr. Carl E. Hurd's views about fishing by Soviet and Japanese vessels off the Pacific Coast of the United States, and about which you also expressed great interest.

Public Law 89-658, approved October 14, 1966, established for the United States a fisheries zone of 9 miles contiguous to the 3-mile territorial sea. Within this zone the United States exercises the same exclusive rights in respect to fisheries as in its territorial sea, subject to the continuation of traditional fishing by foreign states within the zone as may be recognized by the United States. In effect, this law prohibits Soviet and Japanese fishing within 12 miles of our coast, except as may be provided by international agreement to which the United States is a party or by specific action by the United States to recognize traditional fishing by the Soviet Union or Japan within the zone.

The establishment of the 12-mile limit for fisheries does not, of course, eliminate problems arising from the operation of foreign fishing vessels off the coast of the United States. Soviet commercial fishing off the coast of Oregon and Washington on a substantial scale began in 1966 when a fleet numbering more than 100 vessels commenced fishing for ocean perch and

RECEIVED BY R.S.

(1)

S/FW: L M Peters

Clearances:  
EUR/SOV - Mr. Griffith  
EA/J - Mr. Hendon  
H - Mr. Schuel

POL 33-4 JAPAN-US

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By WBD NARA Date 7/25/02

- 2 -

Pacific hake. As a result of this development and the problems consequently posed to American fishermen in the area, we entered into negotiations with the Soviet Union which resulted in the signing on February 13, 1967, of a one-year agreement regarding these and other fishery problems in the northeastern Pacific. The agreement was subsequently renewed for another year. Under the agreement, Soviet vessels will not fish off Oregon, Washington and California within the contiguous fishery zone. It also provides in effect that Soviet nationals and vessels will refrain from fishing in a number of areas of the high seas outside our 12-mile fishery limit. At the same time the agreement permits Soviet vessels to conduct loading operations in support of fishing activities in several areas off the Oregon-Washington coast that are within the contiguous fisheries zone but outside our territorial sea. However, the Soviets appear to have made little use of these areas.

Our reports from the continuing surveillance by Federal agencies of foreign fishing vessels off Washington and Oregon indicate that a moderately large Soviet fleet has again been operating in this region this year. At last report this fleet numbered just over 15 vessels; over the past 6 months the fleet has numbered generally between 15 and 40 vessels. Their catches have consisted primarily of Pacific hake. Soviet authorities have assured us that their vessels do not fish for salmon on the high seas near our coast, and our surveillance has developed no evidence that Soviet fishermen are taking any appreciable quantities of salmon. So long as these vessels operate outside 12 miles from shore and so long as they do not fish in prohibited areas specified in our agreement they are within their rights under international law, since they are operating on the high seas where freedom of fishing prevails.

Soviet vessels conduct more limited and sporadic fishing operations off the coast of northern California. Since the beginning of the year, the Soviet fleet off California has numbered at maximum 12 vessels, but more usually it consists of from 3 to 6 vessels. We know of no sightings of Soviet

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vessels within the 12-mile fishing limit off California in recent months. They have usually been observed at distances of 17 or more miles from shore. As with their operations to the north, their catches consist of Pacific hake and other bottom fish, and salmon have not been observed in their catches.

Japanese vessels engage in fishing operations off the West Coast of the United States on a relatively small scale. Under the terms of an agreement between the United States and Japan signed May 9, 1967, Japanese vessels are not permitted to fish off Washington, Oregon or California within the 12-mile fisheries zone. Since the agreement was signed, Japanese vessels have continued to operate in this region, but outside the fisheries zone. Their numbers, however, are small, normally not more than two. While other Japanese vessels occasionally join them, they do so only for brief periods and in small numbers: the maximum number of Japanese vessels observed off the West Coast in 1968 was 4. Their operations off California are virtually nil; a continuing surveillance has produced no reports of Japanese vessels in this area during 1968. The Japanese catch has consisted primarily of Pacific hake and other bottom fish. Under a tripartite North Pacific fisheries treaty to which the United States is a party with Japan and Canada, Japan has agreed to abstain from fishing salmon in waters east of 175 degrees west longitude. Salmon have not been observed in catches on board Japanese vessels off the West Coast..

Obviously, our fishermen have a legitimate interest in the conservation of living resources off our shores. They are also rightfully concerned that these foreign operations not interfere with their own peaceful pursuit of fishing. We have, therefore, negotiated various treaties and agreements with Japan and the USSR, among them those already mentioned above, which have as their primary objectives the conservation of fishery resources, the avoidance of gear conflicts between our fishermen and foreign fishermen, and the protection of the economic interests of American citizens in the fisheries

- 4 -

off our shores. The agreements which cover the West Coast of the United States are due for renegotiation very soon. In these negotiations we will seek to improve the provisions of the agreements in the light of our experience with their operation and in view of the changing circumstances in the fisheries. In particular, we will seek to reduce foreign fishing pressure on the stocks of Pacific Ocean perch as it has become apparent that existing arrangements have not been successful in preventing further damage to these rather small but important stocks.

The United States Coast Guard, together with the Department of the Interior, has the primary responsibility for enforcing domestic fishery laws as they relate to foreign fishing, as well as enforcement of the provisions of international fishery treaties and agreements. The Department considers that the Coast Guard has done an excellent job in this respect and it has our full support in its efforts.

I hope that this information will be of use to you in replying to your constituent. If I can be of further assistance to you in this or any other way, please do not hesitate to call on me.

Sincerely yours,

*sqd.*  
*WBM/AS*  
William B. Macomber, Jr.  
Assistant Secretary for  
Congressional Relations

*lmp*  
S/FW:LMPeters:rmh 11-26-68

Clearances: EUR/SOV - Mr. Griffith (subs) *lmp*  
EA/J - Mr. Herndon (subs) *lmp*  
H - Mr. ~~Leahy~~ *SCITNEED*

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Authority *NND 969000*  
By *WBD* NARA Date *7/25/02*

JEROME R. WALDIE  
MEMBER OF CONGRESS  
14TH DISTRICT, CALIFORNIA

WASHINGTON ADDRESS:  
ROOM 1710  
LONGWORTH HOUSE OFFICE BUILDING  
WASHINGTON, D.C. 20515  
PHONE: 225-5511

Congress of the United States  
House of Representatives  
Washington, D.C.

November 15, 1968

COMMITTEES:  
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3915 MACDONALD AVENUE  
RICHMOND, CALIFORNIA 94805  
PHONE: 233-4425

Hon. Dean Rusk  
Secretary of State  
Department of State  
Washington, D. C.

Dear Mr. Secretary:

Your attention is called to the attached letter which I have received from Mr. Carl E. Hurd, P.O. Box 682, El Cerrito, California, with reference to illegal fishing being done by the Russians and the Japanese in Pacific waters.

I share Mr. Hurd's views that if Russia and Japan can operate in the waters allocated to our fishermen, the competition is too great in view of the low operating costs enjoyed by these foreign countries. This is a most serious matter, and one which should be explored toward the objective that our fishermen are protected from such foreign competition.

May I hear from you in the near future in this regard?

Sincerely yours,

JEROME R. WALDIE, M.C.

JRW:afs  
enc.

ANALYSIS BRANCH  
RS/AN

1968 NOV 16 PM 2 58

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By WBD NARA Date 7/25/02

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POL 33-4 JAPAN-45

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT  
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Classification

278899  
27 Nov 68 22 51Z  
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Origin  
Info:

ACTION: Amembassy TOKYO

STATE

REF: State 274617

SUBJ: Fisheries Talks

POL 33-4 JAPAN-45

1. Substantive negotiations successfully concluded Nov 27.  
Department expects language of agreements and subsidiary  
classified exchanges and minutes to be ready for

XX

initialling early next week. Department does not  
rpt not plan press release prior to initialling.

2. Following are most important results of negotiations:

A. King crab agreement will provide Japanese  
quota of 85,000 cases and reference to "prudent" tanner  
crab catch. Also provides some expansion of pot sanctuary.  
In separate unpublished exchange Japan will agree to  
tanner crab catch of 16 million with 15 percent allowable  
variation and will agree provide data on tanner crab.

B. In ~~considered~~ confidential statement relating to  
12-mile Agreement Japan will agree to refrain from  
trawling within 500 meter isobath off Washington and

Drafted by: EA/J:RMHerndon/jk 11/27/68 Tel. Ext. 6051 Telegraphic transmission and classification approved by: EA/J - Richard E. Snider

Clearances: SFW - Mr. Blow (draft) EA/P - Mr. Killion L/SPA - Mr. Oxman

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8-65

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By WBD NARA Date 7/25/02

Page 2 of telegram to TOKYO

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Oregon from December through April and will give administrative guidance to its fishermen during remaining seven ~~xxx~~ months to avoid specific fishery for ocean perch. In ~~xxxxxx~~ published exchange Japan will agree to refrain from fishing in area north of Columbia River to Grays Harbor as in US-USSR agreement.

C. Japan will agree to refrain from night trawling in part of halibut areas 4A and 4B during halibut open season, April 3-15. In confidential statement Japan will to take measures to minimize agree/risk of gear conflicts and preemption of fishing grounds in daytime during same 12-day ~~xxxx~~ period.

3. U.S. agreed to continue loading zone at Sanak Island and to expand zone at Kayak Island. New loading zones provided north of <sup>Tonki Cape</sup> ~~Tonki Cape~~ on Afognak Island, Forrester Island and Destruction Island.

4. Duration of agreements two years.

RUSK

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FORM DS-322A  
8-63  
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*POL 33-4 JAPAN- US*  
 Department of State **TELEGRAM**

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PAGE 01 TOKYO 14208 270205Z

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ACTION INT 06

INFO EA 10, IO 13, E 15, L 03, AID 28, COM 08, DOT 12, TRSY 11, INR 07, SFW 02,

MSC 01, CIAE 00, NSA 02, AGR 20, DODE 00, RSR 01, RSC 01, 140 W  
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FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 3544

INFO REGIONAL DIRECTOR, BUREAU OF COMMERCIAL FISHERIES,  
 HONOLULU

CONFIDENTIAL TOKYO 14208

DEPT PASS WIGUTOFF, BCF/INTERIOR

SUBJECT: FOREIGN FISHING IN THE LEEWARD ISLANDS CHAIN

REF: A. STATE A-648, B. TOKYO 13983

1. FISHATT TODAY OBTAINED FOLLOWING INFORMATION OF JAPAN CORAL FISHING IN ADDITION REPORT REFTEL B. (A) CORAL FISHERIES APPARENTLY LIMITED TO CERTAIN AREAS AROUND VOLCANIC ISLANDS, (B) IT TAKES 20 TO 100 YEARS FOR A BED OF PRECIOUS CORAL TO DEVELOP, (C) ONCE DISCOVERED JAPANESE CORAL FISHERMEN USUALLY FISH BED TO EXHAUSTION.

2. JAPANESE CORAL FISHERMEN ARE VERY DIFFICULT TO CONTROL AND ONCE THEY DISCOVER A BED OF CORAL ARE VERY SECRETEIVE ABOUT LOCATION, ETC. REMAINING PRODUCTION AREAS IN JAPANESE WATERS APPARENTLY OFF GOTO ISLAND (EAST CHINA SEA) AND HACHIJO ISLAND (PACIFIC OCEAN OFF TOKYO).

3. PRESENT REGULAR CORAL FISHING FLEET OPERATES OUT OF NAGASAKI AND KOCHI, AND CHIBA, WAKAYAMA, IWATE AND FUKUSHIMA PREFECTURES. NUMBER OF BOATS ABOUT 100. BOATS FROM KOCHI, IWATE AND FUKUSHIMA HAVE FISHED OFF MIDWAY WITHIN PAST TWO OR THREE YEARS.

4. IN ADDITION TO REGULAR FISHERY, TUNA LONGLINERS FREQUENTLY ENGAGE INCIDENTAL FISHERY.

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*Telegram 14208  
 11-187-08*

*POL 33-4 JAPAN- US*

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Department of State **TELEGRAM**

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PAGE 02 TOKYO 14208 270205Z

5. ACCORDING TO INFORMATION GIVEN FISHATT, ABOUT THREE YEARS AGO TUNA LONGLINER FROM FUKUSHIMA PREFECTURE WAS FISHING IN MIDWAY AREA WITH SUNKEN GILL NET APPARENTLY TAKING FISH FOR FOOD. PRECIOUS CORAL DISCOVERED IN NET AND THIS LED TO EXPLOITATION OF CORAL BEDS IN THAT GENERAL AREA.

6. JFA TAKES USUAL POSITION (1) NOT RECOGNIZING RESOURCE AS CREATURE OF CONTINENTAL SHELF AND (2) CLAIMING CORAL NOT TAKEN FROM U.S. CONTINENTAL SHELF BUT FROM BANKS BEYOND CONTINENTAL SHELF.

7. JFA BELIEVES THAT BEFORE SERIOUSLY CONSIDERING ANY CLAIM FROM USG PERTAINING TO CORAL BEDS OFF HAWAII OR OTHER PACIFIC ISLANDS (1) RELATION OF VARIOUS BANKS TO THE U.S. CONTINENTAL SHELF MUST BE ESTABLISHED AND (2) DEFINITION OF CORAL AS EITHER A LIVING OR DEAD RESOURCE MUST BE MADE. CORAL IS APPARENTLY NOT ON U.S. OFFICIAL LIST OF CONTINENTAL SHELF CREATURES RECENTLY PUBLISHED.

8. FISHATT POINTED OUT THAT CORAL FISHERY WHETHER LIVING OR DEAD WAS BOUND TO BECOME SUBJECT OF INTERNATIONAL CONTROVERSY IN FUTURE AND SUGGESTED JFA CONSIDER PLACING FISHERY UNDER SOME SYSTEM FOR CONTROL IN NEAR FUTURE. JFA AGREED TO STUDY FURTHER PREFERRING TO SETTLE PROBLEM OUTSIDE OF NEGOTIATIONS IF POSSIBLE.

GP-3. JOHNSON  
BT

NNN

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By *WBD* NARA Date *7/25/02*

46 POL 33-4 JAPAN-4/5  
274617  
OUTGOING TELEGRAM Department of State  
INDICATE: ☐ COLLECT  
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Origin ACTION: Amembassy TOKYO 20 Nov 68 19 32z

Info: STATE  
SUBJ: Fisheries Negotiations  
1. At outset of negotiations three subcommittees established to report on following: (a) Pacific Ocean perch and hake off Washington and Oregon; (b) King and Tanner Crab; (c) data exchange and review of fish stocks ~~xxxx~~ inside and outside contiguous zone in eastern Bering Sea and Gulf of Alaska.  
2. Plenary meeting November 19 reviewed and accepted reports of three subcommittees.  
3. Small group will meet November 20 to review matters already considered in plenary and in effect begin serious negotiations.  
RUSK

274617

1

Drafted by: EA/J:RMHerndon/jk 11/20/68 Tel. Ext. 6051 Telegraphic transmission and classification approved by: EA/J - Richard L. Sneider  
Clearances: S/FW - Mr. Blown (draft) ~~RM~~

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POL 33-4 JAPAN US  
Department of State **TELEGRAM**

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PAGE 01 TOKYO 13983 200720Z

42  
ACTION SFW 02

INFO EA 10, INT 06, E 15, INR 07, CIAE 00, NSA 02, DOD 01, L 03, AID 28,  
AGR 20, COM 08, TRSY 11, MSC 01, RSR 01, RSC 01, IO 13, 129 W  
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FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 3430  
INFO REGIONAL DIRECTOR BUREAU COMMERCIAL FISHERIES HONOLULU

CONFIDENTIAL ALI TOKYO 13983

DEPT PASS WIGUTOFF, BCF/INTERIOR

SUBJ: FOREIGN FISHING IN THE LEEWARD ISLANDS CHAIN

REF: A-648 — POL 33-4 JAPAN US

1. FOR PAST TWO WEEKS JFA INVESTIGATING USG CLAIM JAPAN VESSELS TAKING CORAL OFF HAWAII/MIDWAY ISLANDS. FISHERY ATTACHE POINTED OUT JFA OFFICIALS THAT DEAD OR ALIVE CORAL IS CLEARLY RESOURCE CONTINENTAL SHELF AND ACCORDINGLY OFF LIMITS TO ANY JAPANESE FISHERY.
2. GENERALLY CORAL FISHERY AT PRESENT NOT UNDER ANY FEDERAL OR PREFECTURAL LICENSING SYSTEM AND STATISTICS ON AMOUNT AND AREA OF TAKE NOT AVAILABLE.
3. TWO EXCEPTIONS ARE TOKYO-TO AND KAGASHIMA PREFECTURE BUT THESE BOATS APPARENTLY OPERATE IN COASTAL WATERS OF JAPAN.
4. JFA ALSO REPORTS AT LEAST TWO VESSELS FROM KOCHI DO OPERATE AT DISTANCE FROM JAPAN. GENERALLY OFF THE PHILIPPINES. THIS FLEET IS NOT OPERATING NOVEMBER TO MARCH THIS YEAR.
5. AT LEAST ONE VESSEL FROM IWATE PREFECTURE HAS TAKEN CORAL FROM MIDWAY ISLAND AREA.
6. JFA FULLY AWARE OF IMPLICATIONS CORAL FISHERY AS CONTINENTAL SHELF RESOURCE AND PROMISED DISCUSS FURTHER WITH FISHERY ATTACHE

CONFIDENTIAL

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Tokyo 13983  
11-20-68

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*Department of State* **TELEGRAM**

CONFIDENTIAL

PAGE 02 TOKYO 13983 200720Z

TUESDAY NEXT WEEK.

7. ALTHOUGH COMPLETELY NEW TOPIC DISCUSSION, EMBASSY BELIEVES SUBJECT SHOULD BE BROUGHT UP FORMALLY OR INFORMALLY DURING PRE-SENT KING CRAB AND 2 MILE NEGOTIATIONS (1) TO ESTABLISH US CLAIM TO CORAL RESOURCE OFF HAWAII, GUAM AND OTHER PACIFIC ISLANDS AND (2) TO HAVE JAPAN PLACE THIS FISHERY UNDER A LICENSING SYSTEM FOR CONTROL AND NECESSARY STATISTICS.

JOHNSON

CONFIDENTIAL

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Authority *NND 969000*  
By *WBD* NARA Date *7/25/02*

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POL 33-4 JAPAN-US

270962

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT  
☐ CHARGE TO

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Classification

7

FOR OC/T USE ONLY

13 Nov 68 22 34Z

Origin  
Info:

ACTION: Amembassy TOKYO

STATE

SUBJ: Fisheries Talks

1. US-Japan Fishery Conference opened ~~November 12~~ November 13. In opening statement, US reviewed operation of existing agreements. Stressed need for drastic reduction king crab catch by foreign vessels and imposition of control measures on tanner crab. U.S. called for changes in 12-mile agreement to reduce fishing pressure on perch south of Juan De Fuca and prevent preemption of fishing grounds by Japanese <sup>fleets</sup>. Also called for improved exchange of data and better enforcement of domestic and international regulations.
2. In reply Japanese recognized legal differences with U.S. over continental shelf and fisheries zone jurisdiction, but agreed to work toward practical solutions to problems without prejudice to legal positions. Agreed to consider tanner crab but saw no need for restrictions at present. Noted Japan would request additional loading areas under 12-mile agreement.

270962

RECEIVED BY US/R

Called by: EA-/J:RMHerndon:jk 11/13/68  
Tel. Ext. 6051  
Telegraphic transmission and classification approved by: EA/J - Richard L. Sneider

Clearances: S/FW ~~xxxxxx~~ Retexs  
S/FW - Mr. Blow

EA/P-Mr. Killion DUK

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FORM 8-65 DS-322

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Authority NND 969000  
By WBD NARA Date 7/25/02

Page 2 of telegram to TOKYO

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3. U.S. and Japanese statements being pouched.

4. Text of ~~agreed~~ agreed press release follows:

"United States and Japanese officials began ~~today~~ November 13 in Washington a review of two existing fishery agreements between the two countries, with a view to arrangements for the future. The first of these agreements, originally signed in 1964, provides measures for the conduct of the king crab fisheries in the eastern Bering Sea. The other agreement, signed May 9, 1967, has to do with certain fishery problems off the coast of the United States.

"In the discussions, which are being held in accordance with the terms of the agreements, the two delegations will examine the operation of the agreements in the light of current problems and new developments in the fisheries. Depending upon their findings, the delegations may recommend modifications of the agreements.

"The United States delegation, which includes representatives from Alaska, Washington, Oregon and California, is led by Ambassador Donald L. McKernan, ~~Special~~ <sup>Special</sup> Assistant to the Secretary of State. The Japanese delegation is headed by Minister Bunroku Yoshino of the Embassy of Japan."

KATZENBACH

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Authority NND 969000  
By WBD NARA Date 7/25/02

46 POL 33-4 JAPAN-US 263114  
OUTGOING TELEGRAM Department of State  
INDICATE: ☐ COLLECT  
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Classification

Origin ACTION: AmEmbassy - TOKYO 29 OCT 68 19 27z  
Info: SUBJ: Fisheries Negotiations  
REF: Tokyo 13150 - POL 33-4 JAPAN-US  
STATE

Responses to three requests for information contained para 6 reftel follow in same order as presented: (1) US has in mind areas of Bering Sea which broadly speaking lie off US Coast, and especially areas of fisheries for flounders, black cod, pollack and ocean perch; (2) closed season for US king crab fishery now under review by Alaska authorities and we unable to say at this time just what if any change of season will be proposed for six Kodiak areas; (3) since problem primarily one of gear conflict we believe bilateral forum more appropriate than INPFC although background may be developed at Seattle meeting.

RUSK

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Drafted by: S/FW:SPlow:gel 10/29/68 4440  
Telegraphic transmission end classification approved by: Donald L. McKernan  
Clearances: Interior: (BCF) Mr. Nakatsu  
E/AJ - Mr. Herndon

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By WBD NARA Date 7/25/02

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*POL 33-4 JAPAN-US*  
Department of State **TELEGRAM**

UNCLASSIFIED 798

PAGE 01 TOKYO 13207 230921Z

11  
ACTION SFW 02

INFO EA 10, E 15, L 03, INT 06, MSC 01, COM 08, INR 07, CIAE 00, NSA 02,

DODE 00, RSR 01, /055 W

032982

R 230903Z OCT 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 3053

UNCLAS TOKYO 13207

SUBJ: U.S.-JAPAN FISHERIES NEGOTIATIONS, 1968

REF: TOKYO 13150

*POL 33-4 JAPAN-US*

1. MINATO SHIMBUN OCTOBER 22 REPORTS U.S. WILL REQUEST JAPAN RESTRICT FISHING ACTIVITIES OFF OREGON AND WASHINGTON, PROBABLY LEAK FROM TALKING PAPERS EXCHANGED OCTOBER 21.

2. ARTICLE SUGGESTS JAPAN WILL ACCEPT U.S. PROPOSAL IN RETURN FOR TWO OR THREE ADDITIONAL LOADING ZONES. FYI FISHERY AGENCY RECEIVED PETITION OCTOBER 18 FROM OVERSEAS TRAWL ASSOCIATION ASKING GOJ NEGOTIATE WITH U.S. FOR ADDITIONAL LOADING ZONES INDICATING SOME POLITICAL PRESSURE. END FYI.

3. ARTICLE FURTHER REPORTS TWO VESSELS TAIYO AND ONE VESSEL EACH NIHON SUISAN, HOKO SUISAN, AND NICHIRO GYOGYO OPERATE OFF OREGON-WASHINGTON WITH CATCH 30,000 TONS PLUS ADDITIONAL TAIYO BOAT REPORTING CATCH 20,000 TONS. JOHNSON  
BT

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*Tokyo 13207  
10-23-68*

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Authority *NND 969000*  
By *WBD* NARA Date *7/25/02*

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DEPT. DISTRIBUTION				DEPARTMENT OF STATE		POL 33-4 JAPAN-US	
ORIGIN/ACTION				AIRGRAM		FILE DESIGNATION	
INT-7				Original to be Filed in _____ Decentralized Files.		A-648	
RM/R	REP	AF	ARA	UNCLASSIFIED		NO.	
EUR	EA	NEA	CU	HANDLING INDICATOR			
INR	E	P	IO	TO : AMEMBASSY TOKYO			
L	FBO	AID	5/FW	PASS : Fisheries Attache			
3			2				
AGR	COM	FRB	INT	FROM : Department of State		DATE: Oct 23 9 19 AM '68	
LAB	TAR	TR	XMB	SUBJECT : Foreign fishing in the Leeward Islands chain		COPY FILE-PAR	
AIR	ARMY	NAVY	OSD	REF :		OCT 23 AM 9 46	
USIA	NSA	CIA	MSC				
3	10	1					
SUGGESTED DISTRIBUTION				1. The Area Director, Bureau of Commercial Fisheries, Honolulu, Hawaii, was informed recently by a member of the local fishing industry that there was a rumor that a fleet of Japanese vessels is scheduled to leave Kochi, Japan, early next year (reported to be January) for the Leeward Islands chain northwest of the main Hawaii Islands to fish for precious coral. The information, which is still unconfirmed, is that the Japanese fleet has exhausted the supply of precious coral on Milwaukee Bank northwest of Midway Island.			
POST ROUTING				2. The Embassy is requested to attempt to determine if there is in fact such a plan to fish for precious coral in the Leeward Island chain by a Japanese fleet, and if so, a description of the vessels which would be so engaged.			
TO:	Action	Info.	Initials	3. FYI: the reason for U.S. interest in this matter is that precious coral is, in the view of the United States, if living, a creature of the Continental Shelf and, if dead, a mineral resource of the Continental Shelf. Under terms of P.L. 88-308, it is "unlawful for any vessel, except a vessel of the United States, or for any master or other person in charge of such a vessel, to engage in the fisheries within the territorial waters of the United States, its territories and possessions and the Commonwealth of Puerto Rico, or within any waters in which the United States has the same rights in respect to fisheries as it has in its territorial waters or to engage in the taking of any Continental Shelf fishery resource which appertains to the United States except as provided in this Act or as expressly provided by an			
AMB/PO				UNCLASSIFIED			
DCM				FORM 10-64 DS-323			
POL				For Department Use Only			
ECON				In Out			
CONS				Drafting Date: 10/17/68			
ADM				Phone No.: 183 x 4303			
AID				Contents and Classification Approved by: S/FW:SBLOW			
USIS				Clearances: INT/BCF/IO&A:RCWils			
FILE				EA/J:GHKinney G-14			
Action Taken:				L/SPA-Mr. W. Carter			
Date:							
Initials:							

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By WBD NARA Date 7/25/02

A-648 to Tokyo

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international agreement to which the United States is a party." Secondly, if precious coral is considered a mineral resource of the Continental Shelf, the U.S. has asserted sovereignty over it for the purpose of exploring and exploiting it under the Continental Shelf Act (43 U.S.C. 1331). (This latter position is based upon the assumption that Japan will fish for coral offshore from islands that are part of the State of Hawaii; U.S. legislation concerning mineral resources of the Continental Shelf applies only to shelf areas seaward of "States"). END FYI.

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By WBD NARA Date 7/25/02



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POL 33-4 JAPAN - US  
Department of State

TELEGRAM

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PAGE 01 TOKYO 13150 220658Z

20

ACTION SFW 02

INFO EA 10, E 15, L 03, INT 06, MSC 01, SCI 05, COM 08, INR 07, CIAE 00,

NSA 02, RSR 01, RSC 01, NSC 10, DODE 00, DOT 12, /083 W  
----- 025398

R 220630Z OCT 68

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 3028

LIMITED OFFICIAL USE TOKYO 13150

SUBJ: FISHERY NEGOTIATIONS, 1968

REF: A. STATE A-621

B. TOKYO 13057

IN CO-FISH JAPAN  
XR POL 33-4 JAPAN-US

1. EMBASSY TODAY EXCHANGED VIEWS GOJ TOPICS FOR DISCUSSION FISHERY NEGOTIATIONS BEGINNING NOVEMBER 13. TEXTS U.S. AND JAPAN TALKING PAPERS POUCHED TODAY.

2. SUMMARY JAPAN VIEWS 12 MILE AGREEMENT: 1. (1) 12-MILE AGREEMENT IMPLEMENTED AMICABLY AND GREAT CONTRIBUTION TO FRIENDLY RELATIONS TWO COUNTRIES; 1. (2) REQUEST EXTEND AGREEMENT TWO MORE YEARS; 1. (3) FISHING OFF OREGON AND WASHINGTON MINIMAL. THEREFORE, CONTINUATION GOJ "ADMINISTRATIVE GUIDANCE" SUFFICIENT; VV AND 1. (4) REQUEST TOTAL SIX LOADING AREAS.

3. FOR KING CRAB 2. (1) EXTEND AGREEMENT TWO YEARS; 2. (2) GOJ FLEXIBLE ON AMOUNT OF CATCH BUT BASED ON INPEC FINDING.

4. FOR TANNER CRAB 3. (1) BASIC POSITION TANNER CRAB HIGH SEAS RESOURCE; 3. (2) NO SCIENTIFIC BASIS TO RESTRICT FISHERY.

5. IN DISCUSSION JAPAN PAPER, FISHERY ATTACHE EMPHASIZED (1) CRITICAL PROBLEM OCEAN PERCH STOCK OFF OREGON, WASHINGTON IMPORTANT TO U.S. FISHING INDUSTRY IN NEED OF GREATER PROTECTION; (2) VERY LOW LEVEL KING CRAB STOCKS EASTERN BERING SEA REQUIRING DRASTIC QUOTA REDUCTION; AND (3) NEED FOR ALL AVAILABLE TANNER CRAB DATA PROVIDE BASIS EVALUATION OF STOCK.

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By WBD NARA Date 7/25/02



Department of State

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PAGE 02 TOKYO 13150 220658Z

6. U.S. TALKING PAPER INCLUDES PERTINENT POINTS REPAIR A. JAPAN REQUESTS FURTHER INFORMATION (1) CLARIFICATION EXTENT OF AREA REF IN I.A.1. "ON STOCKS IN THE BERING SEA IN AREAS OUTSIDE THE CONTIGUOUS ZONE" (2) REFER I.B.1. DOES MODIFICATION MEAN SHIFTING SEASON EARLIER OR LATER (3) SHOULD NOT I.B.2. PROPERLY BE TAKEN UP IN PNPFCT

7. ON ARRANGEMENTS FONOFF REQUESTS DEPARTMENT PROVIDE INTERPRETOR FOR NEGOTIATIONS JOHNSON

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By WBD NARA Date 7/25/02

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Department of State **TELEGRAM**

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PAGE 01 TOKYO 13057 171038Z

14  
ACTION SFW 02

INFO EA 10,E 15,INT 06,L 03,MSC 01,SCI 05,COM 08,NSA 02,CIAE 00,

INR 07,RSC 01,NSC 10,DODE 00,DOT 12,RSR 01,/083 W  
129432

R 171036Z OCT 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 2971

LIMITED OFFICIAL USE TOKYO 13057

DEPT PASS S/FW

SUBJ: U.S.-JAPAN FISHERY NEGOTIATIONS

REF: DEPARTMENT'S A-621

INCO-FISH JAPAN  
XK POL 33-4 JAPAN-US  
FONOFF AND FISHERY ATTACHE WILL EXCHANGE VIEWS OCTOBER 24 OR  
25 ON TOPICS OF DISCUSSION COMING FISHERY NEGOTIATIONS WASH-  
INGTON. JOHNSON  
BT

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10-17-68

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Authority NND 969000  
By WBD NARA Date 7/25/02

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POL 33-4 JAPAN-US  
Department of State **TELEGRAM**  
XR INCO-FISH 3 NP6

LIMITED OFFICIAL USE 308

PAGE 01 TOKYO 12997 160414Z

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ACTION SFW 02

INFO EA 10, E 15, INT 06, COM 08, L 03, MSC 01, NSC 10, NSA 02, CIAE 00,  
INR 07, RSC 01, DODE 00, RSR 01, 1066 W

121308

R 160405Z OCT 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 2934

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FOR S/FW

REF: TOKYO 12454

SUBJECT: DELEGATION 12-MILE AND KING CRAB NEGOTIATIONS  
WASHINGTON (NOVEMBER 1968)

ALTHOUGH FINAL DECISION GOJ PARTICIPANTS FISHERY  
NEGOTIATIONS NOT YET REACHED, Y. OKAWARA (FONOFF),  
S. MIYOSHI (JFA), K. KAWAKAMI (FONOFF) WILL ATTEND PLUS  
TWO OR THREE EXPERTS FROM TOKYO (INCLUDING K. NIWA FOR  
KING CRAB) AND TWO OR THREE FROM JAPAN EMBASSY WASHDC  
(INCLUDING ATTACHE SANNO). JOHNSON

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INCO-FISH 3 NP

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By WBD NARA Date 7/25/02

DEPT. DISTRIBUTION ORIGIN/AC"ION				DEPARTMENT OF STATE		INCO FISH JAPAN POL 33-4 JAPAN-US	
S/FW-2				AIRGRAM		Original to be Filed in _____ Decentralized Files. <b>YR</b>	
RM/R	REP	AF	ARA	LIMITED OFFICIAL USE		A-621	
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Drafted by:							
S/FW:SB12w:msf							
Clearances:							
EA/J-Mr. Herndon							
				<div style="border: 1px solid black; padding: 2px; font-size: small;">             FORM 10-64 DS-323              Drafting Date: 9/27/68 Phone No.: 4440              Contents and Classification Approved by: S/FW Donald L. McKernan              Interior (BCF)-Mr. Terry (b.d.a)           </div>			

**TO :** Amembassy TOKYO

**DATE:** Oct 1 10 11 AM '68

**FROM :** Department of State

**SUBJECT :** Exchange of Views on US-Japan Fishery Negotiations

**REF :**

In conversations with officials of the Japanese Embassy, Department officials have informally suggested that an exchange of views on topics for discussion during the fishery negotiations beginning November 13, 1968, would be beneficial to the progress of the meeting. The Japanese appeared to agree. The following material has been prepared with this in mind. This information should be discussed with Japanese officials if and when the latter are prepared to discuss their own position in the negotiations in similar manner. The Department is aware, of course, from the Embassy's telegram 12353 that the Fishery Agency appears inclined to extend the "12-mile" agreement in its present form.

The following main topics for discussion which may be proposed by the US have been grouped under the two agreements to be reviewed, and in the case of the "12-mile" agreement under separate headings of conservation and gear conflict, plus one separate item.

**I. 12-Mile Agreement**

**A. Conservation**

1. The US is concerned about the lack of information on the effect of Japanese fishing on stocks of fish off the US coast.

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By WBD NARA Date 7/25/02

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## OUTGOING TELEGRAM

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☐ CHARGE TO

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POL 33-4 JAPAN-US  
US 220556  
MARU

4 AUG 68 15 52z

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Origin ACTION: Amembassy TOKYO

Info:

STATE

Ref: State 207446 -

Subject: Tanner Crab Fishery

Another Japanese tanner crab expedition sighted August 5 position 58 degrees 13 minutes north, 174 degrees 0 minutes west consisting of processing vessel Kyowa Maru and small trawler registry number HK29249. Kyowa Maru observed processing tanner crab and with pots on deck. Trawler apparently being employed as pot tender. Inform GOJ officials.

END

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RUSK

Drafted by:

S/FW:SB low:msl 8/14/68

Tel. Ext.  
4440Telegraphic transmission and  
classification approved by:

S/FW Donald L. McKernan

Clearances:

EA/J: Mr. Kinney

Interior (BCF) - Mr. Nakatsu (subs)

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By WBD NARA Date 7/25/02



INCO-FISH JAPAN  
Department of State **TELEGRAM**  
XR POL 33-4 JAPAN-US

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PAGE 01 TOKYO 11089 141205Z

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ACTION SFW 02

INFO EA 10, INT 06, NSA 02, AID 28, E 15, NSC 10, RSC 01, SP 02, SS 20, STR 08,  
CIAE 00, COM 08, FRB 02, INR 07, TRSY 11, XMB 06, L 03, P 04, USIA 12,  
AGR 20, MSC 01, RSR 01, V179 W

R 140930Z AUG 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 1930  
INFO DONALD JOHNSON, REGIONAL DIRECTOR, BUREAU  
COMMERCIAL FISHERIES, SEATTLE, WASHINGTON  
HARRY RIETZE, REGIONAL DIRECTOR, BUREAU COMMERCIAL  
FISHERIES, JUNEAU, ALASKA

CONFIDENTIAL TOKYO 11089

DEPT PASS WIGUTOFF DEPT INTERIOR BUREAU COMMERCIAL FISHERIES

SUBJECT: 1968 RED SALMON CATCH BY JAPANESE MOTHERSHIP FISHERIES  
(JULY 11-19)

REF: TOKYO 8556 - INCO-FISH JAPAN  
XR POL 33-4 JAPAN-US

1. FONOFF TODAY SUPPLIED EMBASSY WITH FOLLOWING INFORMATION  
ON RED SALMON CATCHES FROM THE MOTHERSHIP FISHERY FOR THE  
PERIOD JULY 11-19, 1968. (COMPARED WITH JULY 11-15, 1967):

AREA	TOTAL NUMBER FISH		
	1967	1968	DIFFERENCE
165E-170E	73,554	230,020	PLUS 156,466
170E-175E S OF 54N	13,592	261,022	PLUS 247,430
170E-175E N OF 54N	100,058	421	MINUS 99,637
175E-180 S OF 52N	---	220,364	PLUS 220,364
175E-180 N OF 52N	54,010	50,966	MINUS 3,044
180 -175W S OF 52N	---	116,991	PLUS 116,991
180 -175W N OF 52N	111,594	148,266	PLUS 36,672
TOTAL	352,808	1,028,050	PLUS 675,242
SEASON TOTAL	6,897,062	5,555,445	MINUS 1,341,617

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S/FW: LMPeters  
(Drafting Office and Officer)

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DEPARTMENT OF STATE

Memorandum of Conversation

DATE: August 7, 1968

SUBJECT: Date for Meeting with Japanese to Discuss Fisheries Agreements

PARTICIPANTS: Yutaka Yoshioka, Counselor for Agriculture, Embassy of Japan  
Stuart Blow, S/FW  
Lee M. Peters, S/FW

COPIES TO: Interior/BCF  
Amembassy Tokyo  
EA/J  
L/T  
S/FW

Mr. Blow referred to past discussions with Mr. Yoshioka on the date for meetings in Washington to discuss US-Japanese fishery agreements, and gave Mr. Yoshioka an Aide-Memoire proposing November 13 as a date to begin discussions. Mr. Yoshioka thanked Mr. Blow for the note and said he would forward it to appropriate officials in Tokyo.

A copy of the Aide-Memoire is attached.

Attachment:  
Aide-Memoire

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XR POL 33-4 JAPAN-US

GPO 88871

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Authority NND 969000  
By WBP NARA Date 7/25/02



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POL 33-4 JAPAN-US  
Department of State TELEGRAM

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PAGE 01 TOKYO 10743 021012Z

11  
ACTION SFW 02

INFO EA 10, INT 06, SCI 05, NSC 10, OST 01, INR 07, CIAE 00, NSA 02, DODE 00

RSR 01, RSC 01, /045 W

R 020931Z AUG 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 1760

LIMITED OFFICIAL USE TOKYO 10743

SUBJ: KING CRAB RESEARCH

REF: STATE 194876

1. FONOFF PROVIDED EMBASSY FOLLOWING DETAILS RELATED TO KING CRAB RESEARCH REQUESTED IN REFTEL.

2. AREA OF RESEARCH WILL BE (1) 55 DEGREES 30 MINUTES NORTH-57 DEGREES ZERO MINUTES NORTH AND 163 DEGREES ZERO MINUTES WEST-166 DEGREES ZERO MINUTES WEST, AND (2) 56 DEGREES 30 MINUTES NORTH-57 DEGREES 30 MINUTES NORTH AND 168 DEGREES ZERO MINUTES WEST-170 DEGREES ZERO MINUTES WEST.

3. BIOLOGICAL INFORMATION TO BE COLLECTED WILL BE NUMBER OF CRABS BY SEX AND SIZE (JUVENILE OR ADULT) AND (2) EFFORT (LENGTH OF HAUL, DIRECTION OF HAUL, SPEED OF VESSEL, ETC).

4. ALTHOUGH NOT REQUESTED BY FISHERY AGENCY THE VESSELS WILL PROBABLY OBTAIN SOME OCEANOGRAPHIC INFORMATION SUCH AS SEA STATE, AIR AND SURFACE TEMPERATURE.

JOHNSON  
BT

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Tokyo 10743  
8-2-68

JAPAN-US

POL 33-4

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*POL 33-4 JAPAN- US*  
 Department of State **TELEGRAM**

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14  
ACTION SFW 02

INFO EA 10, L 03, E 15, INT 06, COM 08, MSC 01, NSC 10, NSA 02, CIAE 00,

INR 07, RSC 01, DODE 00, RSR 01, 066 W

R 020925Z AUG 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 1759

LIMITED OFFICIAL USE TOKYO 10742

SUBJ: TANNER CRAB FISHERY

REF: TOKYO 10161

1. JAPANESE VESSEL EIKYU MAUR NO. 20 FISHING FOR TANNER CRABS AND RETAINING SMALL INCIDENT CATCH KING CRAB WAS FISHING IN CRAB POT SANCTUARY AREA WITHOUT LEGAL JAPANESE LICENSE. JFA ACCORDINGLY HAS TAKEN STEPS TO RECALL THE VESSEL FOR VIOLATION OF LICENSE.

2. TALKING PAPER PRESENTED TO FONOFF REGARDING TANNER CRAB FLEET FISHING JULY 11 AT 58 DEGREES 43 MINUTES NORTH AT 176 DEGREES 35 MINUTES WEST RELAYING INFORMATION GIVEN IN REFTEL AND INFORM. ING GOJ OF USG INTENTIONS TO DISCUSS THIS AT NOVEMBER MEETING ON TANNER CRAB.

JOHNSON

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Authority NND 969000

By WBD NARA Date 7/25/02

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POL 33-4 JAPAN-US

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OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT  
☐ CHARGE TO

UNCLASSIFIED

Classification

Origin ACTION: Amembassy TOKYO

Info:

STATE

Ref: Tokyo 10242

1. On July 15 House passed and cleared for President S. 1752 which would amend existing law so as to make it unlawful for foreign vessels to engage in activities within 12-mile fishery limit in support of foreign fishing fleet. This principle embodied in existing agreements with Japan and USSR through designation of limited areas within contiguous zone in which loading operations might take place. S. 1752 would clarify legal situation by including such support activities among unlawful acts specified in Section one of P.L. 88-308. Processing would only be prohibited by this legislation if it were deemed to be a support activity, and if such activity were in support of a foreign fishing fleet.

2. Reftel may reflect confusion with H.R. 18412 introduced July 9 by Congressman Pelly which would amend P.L. 88-308

so as to prohibit foreign vessels from processing fish

Drafted by:

S/FW:SB low:ms1 7/24/68

Tel. Ext.

4440

Telegraphic transmission and

classification approved by:

S/FW Donald L. McKernan

Clearances:

L/SPA- Mr. Wallin(draft)

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By WBD NARA Date 7/25/02

Page 2 of telegram to TOKYO

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within 12-mile fishery limit except on approval of Secretary of Interior and Governor of adjacent state based on determination that no adequate domestic processing facilities available. This bill addressed to Alaska salmon purchase problem. Referred to committee.

END

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FORM DS-322A  
8-63  
CONTINUATION SHEET

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By WBD NARA Date 7/25/02

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INDICATE: ☐ COLLECT  
☐ CHARGE TO

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Classification

Origin

ACTION: Amembassy TOKYO

Info:

STATE

Ref: TOKYO 10161 -

Subject: Tanner Crab Fishery

1. BCF agent aboard CGC STORIS sighted and boarded Japanese vessel EIKYU MARU No. 20 in crab pot sanctuary in position 55 degrees 11 minutes north, 164 degrees 48 minutes west.

Vessel fishing for tanner crab but retaining small incidental catch of king crab. Carrying 1000 conical tanner crab pots and fishing on longline 150 pots per set. Arrived July 4 and plans to remain until September.

2. EIKYU MARU 20 does not appear on available list of vessels licensed for North Pacific and Bering Sea. In light GOJ assurances request you call matter to attention GOJ officials and seek explanation.

3. On July 11 BCF agent aboard CGC TANEY boarded tanner crab expedition at 58 degrees 43 minutes north, 176

degrees 35 minutes west ~~XXXXX~~ consisting of refrigerated

Drafted by:

S/FW:SB16W:msl

7/17/68

Tel. Ext. 4440

Telegraphic transmission and classification approved by:

S/FW Donald L. McKernan

Clearances:

Interior (BCF) - Mr. Wilson (mb)

EA/J - Mr. Herndorf

L/SPA -

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By WBD NARA Date 7/25/02

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vessel KAIKATA MARU No. 18 registry SO 1-228 and three catchers registry HK 2-7558, HK 2-11936 and TY 2-883. Fleet moved to area about July 7 from off Cape Olyutorski and intended return shortly. We assume in view para one reftel that tanner crab operations at position cited are not contrary to terms of license. However position appears to be on US continental shelf. Request you inform GOJ officials and point out that while US does not wish make issue of this case at this time we will desire to take up matter of area boundaries in connection with November discussions on tanner crab. Boundaries of king crab fishery were defined with reasonable clarity by official statements made at close of 1964 negotiations. FYI there is no agreement between US and USSR on boundary line of continental ~~shelf~~ shelves in area and US has made no attempt to reach one. Also US has not sought to draw such boundary line in absence agreement as provided by Article 6 para 1 of Continental Shelf Convention. End FYI.

END

RUSK!

FORM DS-322A  
8-63  
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By WBD NARA Date 7/25/02

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POL 33-4 JAPAN-US  
Department of State **TELEGRAM**

UNCLASSIFIED 871

PAGE 01 TOKYO 10242 170913Z

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ACTION SFW 02

INFO EA 10, INT 06, LI 03, H 02, E 15, NSA 02, CIAE 00, INR 07, RSC 01, RSP 01

/049: W

P 170857Z JUL 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC PRIORITY 1490

UNCLAS TOKYO 10242

FOR SFW

EMBASSY REQUESTS BRIEF SUMMARY OF BILL PASSED BY THE HOUSE  
MONDAY BARRING JAPANESE FISH PROCESSING VESSELS WITHIN TWELVE  
MILES OF U.S. JOHNSON

Tokyo 10242  
7-17-68

MODIFIED BY RS/B

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POL 33-4 JAPAN- US  
Department of State **TELEGRAM**

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PAGE 01 TOKYO 10161 150745Z

16  
ACTION SFW 02

INFO EA 10, INT 06, L 03, E 15, COM 08, MSC 01, NSC 10, RSR 01, INR 07,

CIAE 00, NSA 02, /065 W

R 150710Z JUL 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 1448

POL 33-4

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LIMITED OFFICIAL USE TOKYO 10161

REF: A. STATE 201628  
B. TOKYO 8812 -

POL 33-4 JAPAN. US  
XR INCB- FISH JAPAN

SUBJECT: TANNER CRAB FISHERY

1. THREE JAPANESE TANNER CRAB VESSELS IDENTIFIED AS TKI-473 NO. 30  
HOKO MARU 762 TONS OF HOKO SUISAN FISHERIES AND MGI-105 NO. 30  
TAIRIN MARU 299 TONS OF HOKO SUISAN FISHERIES. THIRD VESSEL AS-  
SUMED ALSO VESSELS  
LICENSED BY FISHERY AGENCY TO OPERATE ONLY WEST  
OF 175W AND NORTH OF 46N FOR TANNER CRAB FISHERY OFF KAMCHATKU.  
LOCATION REPORTED REFTEL A SHOWS VESSEL CLEARLY IN VIOLATION OF  
LICENSE UNDER JAPANESE FISHERY LAW.

3. FISHERY AGENCY ISSUED IMMEDIATELY STERN WARNING TO COMPANY AND  
CAPTAINS OF VESSELS FOR VIOLATION OF LICENSE AND NOW CONSIDERING  
POSSIBLE DISCIPLINARY ACTION.

4. JEA REASSURED FISHERY ATTACHE TODAY THAT THE AGENCY WOULD NOT  
REPEAT NOT LICENSE ANY BOAT TO FISH TANNER CRAB EAST OF 175W UN-  
TIL AFTER NEGOTIATIONS THIS FALL AS INDICATED REFTEL B. JOHNSON

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By WBD NARA Date 7/25/02



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**OUTGOING TELEGRAM Department of State**

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12 JUL 68 22 12Z

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Origin ACTION: Amembassy TOKYO

Info:

STATE

Ref: Tokyo 8812 —

Subject: Tanner Crab Fishery

1. On June 29 US fishery enforcement officer on GC air patrol sighted three Japanese vessels engaged in tanner crab operations at 57 degrees 24 minutes north, 170 degrees 47 minutes west. Group consisted of one large side trawler serving as processing ship and two smaller vessels for setting and retrieving gear. Large vessel identified by registry number TK 1-473 and one of smaller as MG 1-105. Third not identified. One of smaller vessels had on deck crab pots identified as tanner crab gear and also catch transfer bag containing tanner crabs. Processing ship had tanner crab on deck.

2. Vessels identified do not appear on list available here of Japanese vessels licensed for North Pacific and Bering

Sea.

Drafted by:

S/FW:SBlow:msl 7/12/68

Tel. Ext. 4440

Telegraphic transmission and classification approved by:

S/FW Donald L. McKernan

Clearances:

Interior(BCF)-Mr. Wilson(subs)

EA/J-Mr. Herndon

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8-65

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By WBD NARA Date 7/25/02

Page 2 of telegram to TOKYO

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3. In view of info contained ~~xxx~~ para 2 reftel request you  
call matter to attention GOJ officials and seek explanation.

END

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FORM DS-322A  
8-63  
CONTINUATION SHEET

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By WBD NARA Date 7/25/02

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OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT  
☐ CHARGE TO

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Origin

ACTION: Amembassy TOKYO

Info:

STATE

Reference Tokyo's 9576. - POL 33-4 JAPAN-US

Subject: King Crab Research

No objection to king crab research project using  
trawls outside sanctuary area, but request more specific  
information on operating area or areas and on kinds of  
scientific data to be collected. END

RUSK

①  
Drafted by:

S/FW:SB low:mab

Tel. Ext.  
4440

Telegraphic transmission and  
classification approved by:

S/FW: DLMcKernan  
BAXXIXIX

Clearances:

Interior (BCF)  
Mr. Nakatsu (in substance) EA/J - Mr. Kinney HK

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By WBD NARA Date 7/25/02

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INCO-FISH JAPAN-115  
Department of State TELEGRAM

XR POL 33-4 JAPAN-45

UNCLASSIFIED 455

PAGE 01 TOKYO 09172 120948Z

11  
ACTION SFM 02

INFO EA 10, E 15, INT 06, COM 08, CIAE 00, INR 07, NSAE 00, RSC 01, NSC

MSC 01, RSR 01, 061 W

R 120843Z JUN 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 880  
INFO HARRY RIETZ REGIONAL DIRECTOR BUREAU COMMERCIAL  
FISHERIES JUNEAU ALASKA

UNCLAS TOKYO 9172

SUBJECT: KING CRAB

EMBASSY REQUESTS TENTATIVE DATE U.S. OBSERVERS TO BE ABOARD KING  
CRAB MOTHERSHIP THIS YEAR. SINCE U.S. OBSERVERS HAVE BEEN ON  
DAINICHI MARU FOR PAST TWO OR THREE YEARS, JFA SUGGESTS SOME  
ADVANTAGE IN BOARDING KEIKO MARU THIS YEAR. OSBORN

RECEIVED 11 JUN 68

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11 June 9172  
6-112-08

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Authority NND 969000  
By WBD NARA Date 7/25/02

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POL 33-4 JAPAN-US  
Department of State **TELEGRAM**

23

LIMITED OFFICIAL USE 832

PAGE 01 TOKYO 09576 251146Z

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ACTION SFW 02

INFO EA 10, INT 06, AGR 20, SCI 05, OST 01, L 03, NSA 02, CIAE 00, DODE 00,  
INR 07, P 04, RSC 01, USIA 12, AID 28, COM 08, E 15, FRB 02, TRSY 08,  
XMB 06, H 02, RSR 01, /143 W

R 250810Z JUN 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 1101

Tokyo 9576  
6-25-68

LIMITED OFFICIAL USE TOKYO 9576Y

SUBJECT: KING CRAB

EMBASSY RECEIVED TODAY THE FOLLOWING TALKING PAPER FROM FONOFF REGARDING JAPANESE PROPOSAL TO USE TRAWL IN AREA OUTSIDE OF POT SANCTUARY AREA IN EASTERN BERING SEA FOR RESEARCH PURPOSES:

"WITH REFERENCE TO THE TALKING PAPER OF THE UNITED STATES EMBASSY DATED MAY 21, 1968 CONCERNING THE JAPANESE KING CRAB RESEARCH IN THE EASTERN BERING SEA, THE MINISTRY OF FOREIGN AFFAIRS WISHES TO INFORM THE EMBASSY OF ANOTHER KING CRAB RESEARCH PLAN TO BE CARRIED OUT IN THE MANNER SET OUT BELOW AND REQUESTS EARLY APPROVAL BY THE UNITED STATES GOVERNMENT OF THIS RESEARCH PLAN.

(1) VESSELS: (A) KATSURA-MARU (BELONGS TO THE KEIKO-MARU FLEET); REGISTER NUMBER HK2-9903; TONNAGE 84.67; (B) NO. 25 SHUNSHO-MARU (BELONGS TO THE DAINICHI-MARU FLEET); REGISTER NUMBER HK2-... TONNAGE 84.82

(2) PURPOSE: TO COLLECT SCIENTIFIC DATA ON THE KING CRAB RESOURCES IN SUMMER SEASON WHEN CRABS BECOME LESS ACTIVE.

(3) OPERATION: THE VESSELS WILL USE TRAWLS FOR RESEARCH PURPOSES.

(4) AREA: IN WATERS OUTSIDE OF THE SO-CALLED POT SANCTUARY AREA IN THE EASTERN BERING SEA.

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Department of State

TELEGRAM

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PAGE 02 TOKYO 09576 251146Z

(5) PERIOD: FROM THE END OF JUNE THROUGH AUGUST, 1968."  
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POL 33-4 JAPAN- US  
Department of State **TELEGRAM**

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PAGE 01 TOKYO 09171 120944Z

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ACTION SFW 02

INFO EA 10, INT 06, NSC 10, MSC 01, E 15, COM 08, L 03, PI 04, USIA 12, CIAE 00,  
INR 07, NSAE 00, RSC 01, RSR 01, /080 W

R 120842Z JUN 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 879

UNCLAS TOKYO 9171

SUBJECT: NEGOTIATIONS 12 MILE AND KING CRAB

JFA INFORMED FISHERY ATTACHE TODAY THAT NOVEMBER 13 IS  
SATISFACTORY DATE TO BEGIN 12 MILE AND KING CRAB NEGOTIATIONS  
IN WASHINGTON NEXT FALL. OSBORN  
BT

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Tokyo  
6/12-68  
9171

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Authority NND 969000  
By WBD NARA Date 7/25/02

June 5, 1968

Mr. W. V. Yonker  
Executive Vice President  
Association of Pacific Fisheries  
1600 South Jackson Street  
Seattle, Washington 98144

Dear Walt:

Don had to leave town before we could get any definite information about the proposed ASCAP fishery projects for the AYK district of Alaska and I am responding in his absence to your letter of May 17.

I have gathered from a source in the Office of Economic Opportunity that any such overall project as Okamoto may have proposed is still somewhere in the formative stages, and no decisions have been made. As to the immediate question, that of the purchase by the Japanese of salmon from the cooperative at Bethel, he informed me that the OEO had provided some technical assistance (presumably through ASCAP) in reorganizing the co-op following some difficulties it had experienced after some of its buildings burned down a year or so ago. He assured me, however, that OEO had made no grant of funds to this co-op and had no control over its decisions. Whatever may be the course of action on Okamoto's proposal, the OEO here is now aware that considerations affecting other elements of the US public are involved.

With regard to the question of legality under the North Pacific treaty, we went into this question very thoroughly some years ago when the question first arose of Japanese purchase of salmon from Alaska fishermen. The Department concluded that the words in Article IX (1)(a) of the treaty regarding "loading, processing, possessing, or transporting" were inserted primarily to enable the proper enforcement of the abstention provisions of the treaty and were not intended to operate as a restraint on trade. In other words, if the fish were legally caught by American fishermen this language

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By WBD NARA Date 7/25/02



could not be interpreted so as to bar the Japanese (or Canadians in the east Bering Sea, for that matter) from buying the fish and transporting them through waters described in the Annex. Consultations with the other two Parties to the Convention showed that they shared this view.

On the face of it the language seems quite clear and in fact in 1960 when the question first came up, we in this office initially were of the view that it would operate to bar such transactions. Upon examination, however, it became clear that a literal interpretation could not be upheld and in fact could lead to some farcical situations; for example, it would become illegal to ship frozen or even canned salmon from Seattle on a Japanese freighter.

In response to inquiries from your Association at the time of the Prince William Sound dispute in 1964, the Departments of State and Interior and the Bureau of Customs made this position clear in telegrams to the Association on various dates in July of that year. As to other aspects of treaty or domestic law which might bear on the situation, I am not personally aware of anything which would prohibit transactions of this kind. I assume, however, that there are regulations of the Bureau of Customs and of the Immigration and Naturalization Service which have a bearing on the matter. There may also be Alaska State laws or regulations which apply.

You probably by now have better information on exactly what is going on than I do, but as of this writing my understanding is that a Japanese vessel is in the Kuskokwim area, but not yet cleared for entry into territorial waters, to pick up fish from the local cooperative. The fish would be gilled and gutted by the locals and then delivered on board the Japanese ship for freezing. I am also told that there are American buyers in the area who are prepared to take all the fish available and that Governor Hickel has come out against it and may be planning some action to stop it.

I can understand your concern and can readily see that continuance and expansion of such activities could lead

-3-

to serious problems. From where I sit, however it seems that we here have no legal basis for treating this deal as anything other than an ordinary commercial transaction.

Sincerely yours,

Stuart Blow  
Foreign Affairs Officer  
Office of the Special Assistant  
for Fisheries and Wildlife  
to the Secretary

P.S. John Gilbert just called and we gave him essentially the same information as above.

S/FW:SBlow:msl 6/5/68

Clearance: EA/J-Mr. Herndon

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Authority NND 969000  
By WBD NARA Date 7/25/02

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TELEPHONE  
EAST 3-3540

1600 SOUTH JACKSON ST.  
SEATTLE, WASH. 98144

*Signed  
W. V. Zander*

May 17, 1968

Mr. Donald L. McKernan  
Special Assistant for Fisheries and Wildlife  
to the Secretary  
Department of State  
Washington, D. C.

S/FW

MAY 20 1968

Dear Don:

During a recent visit to Anchorage I learned about a fishery program for the AYK district of Alaska which is being planned by the Alaska State Community Action Program and financed by the Federal Office of Economic Opportunity. I am enclosing a copy of this proposal, as proposed by the ASCAP fishery expert, Jake Okamoto.

We are particularly concerned about the intent to bring Japanese processing ships into this area to handle the production of this district and to provide wholesale prices for gear and other supplies when based on OEO financing.

We are also concerned about the INPFC when the Japanese are processing fish caught in the treaty area.

Last year there were thirty U.S. buyers in this area, including five cannerys. The runs are widely dispersed and relatively small which accounted for the number of buyers. According to the Alaska Department of Fish and Game the 1967 catch in this area was as follows.

	<u>Kotzebue</u>	<u>Norton Sound</u>	<u>Yukon</u>	<u>Kuskokwim</u>	<u>Togiak</u>
No. Fish	29,400	74,400	129,691	29,986	101,107

It is our understanding that the Board of the Alaska State Community Action Program has approved the fishery program and that the proposal is now in the O.E.O. office in Washington D.C. for funding. I would point out that the ASCAP Board is not a State of Alaska official board but a group of citizens appointed under the O.E.O. program for community action.

We are concerned about the effect of a Japanese operation in

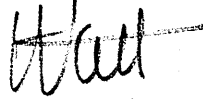
POL 33-4 JAPAN-45

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By WBD NARA Date 7/25/02

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Alaska as described in the ASCAP proposal which we feel strongly is in conflict with the INPFC and also Federal law as they are concerned with foreign nationals involved in this sort of operation. We would appreciate any comments which you might have on this proposal as it may apply to our concern over this operation.

Sincerely yours,



W. V. Yonker  
Executive Vice President

WVY:bc  
Enc.

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Authority *NND 969000*  
By *WBD* NARA Date *7/25/02*

3D

June 5, 1968

Mr. David Milholland, President  
National Fishermen & Wives, Inc.  
P. O. Box 5017  
Seattle, Washington 98107

Dear Mr. Milholland:

We have received your letter of May 10 urging that further consultations be undertaken with the Japanese Government regarding the 1968 Bristol Bay salmon season. Although Ambassador McKernan's busy schedule has taken him out of the city once more, I did have the opportunity to discuss the matter with him before his departure and I am responding in his behalf.

As I mentioned in my letter of April 4 we discussed with Japanese officials last November the expected situation in Bristol Bay this year. Acting on our instructions, our Embassy in Tokyo has taken up the matter further with Japanese officials in some detail, pointing out that the run is again expected to be at a very low level and that in consequence the State of Alaska has felt it necessary to impose drastic restrictions on our fishermen. We referred, of course, to the discussions on this subject during the negotiations in the spring of last year and urged that Japanese fishing operations be conducted with particular caution in view of the expected circumstances.

Having been present at the negotiations in Tokyo last year, you are aware, I know, of some of the reasons why it is unlikely there will be any public announcement on this subject. We are optimistic, however, that the discussions which have taken place will have a beneficial effect.

You can be sure that the Coast Guard will, as usual, be carefully watching the situation near the provisional abstention line and will enforce to the limit of its

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By WBD NARA Date 7/25/02

-2-

capabilities our 12-mile fishery limit, consistent with the terms of our agreements with Japan and the Soviet Union.

We understand and share your concern about the prospects for this year's Bristol Bay season. I can assure you that we will continue to do everything practicable in this and future years to improve the situation.

Sincerely yours,

Stuart Blow  
Foreign Affairs Officer  
Office of the Special Assistant  
for Fisheries and Wildlife  
to the Secretary

S/FW: *SB* Blow:ms1 6/5/68

Clearances: EA/J-Mr. Herndon *PH* Coast Guard-~~RA~~ *SB* Ens. Reed (informed)

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By *WBD* NARA Date *7/25/02*

# NATIONAL FISHERMEN & WIVES, INC.

"An Organization for Commercial Fishermen"

DAVID MILHOLLAND, President

P.O. Box 5017 • Seattle, Washington 98107

May 10, 1968

Mr. Donald McKernan  
Special Assistant for Fisheries and Wildlife  
to the Secretary,  
Department of State  
Washington, D.C.

S/FW

MAY 21 1968

Dear Ambassador McKernan:

The Japanese representatives at the High Seas Fishing Conference of the North Pacific, held in Tokyo, Japan last May, 1967, stated "salmon fishing operations of the nationals and vessels of Japan in the Waters, would be conducted paying due regard to the conditions of the runs of salmon of Bristol Bay origin, and the two Governments will hold consultations, if necessary, on the problems of fishing for salmon of Bristol Bay origin".

Now, as the 1968 Bristol Bay salmon season approaches, and a poor cycle has been predicted, the National Fishermen and Wives, Inc. again urge you, Ambassador McKernan, to hasten our Government to start these talks with the Japanese Government as stated in the Tokyo meetings last spring. We feel also that this would be a good time to bring up the subject of curtailment of the Japanese fisheries, West of the 175° Treaty Line.

We further recommend that our government fully patrol the 175° Treaty Line this Bristol Bay season, and urge for the enforcement of the 12 mile fishery limit of all Alaskan waters, to all foreign nations.

Because of the poor season predicted, severe fishing limitations have been imposed on the American fishermen, we feel these above measures are not only just, but necessary procedures for the rights and welfare of the American fishermen, as well as well as the stocks of American salmon.

We hope you will give these matters your fullest consideration.

Very sincerely yours,

The National Fishermen and  
Wives, Inc.

*David Milholland*  
David Milholland  
President

cc: Governor Walter Hickel  
cc: Senator Warren Magnuson  
cc: Congressman Thomas Felly  
cc: Harold Crowther, Dir.BCF

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SB

Pol 33-4 JAPAN-245

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By W60 NARA Date 7/25/02

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POL 33-4 JAPAN- US  
 XR INCO- FISH JAPAN  
 Department of State TELEGRAM

27

LIMITED OFFICIAL USE 831

PAGE 01 TOKYO 08812 311118Z

20  
 ACTION SFW 02

INFO EA 10, SS 20, SP 02, NSC 10, INT 06, L 03, H 02, P 04, USIA 12, CIAE 100,

INR 07, NSAE 00, RSC 01, EUR 15, COM 08, MSC 01, RSR 01, E 15, 119

R 311002Z MAY 68  
 FM AMEMBASSY TOKYO  
 TO SECSTATE WASHDC 657

Takenya  
 5-31-68  
 8612  
 68

LIMITED OFFICIAL USE TOKYO 8812

SUBJECT: TANNER CRAB FISHERY

REFERENCE: TOKYO 8101 — POL 33-4 JAPAN- US

1. FISHERY ATTACHE RECEIVED GOJ REPLY TODAY US TALKING PAPER MAY 8 RE TANNER CRAB.

2. PARAGRAPH 1 STATES GOJ CONSIDERS DIFFICULT ACCEPT USG PROPOSAL TO NOT LICENSE TANNER CRAB VESSELS UNTIL AFTER DISCUSSIONS LATER THIS YEAR. HOWEVER NO DECISION MADE TO GRANT SUCH LICENSE AND WILL CONTINUE TO HANDLE WITH GREAT CARE. SOURCES IN BOTH FONOFF AND JFA INDICATE THIS BEST LANGUAGE THEY CAN FIND TO EXPRESS INTENT TO US AND STILL PREVENT REPERCUSSIONS OWN INDUSTRY. OHBA IN PARTICULAR ASKED THAT MR. MCKERNAN READ THIS PARAGRAPH VERY CAREFULLY AND TO UNDERSTAND GOJ INTENT IN PHRASE QUOTE WILL CONTINUE TO HANDLE THIS MATTER WITH GREAT CARE END QUOTE. IN ANSWER TO QUESTION, OHBA AGREED THAT TEXT MEANS QUOTE ALTHOUGH DIFFICULT, GOJ ACCEPTS US PROPOSAL TO NOT LICENSE TANNER CRAB VESSELS UNTIL AFTER MEETING THIS FALL UNQUOTE.

RECEIVED PL 65-4

3. GOJ NEITHER ACCEPTS NOR REJECTS USG REQUEST TO LIMIT NUMBER OF TANNER CRAB TO BE TAKEN BY KING CRAB FISHERY. GOJ TALKING PAPER STATES QUOTE BELIEVES THAT IT IS DIFFICULT TO FIND SCIENTIFIC BASIS TO JUSTIFY RESTRICTIONS ON TANNER CRAB FISHERY IN THE SAID AREA UNQUOTE.

4. IN ANSWER TO USG REQUEST TO ASK KING CRAB FISHERY AVOID AREAS WHERE TANNER CRAB ARE ABUNDANT, GOJ NOTES SUCH RESTRICTION MIGHT

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 By WBD NARA Date 7/25/02





*Department of State*

**TELEGRAM**

21

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SEVERELY HAMPTER CURRENT OPERATIONS KING CRAB FLEET. OHBA NOTED KING CRAB FISHERY IN EASTERN BERING SEA POOR THIS YEAR.

5. GOJ AGREES PROVIDE USG WITH DATA AS SOON AS POSSIBLE AFTER CLOSURE OF FISHING SEASON.

6. FROM VARIOUS DISCUSSIONS JFA WILLING CONSIDER LIMITATIONS ON TAKE OF TANNER CRAB BY KING CRAB FISHERY (1) IF RESTRICTIONS BASED ON SCIENTIFIC FACT AND FOR PURPOSES CONSERVATION OF RES-  
OURCE FOLLOWING JAPANESE BASIC POSITION IN SIMILAR BILATERAL NEGOTIATIONS OR (2) IF WE HAVE OBTAINED AGREEMENT FROM THE USSR FOR SIMILAR RESTRICTION.

7. TEXT POUCHED.

JOHNSON

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POL 33-4 JAPAN-US  
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17 MAY 68 21 10z  
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# OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT  
☐ CHARGE TO

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Classification

Origin ACTION: Amembassy TOKYO

Info: STATE

Subject: Fisheries - King Crab Research

Ref: Tokyo 8152 — POL 33-4 JAPAN-US

1. Emb should inform Fonoff that USG continues believe use of trawls and tanglenets in pot sanctuary area would not be in best interests of amicable fishery relations between two countries. US king crab effort in sanctuary area has increased and in 1967 involved 15 vessels landing over 3 million pounds. Because of relative profitability US authorities estimate additional vessels will transfer to eastern Bering Sea in 1968 and that there will be at least 25 vessels fishing there principally in sanctuary with landings of about 5 million pounds. Under anticipated circumstances trawling and use of tanglenets within sanctuary even on limited scale proposed would increase possibilities of gear conflicts and in any event would undoubtedly cause even greater protests by US fishermen than in past. Situation further aggravated by public

Drafted by:

S/FW:msl 5/16/68

Tel. Ext. 4440

Telegraphic transmission and classification approved by:

S/FW Donald L. McKernan

Clearances:

Interior/BCF-Mr. Nakatsu (Subs) EA/J-Mr. Kinney

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Page 2 of telegram to TOKYO

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knowledge of increased Japanese interest and activities re tanner crab. USG therefore unable concur in GOJ proposal for research using tanglenets and trawls in sanctuary and suggests research using such gear be conducted in areas outside zone.

2. Re para 2 reftel USG did not RPT not agree to operation of trawls in sanctuary in 1967 but rather to trawling in waters north of area (see Department A-401, June 15, 1967).

END

JNCO-FISH JAPAN

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Department of State **TELEGRAM**  
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PAGE 01 TOKYO 08281 152338Z

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ACTION SFW 02

INFO EA 10, CIAE 00, DODE 00, INR 07, NSAE 00, P 04, RSC 01, USIA 12, IN 06

E 15, COM 08, RSR 01, 1066 W

R 150730Z MAY 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 0346

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C O R R E C T E D C O P Y

FOR S/FW

SUBJECT: US VISIT JAPAN FISHERY GROUPS

1. TWO JAPAN FISHING INDUSTRY GROUPS TENTATIVELY PLAN SUMMER TRAVEL US AND REQUEST USG ASSISTANCE ARRANGE VISITS APPROPRIATE FISHING CENTERS AND INDUSTRY CONTACTS.

A. ALL JAPAN FISHERY ASSOCIATION HAS GROUP OF NINETEEN TOP OFFICIALS SALMON FISHERY COOPERATIVE NORTHERN HONSHU AND HOKKAIDO, FISHING COMPANIES, NET MFG, ETC. PROPOSED ITINERARY: JULY 5-8 KING SALMON (INCLUDING BROOKS LAKE, ILIAMMAI, 8-10 KODIAK, 11-13 JUNEAU, 14-16 SEATTLE, 17-19 VANCOUVER, BC.

B. KYUSHU YAMAGUCHI FISHERY GROUP (HEADED BY RISABURO NAKABE VICE PRES TAIYO) INCLUDES THIRTY TOP OFFICIALS SMALL TRAWL (SHRIMP, ETC.) AND PURSE SEINE OPERATORS AND COMPANIES SHIMINOSEKI, NAGASAKI AREA. PROPOSED ITINERARY (SEPTEMBER, NO FIXED DATE) ALLOWS ONE DAY EACH FOR FISHERIES AT LOS ANGELES/SAN PEDRO, NEW ORLEANS, WASHINGTON, D.C., NEW YORK, NEW BEDFORD/BOSTON AND SAN FRANCISCO.

2. EMBASSY AWARE TWO BASIC PROBLEMS IN PLANS GROUP A: (1) SIZE OF GROUP--ESPECIALLY FOR ALASKA WHERE ACCOMMODATIONS LIMITED AND (2) SENSITIVE POLITICAL PROBLEMS US FISHERMEN CERTAIN AREAS. FISHERY ATTACHE HAS POINTED THESE OUT TO ASSOCIATION. DO NOT

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Pol 33-4 JAPAN-US  
Department of State **TELEGRAM**

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ACTION SFW 02

INFO EA 10, INT 06, E 15, COM 08, CIAE 00, DODE 00, INR 07, NSAE 00, PI 04,

RSC 01, USIA 12, L 03, MSC 01, NSC 10, SCI 05, RSR 01, 085 W

R 100830Z MAY 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 0271

LIMITED OFFICIAL USE TOKYO 8152

SUBJECT: KING CRAB RESEARCH

REFERENCE: TALKING PAPER OF APRIL 24, 1968

1. FONOFF ACKNOWLEDGED DELAY IN SUBMITTING TALKING PAPER FOR KING CRAB RESEARCH POUCHED SECSTATE MAY 6 NOW APPARENTLY UNDER SOME PRESSURE FISHERY AGENCY SINCE STUDY PROPOSED BEGIN APRIL 25, AND HAS REQUESTED USG ASSISTANCE IN EXPEDITING REPLY.

2. TEXT OF PAPER SIMILAR TO REQUESTS MADE IN 1965, 1966 AND 1967. LAST YEAR USG GRANTED PERMISSION FOR JAPAN TO OPERATE TRAWLS IN AREA BUT NO TANGLENET.

3. ALTHOUGH NOT CLEARLY SPELLED OUT IN TALKING PAPER, FONOFF STATES VESSELS THIS YEAR WILL BE UNDER DIRECT CHARTER TO JAPAN FISHERY AGENCY AND UNDER DIRECTION RESEARCH SCIENTISTS. ALL CRABS TAKEN WILL BE MEASURED ETC., SOME TAGGED AND ALL RETURNED TO SEA (NONE WILL BE RETAINED). GOJ HOPEFUL USG CAN APPROVE THIS REQUEST. JOHNSON

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By WBD NARA Date 7/25/02

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INDICATE: ☐ COLLECT  
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161238

9 MAY 68 21 23Z

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Origin

ACTION: Amembassy TOKYO

Info:

STATE

Ref: A. Tokyo 8101  
B. State 158214  
C. Tokyo 7961

POL 33-4 JAPAN-4S

Subject: Tanner Crab Fishery

1. Ref A indicates apparent misunderstanding intent para 4 ref B. Dept had understood Emb recommendation para 3 ref C to be submission of new proposal which would in effect acquiesce in licensing small tanner crab pot fishery without mention of number vessels to be licensed but with operation restricted to king crab fishing area and quota limitation to 280,000 tanners. We also understood new proposal suggested Ref C would have no reference to catch of tanners by king crab fleets. Para 4 Ref B concurred in Emb recommendation as we understood it but added three conditions on king crab operations.
2. Nevertheless believe we should await GOJ reaction your talking paper May 8 before offering any further modification along lines described above.

161238

END

RUSK

Drafted by:

S/FW:SBLOW:msl 5/9/68

Tel. Ext.

4440

Telegraphic transmission and

classification approved by:

S/FW Donald L. McKernan

Clearances:

EA/J-Mr. Kinney

Interior (BCF) - Mr. Nakatsu (subs)

GHH

Lmn

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PAGE 01 TOKYO 08101 090251Z

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ACTION SFW 02

INFO EA 10, INT 06, SS 20, SP 02, NSC 10, L 03, H 02, PI 04, USIA 12, CIAE 00

INR 07, NSAE 00, RSC 01, EUR 15, E 15, COM 08, MSC 01, RSR 01, 119 W

R 090041Z MAY 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 0248

LIMITED OFFICIAL USE TOKYO 8101

SUBJECT: TANNER CRAB FISHERY

REF: STATE 158214 - POL 33-4 Japan-US

1. NEW TANNER CRAB TALKING PAPER DELIVERED FONOFF MAY 8 OFFER-  
ING FOLLOWING FOUR POINTS AS BASIS INTERIM AGREEMENT:

(1) LICENSING OF ANY BOATS SPECIFICALLY FOR TANNER CRAB TO BE  
HELD IN ABEYANCE UNTIL AFTER DISCUSSIONS THIS FALL;

(2) KING CRAB FLEET TO AVOID CONCENTRATIONS TANNER CRAB;

(3) TANNER CRAB CATCH LIMITED TWELVE PERCENT TOTAL KING CRAB/  
TANNER CRAB COMBINED CATCH; AND

(4) STATISTICS KING CRAB TANNER CRAB TO BE COLLECTED AND MADE  
AVAILABLE US AT END OF SEASON.

2. COPY TALKING PAPER AIR POUCHED TODAY. JOHNSON

RECEIVED BY ASIA

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By WBD NARA Date 7/25/02

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INCL - FISH JAPAN

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PAGE 01 TOKYO 08556 231112Z

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ACTION SFW 02

INFO EA 10, E 15, COM 08, INT 06, L 03, CIAE 00, INR 07, NSAE 00, RSC 01,

DODE 00, IO 13, NSC 10, RSR 0, MSC 01, H 02, /079 W

R 230945Z MAY 68

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 0000

LIMITED OFFICIAL USE TOKYO 8556

SUBJECT: 1968 BRISTOL BAY SOCKEYE SALMON

1. FISHERY ATTACHE DELIVERED TO FONOFF TODAY TALKING PAPER GIVING STATUS 1968 BRISTOL BAY SOCKEYE SALMON RUN.

2. FISHERY ATTACHE NOTED THAT ALTHOUGH PROBLEMS ARE HIGHLY SENSITIVE, US AND JAPAN HAD BEEN ABLE IN LAST YEAR OR SO TO KEEP DIFFERENCES OF VIEWS ON FISHERIES AT A VERY LOW POLITICAL LEVEL. THIS YEAR OFFERED UNIQUE OPPORTUNITY TO IMPROVE THESE RELATIONS. 1968 CONDITIONS IN BRISTOL BAY WILL INFLICT VERY SERIOUS ECONOMIC HARDSHIP TO US INDUSTRY. THUS, THIS YEAR JAPAN SHOULD ALSO CONSIDER FURTHER RESTRICTION--NAMESLY COMPLETE VOLUNTARY ABSTENTION FROM TAKING ANY SALMON ON HIGH SEAS BETWEEN 175 DEGREES EAST AND 175 DEGREES WEST FROM JUNE 1 TO JUNE 20--THE MOST CRITICAL TIME AND PLACE FOR BRISTOL BAY SOCKEYE SALMON. ANY LOSS TO JAPANESE FISHERY WOULD BE NEGLIGIBLE BUT THE GOODWILL THEY WOULD GENERATE IN ALASKA AND ELSEWHERE ALONG PACIFIC COAST BY SUCH AN EXPRESSION OF GOOD FAITH COULD GO FAR IN FUTURE BUSINESS AND GOVERNMENT RELATIONS.

3. SASAKI FONOFF SAID PROPOSAL WAS INTERESTING ONE AND ALTHOUGH POLICIES INVOLVING HIGH SEAS SALMON WERE COMPLEX, HE WOULD CERTAINLY CONCUR IN FURTHER IMPROVING RELATIONS BETWEEN FISHERY INTERESTS OF TWO COUNTRIES. SASAKI SAID HE WOULD RELAY US SUGGESTION WITH TALKING PAPER TO FISHERY AGENCY AND OTHERS FOR CONSIDERATION.

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PAGE 01 TOKYO 07974 060249Z

29  
ACTION SFW 02

INFO EA 10,RSR 01,I T 06,SS 20,SP 02,SC 10,L 03,H 02,P 04,USIA 12,

COM 08,E 15,CIAE 00,INR 07,NSAE 02,RSC 01,EUR 15,MSC 01,119 W

R 060214Z MAY 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 0178

LIMITED OFFICIAL USE TOKYO 7974

SUBJECT: TANNER CRAB FISHERY

REF: STATE 158214 - POL 33-4 JAPAN-US

1. FOLLOWING IS TEXT OUR APRIL 22 TALKING PAPER. UNNECESSARY WORDS OMITTED:

BEGIN QUOTE: IN ANSWER TO VERBAL REQUEST RECEIVED FROM FONOFF, THE EMBASSY OF USA WISHES CONFIRM PROPOSAL FOR INTERIM AGREEMENT FOR TANNER CRAB FISHERY IN EASTERN BERING SEA DISCUSSED BY OFFICIALS OF JAPAN AND US IN MOSCOW APRIL 13.

PAGE 2 RUALOT 7974D C O N F I D E N T I A L LIMITED OFFICIAL USE  
"WITH REGARD POT FISHERY PROPOSED BY JAPAN FOR TANNER CRAB, USG WOULD OFFER FOLLOWING ACCOMMODATION AS INTERIM AGREEMENT FOR 1968 FISHING SEASON PROVIDED JAPAN WILL TERMINATE ITS TANNER CRAB CATCH BY CRAB FLEET:

"A. ONLY TWO BOATS WILL BE USED TO FISH TANNER CRAB BY POT AND FISHERY WILL BE CONFINED TO PRESENT KING CRAB FISHING AREAS.

"B. GEAR FOR TANNER CRAB WILL BE LIMITED TO POTS ONLY. ALL TANNERSRABS TAKEN BY TANGLE NET WILL BE RETURNED TO SEA.

"C. TOTAL CATCH FROM EASTERN BERING SEA FOR 1968 WILL BE 280,000 TANNER CRAB.

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"D. US OBSERVERS WILL HAVE OPPORTUNITY COLLECT DATA ABOARD  
TANNER CRAB VESSELS IN SAME MANNER AS FOR KING CRAB.

"THE US WOULD LIKE TO MAKE CLEAR THIS INTERIM AGREEMENT WOULD  
APPLY 1968 ONLY AND WOULD IN NO WAY PREJUDICE POSITION OF US

PAGE 3 RUALOT 7974D C O N F I D E N T I A L LIMITED OFFICIAL USE  
WITH REGARD STATUS OF TANNER CRAB AS CONTINENTAL SHELF RE-  
SOURCE OR TO EXPLOITATION OF THE RESOURCE BY JAPAN IN FUTURE.  
FOR EXAMPLE, USG COULD NOT LOOK UPON SUCH LIMITED EXPERPWA  
MENTAL FISHING AS 'HISTORICAL FISHING' AS BASIS FOR ARGUMENT  
BY JAPAN TO CONTINUE FISHERY. EMBASSY UNDERSTANDS QUESTION OF  
TANNER CRAB WILL BE DISCUSSED LATER THIS YEAR AT TIME OF  
REVIEW OF KING CRAB AGREEMENT. END QUOTE

2. TEXT BEING AIRPOUCHED. JOHNSON  
RT

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158214

3 MAY 68 22 25z

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Origin ACTION: Amembassy TOKYO

Info:

STATE

Ref: Tokyo 7961 - POL 33-4 JAPAN-US

Subject: Tanner Crab Fishery

1. Assume QTE most serious objection UNQTE mentioned para 4 reftel refers to ban on retention tanner crab by king crab fleets. We would find it most difficult to agree to accommodation on specific pot fishery for tanner crab which fails take into account current substantial harvest of tanners by king crab fleets.

2. In this connection following report supplemental to that contained State 145592 re boarding crab factory ships early April will be of interest. KEIKO MARU was using 4,000 tanner crab pots, 400 larger pots designed for king crab, and 600 dual purpose pots in addition to full complement tanglenet gear. TAINICHI MARU was using principally tanglenets but was working 500 tanner crab pots and 200 larger pots for king crab. Average daily catch of KEIKO MARU was said to

Drafted by:

S/FW:SBlow:msl 5/3/68

Tel. Ext. 4440

Telegraphic transmission and

classification approved by: S/FW Donald L. McKernan

Clearances:

Interior(BCF)-Mr. Nakatsu(subs) EA/J-Mr. Kinney

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range between 20 and 60 metric tons 90 percent tanner. TAINICHI MARU at time of boarding had packed 3,900 cases king and 1,500 tanner, or 28 percent tanner of total pack to that time. Comment: When smaller weight and reduced percent meat of tanner crab considered, case pack shows catch in numbers of tanner crab obviously in excess of king crab.

3. Thus USG is in effect being asked to agree to new fishery specifically for tanner crab and at same time tacitly acquiesce in what appears to be substantial and comparatively unrestricted fishery for tanners by king crab fleets. In view US announced policy and domestic law plus substantially increased interest on part of US industry we do not consider this a basis for even interim agreement. However we could consider accommodation along lines para 3 reftel if accompanied by reasonable controls over king crab fleets.

4. Accordingly request Embassy submit new proposal per para 3 reftel but adding conditions that a) Japanese king crab fleets will seek to avoid concentrations tanner crab, b) number of tanners retained by king crab fleets will in any event not rpt not exceed 15 percent of total combined take of both species, c) statistics on catch of both species by all operations in area will be accurately maintained and

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furnished to USG at end of season.

5. Request copy your April 23 talking paper.

GP 3.

END

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ACTION SFW 02

INFO EA 10, INT 06, SS 20, SP 02, NSC 10, L 03, H 02, P 04, USIA 12, COM 08,

E 15, CIAE 00, INR 07, NSAE 00, RSC 01, EUR 15, MSC 01, RSR 01, 100W

P 020945Z MAY 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC PRIORITY 0168

LIMITED OFFICIAL USE TOKYO 7961

SUBJECT: TANNER CRAB FISHERY

1. FONOFF TODAY DELIVERED FOLLOWING TALKING PAPER ON TANNER CRAB IN REPLY OUR TALKING PAPERS OF MARCH 22 AND APRIL 23:

BEGIN QUOTE: IN REPLY TO THE TALKING PAPERS OF THE UNITED STATES EMBASSY DATED MARCH 22 AND APRIL 23, 1968 CONCERNING TANNER CRAB FISHERY, THE MINISTRY OF FOREIGN AFFAIRS STATES AS FOLLOWS:

"1. STRONG DESIRE HAS BEEN EXPRESSED FROM THE JAPANESE

PAGE 2 RUALOT 7961 D C O N F I D E N T I A L LIMITED OFFICIAL USE  
FISHING INDUSTRY TO ENGAGE IN FISHING FOR TANNER CRABS IN THE EASTERN BERING SEA THIS YEAR WITH A TOTAL OF ABOUT FOUR REFRIGERATOR BOATS, OF APPROXIMATELY BETWEEN 400 AND 500 TONS, TO BE ACCOMPANIED BY ABOUT 15 CATCHER BOATS OF APPROXIMATELY 100 TONS. HOWEVER, THE MATTER IS STILL UNDER CONSIDERATION BY THE JAPANESE GOVERNMENT WHICH HAS NOT YET REACHED ANY DECISION.

"2. WHILE IT IS TECHNICALLY DIFFICULT TO ACCOMMODATE U.S. SCIENTISTS ON BOARD THE FISHING VESSELS OWING TO THE LIMITED SPACE AS WAS ALREADY EXPLAINED TO THE UNITED STATES GOVERNMENT, THE JAPANESE GOVERNMENT IS PREPARED TO CONSIDER FAVORABLY THE MATTER OF GIVING U.S. SCIENTISTS OPPORTUNITIES

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TO OCCASIONALLY BOARD THE FISHING VESSELS TO OBSERVE OPERATIONS.

"3. ACCORDING TO THE DATA OBTAINED LAST YEAR BY USING POTS SIMILAR TO THE ONES WHICH ARE PLANNED TO BE USED THIS YEAR, IT CAN REASONABLY BE ESTIMATED THAT THE INCIDENTAL KING CRAB CATCH CAN BE PREVENTED AT SUCH A HIGH RATE OF

PAGE 3 RUALOT 7961 D C O N F I D E N T I A L LIMITED OFFICIAL USE  
SELECTIVITY THAT THE PORTION OF THE INCIDENTAL CATCH OF KING CRABS IS, IN MOST CASES, AROUND FIVE PERCENT. (SINCE THE DATA WERE OBTAINED ONLY FROM THE OPERATION IN THE PRINCIPAL KING CRAB FISHING GROUNDS IT IS EXPECTED THAT THE SELECTIVITY WILL BE MUCH HIGHER IN OTHER AREAS.)

"4. EFFORTS ARE BEING MADE TO COLLECT DATA ON CATCH RATE OF TANNER CRABS TAKEN BY THE KING CRAB FLEETS NOW OPERATING IN THE EASTERN BERING SEA. HOWEVER, IT IS FELT THAT SUCH A HIGH RATE (90 PER CENT) AS WAS REFERRED TO BY THE UNITED STATES SIDE DURING DISCUSSIONS HELD BETWEEN OFFICIALS OF THE UNITED STATES AND JAPAN IN MOSCOW ON APRIL 13, 1968 IS UNLIKELY TO BE CORRECT.

"5. THE JAPANESE GOVERNMENT, FROM WHAT HAS BEEN STATED ABOVE, FEELS THAT IT WOULD BE DIFFICULT TO ACCEPT THE PROPOSAL SET FORTH IN THE EMBASSY'S TALKING PAPER OF APRIL 23, 1968 CONCERNING TANNER CRAB FISHERY FOR THE 1968 FISHING SEASON.

PAGE 4 RUALOT 7961 D C O N F I D E N T I A L LIMITED OFFICIAL USE

" THE MINISTRY OF FOREIGN AFFAIRS, MAY 2, 1968. END QUOTE

2. AS REFLECTED IN (1) OF TALKING PAPER, FISHERY AGENCY APPEARS TO BE UNDER CONSIDERABLE PRESSURE FROM THE INDUSTRY FOR PERMISSION TO FISH TANNER CRAB THIS YEAR. NO LICENSES YET ISSUED BY AGENCY.

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3° EMBASSY SUGGESTS SUBMITTING NEW TALKING PAPER RECOGNIZING ACCOMMODATION MADE FOR SCIENTIFIC OBSERVER AND ASKING ONLY THAT (1) TANNER CRAB FISHING BE RESTRICTED TO PRESENT KING CRAB FISHING AREA AND (2) CATCH QUOTA BE SET AT 280,000 TANNER CRAB (REPORTED TO BE CATCH OF TANNER CRAB MADE BY POT FISHERY LAST YEAR).

4° EMBASSY ANTICIPATES POSSIBLE FURTHER NEGOTIATION ON QUOTA BUT SUGGESTED POSITION WILL REMOVE MOST SERIOUS OBJECTION BY THE FISHERY AGENCY TO OUR PREVIOUS TALKING PAPER. JOHNSON  
BT

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By *W6D* NARA Date *7/23/02*

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66

May 1, 1968

Honorable Warren G. Magnuson  
United States Senate  
Washington, D. C. 20510

100-22-4

Dear Senator Magnuson:

I have received your letter of April 17 forwarding for comment a letter from Mr. Dave Milholland suggesting consultations with the Japanese on the 1968 Bristol Bay salmon run.

A serious situation is in prospect for our Bristol Bay fishermen in 1968. It had been anticipated that both 1967 and 1968 would be lean years since they are low years in the Bristol Bay salmon cycle. The 1967 run failed even to measure up to the original modest expectations and the inshore run was only slightly above 10 million sockeye. The best estimate so far available to me for 1968 indicates an inshore run of about 11 million fish, only a little more than that of last year. A run of this size presents very serious problems for the management authorities in seeking to provide for both a commercial fishery and a minimum spawning escapement.

Incidentally, if the 1968 forecast is borne out, it would reflect, not a general decline in the runs, but a gradual increase since it is considerably above the figure for the previous cycle year, which was in turn somewhat greater than its previous cycle year.

The Japanese are also aware of the situation in prospect for 1968. We discussed the matter with Japanese officials last fall, pointing out that the Bristol Bay runs would again be at a low cyclical level and urging that Japanese salmon fishing in the area of intermingling be conducted with caution and restraint. It was understood that further consultations would take place once better estimates of the size of the 1968 runs were available. I expect these consultations to be resumed very soon, using the most recent figures available, plus information on the management plans of the Alaska state authorities.

S/FW: SBLW 4-26-68

POL 33-4 JAPAN-US

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I am well aware of the distress to those involved in the Bristol Bay fishery last year because of the poor season, and I am concerned to see that everything practicable is done to improve the situation this year, recognizing of course that natural factors impose limitations which we cannot overcome. As to the effects of the high-seas fishery, I believe that our discussions with the Japanese over the years have measurably improved the situation. I am optimistic that our continuing efforts will serve to reduce this problem to manageable proportions.

Sincerely,

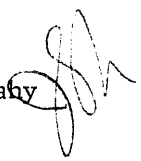
Donald L. McKernan  
Special Assistant  
for Fisheries and Wildlife  
to the Secretary

Enclosure:  
Correspondence returned

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S/FW/SBLOW:msl 4/26/68

Clearances:

EA/J-Mr. Kinney  
GAK

H-Mr. Leahy 

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WARREN G. MAGNUSON, WASH., CHAIRMAN  
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 ERNEST F. HOLLINGS, S.C.

NORRIS COTTON, N.H.  
 THURSTON B. MORTON, KY.  
 HUGH SCOTT, PA.  
 WINSTON L. PRIGITY, VT.  
 JAMES B. PEARSON, KANS.  
 ROBERT P. GRIFFIN, MICH.

FREDERICK J. EDDY, STAFF DIRECTOR

# United States Senate

COMMITTEE ON COMMERCE

April 17, 1968

Dear Mr. Ambassador:

I am enclosing a letter from Mr. Dave Milholland, President, National Fishermen & Wives, Inc., concerning the possibility of some consultation with Japan to help alleviate Japanese activity on the 1968 Bristol Bay runs.

As you know, I am considering some effort on this subject and would appreciate an immediate response, including your views and judgment on the wisdom of such an approach.

Sincerely,

*Warren Magnuson*  
 WARREN G. MAGNUSON  
 Chairman

Honorable Donald L. McKernan  
 Special Assistant to the Secretary  
 for Fisheries and Wildlife  
 Department of State  
 Washington, D.C. 20520

Encl.  
 WGM/jwc

RECEIVED 11 1968

①

POC 33-4 JAPAN-45

APR 21 1968

66

NATIONAL FISHERMEN & WIVES, INC.

"An Organization for Commercial Fishermen"

DAVID MILHOLLAND, President

P.O. Box 5017 • Seattle, Washington 98107

April 10, 1968

Senator Warren G. Magnuson  
United States Senate  
Washington, D. C.

Dear Senator Magnuson;

Just about a year ago in Japan we discussed fishery matters with the Japanese as it concerned the twelve-mile fishery zone. I feel that for the most part the talks came out quite successful and feel that the Japanese have lived up to their agreements quite well.

In the agreed minutes, Paragraph nine, the Japanese stated that if any problems occurred with the taking of Bristol Bay stocks of salmon, they would agree to consultations if necessary. Since this was agreed to, Alaska has decided that the problems of the Bristol Bay salmon are so profound that some emergency measures must be initiated and they have made some drastic changes to the American fisherman. Mainly (1) cutting down the length of the net by less than half, (2) imposing a license limitation program, hoping to lessen the number of units of gear. In as much as these are serious curtailments and the basis of their adoption is the serious decline of Bristol Bay salmon, our membership feels that the Japanese should consider discussing with us a reduced effort at least in the areas in the outer Aleutians out to twelve miles.

Certainly the fact that Japan agreed to consult with us if a problem occurred with the salmon of Bristol Bay origin means that they would rather prefer our discussing openly this problem rather than taking the attitude that is so prevalent with many fishermen-- "It wouldn't do any good anyway."

I feel that if the Japanese were asked to consider this small area out to twelve miles, it would help to cement a far reaching understanding that we can and will work congenially with them on large runs as well. I have appreciated your concern for us in the past. We have several problems we are going to request help on in the future, but I feel that it will be necessary for Ambassador McKernan to request some relief on this immediately.

Sincerely yours,

1

DAVID MILHOLLAND, President  
National Fishermen & Wives, Inc.  
Route 2, Box 158  
Anacortes, Wash. 98221

POC 33-4 JAPAN US

RECEIVED APR 11 1968





46  
INCO - FISH 3 NP  
Department of State **TELEGRAM**

XR POL 33-4 JAPAN-US 26  
XR POL 33-4 US-USSR 4-623-6876  
CONFIDENTIAL 447

PAGE 01 TOKYO 7676 231339Z

ACTION INT 26

INFO EUR 15, EA 10, SEW 02, L 03, CIAE 00, INR 07, NSAE 00, RSC 01, DODE 00

E 15, AGR 20, COM 08, NSC 10, MSC 01, P 04, USIA 12, SS 20, SP 02, RSR 01

/137 W

R 230715Z APR 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 0023  
INFO AMEMBASSY MOSCOW

C O N F I D E N T I A L TOKYO 7676

SUBJ: EASTERN BERING SEA TANNER CRAB FISHERY

REF: A. STATE 145592  
B. MOSCOW 3502

INCO - FISH 3 NP

1. FISHERY ATTACHE ATKINSON MET WITH SASAKI FONOFF APRIL 22 TO DISCUSS STATUS USG TALKING PAPER ON TANNER CRAB SUBMITTED MARCH 22, 1968. ATKINSON REMINDED SASAKI HIS OFFER DISCUSS SUBJECT WITH JFA AND FONOFF PEOPLE IN MOSCOW TO EXPEDITE EARLY REPLY.

2. SASAKI NOTED HE DID NOT HAVE MUCH OPPORTUNITY TO DISCUSS

PAGE 2 RUALOT 76760 C O N F I D E N T I A L  
US TALKING PAPER WITH GOJ OFFICIALS MOSCOW DUE  
PREOCCUPATION  
WITH JAPAN-SOVIET NEGOTIATIONS. HE MENTIONED DISCUSSIONS  
WITH BLOW AND HODGES BUT SAID NO DECISION HAD BEEN REACHED  
EITHER IN MOSCOW OR HERE.

3. ATKINSON RESTATED BASIC POINTS OUTLINED TALKING PAPER  
AND GROWING URGENCY REPLY BE RECEIVED SOON. ATTENTION WAS  
DRAWN TO LARGE NUMBERS OF TANNER CRAB ALREADY BEING TAKEN  
ILLEGALLY BY JAPAN ACCORDING TO PROVISIONS OF CONVENTION

CONFIDENTIAL

67  
April 18, 19

Honorable Wayne Morse  
United States Senate  
Washington, D. C. 20510

Dear Senator Morse:

I have been asked to reply to your communication of April 10 to Mr. Donald L. McKernan enclosing a letter from Mr. K. Richard Hellberg regarding the effect of Japanese fishing on the salmon runs to the Bristol Bay area of Alaska.

The Japanese have conducted a very large high-seas salmon fishery in the North Pacific Ocean and Bering Sea for a number of years. This fishing is controlled by two treaties to which Japan is a party. The first is a tripartite treaty with the United States and Canada. The second is a bilateral treaty with the Soviet Union which covers the North Pacific and Bering Sea west of 175° west longitude. East of that line the Japanese, under the terms of our tripartite treaty, abstain from fishing salmon.

The abstention line as it was set under the treaty when it was originally signed reflected the best knowledge available at that time regarding the migratory patterns of salmon from North American streams. However, research which has since been done under the terms of the treaty has shown that there is a broad area of intermingling of American and Asian salmon in the central North Pacific and Bering Sea and that sockeye salmon originating in the Bristol Bay area of Alaska range far to the west of the 175° line and are there taken in considerable numbers by the Japanese fleet. At the same time it has been determined that certain species of salmon of Asian origin range to the east of the line.

The evidence is that very few, if any, salmon from areas of North America other than Bristol Bay migrate to the west of the abstention line. Thus, all the stocks of

S/FW S Blow

Claune  
Eug Kinney  
H Leahy

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Authority NND 969000  
By WBD NARA Date 7/25/02

salmon originating in streams from the Alaska Peninsula east and south to California remain completely protected from Japanese fishing under the terms of the treaty. This means, of course, that the bulk of American salmon production is unaffected by the Japanese high-seas fishery, which takes most of its catch from Asian stocks.

The United States has sought for years in the International North Pacific Fisheries Commission, established under the tripartite treaty, to obtain a westward adjustment of the abstention line so as to better protect the Bristol Bay sockeye salmon. These efforts have not been successful. So far as the Commission is concerned, the matter is now at a standstill because the three Governments have not been able to furnish an agreed interpretation of certain language of the treaty.

In view of the inability of the Commission to take action on the matter, United States Government representatives have been discussing this problem with Japanese representatives over a number of years. Based on the catch data, including the estimated proportions of the Bristol Bay runs taken each year by the Japanese fleet, we believe we have made significant progress in these discussions. The Department expects to continue to press this issue at every opportunity and to attempt to improve the situation further.

The size of the total run of sockeye salmon of Bristol Bay origin tends to vary cyclically, and the 1968 run, like that of 1967, is expected to be at a low cyclical level. Thus, while the Alaska fishery management authorities must take into account the expected Japanese catch, a more fundamental reason for the restrictions they are planning this year is the relatively small total run anticipated, which makes much more difficult their problems of allocating the available fish between catch and escapement.

-3-

I hope the foregoing information will be helpful to you  
in replying to your constituent.

Sincerely yours,



H. G. Torbert, Jr.  
Acting Assistant Secretary  
for Congressional Relations  
G4

Enclosure:  
Correspondence returned

S/FW:SBLow:ms1 4/19/68  
#9031

Clearances: EA/J-Mr. Kinney  
H-Mr. Leahy

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Authority NND969000  
By WBD NARA Date 7/25/02



United States Senate

April 10, 1968

Respectfully referred to  
Mr. Donald McKernan, Special Assistant  
to the Secretary for Fisheries and Wildlife  
Department of State  
Washington, D. C.

for such consideration as the communication  
herewith submitted may warrant, and for a report  
thereon, in duplicate to accompany return of  
inclosure.

By direction of

Wayne Morse

U. S. S.

Re: K. Richard Hellberg, 924 Alameda St., Astoria,  
Oregon, inquiring concerning Japanese fishing  
off Alaska.

MICROFILMED BY ES/M

WM:so

9031

ACTION  
is assigned to

S/FW

S/FW

APR 16 1968

POL 33-4 JAPAN-US

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Authority NND 969000

By WBD NARA Date 7/25/02

April 3, 1968  
924 Alameda St.  
Astoria, Oregon

The Honorable Wayne Morris  
Washington D. C.

Dear Honorable Morris:

I have for sometime been concerned about the Japanese encroachment of our high seas salmon stock. But like most only when I am personally hurt do I find myself driven to action.

Since 1959 I have earned my living either in total or part by commercial fishing. Since 1960 I have been involved in the salmon fishery on the Pacific coast. During this time, I have repeatedly attempted to take part in the Bristol Bay red salmon fishery. Last year I succeeded. This year I find that because of new Alaska regulations designed to limit the amount of fishing gear in the area I am out of a vital source of income, which I may not be able to make up. The State of Alaska is doing the only sensible thing under the circumstances because unless you find yourself among the top 10% of fishermen in total catch, which I did, the fishing could be a financial disaster for the fisherman.

The reason for this unfortunate situation is not that the Bay does not produce enough fish but that the Japanese for some mysterious reason are allowed to catch a sizeable share of it.

I am a loyal American citizen, a taxpayer and a veteran. Why does my government choose to consider the condition of a Japanese industry over the welfare of its own citizen? This same country was our enemy only 25 years ago and we subdued them at considerable cost. Why do they have a right to anything that will adversely affect any American?

I think it is about time the United States stops supporting a foreign industry at the expense of one of our own. The effects of the Japanese piracy of the Bristol Bay fishery resulted in a economic disaster being declared in Southwest Alaska.

When does my government start protecting me?

Sincerely yours,

*K. Richard Hellberg*  
K. Richard Hellberg

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Authority *NND 969000*  
By *WBD* NARA Date *7/25/02*

46



POL 33-4 JAPAN-US

Department of State

TELEGRAM

LIMITED OFFICIAL USE 934

PAGE 01 TOKYO 07411 121403Z

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ACTION SFW 02

INFO EA 10, L 03, H 02, INT 06, CIAE 00, INR 07, NSAE 00, RSC 01, SP 02,

COM 08, E 15, AGR 20, RSR 01, /077 W

R 121243Z APR 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 9845

LIMITED OFFICIAL USE TOKYO 7411

FOR S/FW

SUBJECT: TANNER CRAB FISHERY

REF: STATE 141120

1. GOJ WITHHOLDING PROPOSED TANNER CRAB EXPERIMENTAL FISHERY  
PENDING SOME AGREEMENT WITH USG.

2. TANNER CRAB ARE BEING TAKEN BY FLEET INCIDENTAL TO KING  
CRAB FISHERY, BUT FISHERY CONFINED TO KING CRAB FISHING AREAS.  
JOHNSON

31  
Tokyo 7411  
4-12-68

POL 33-4 JAPAN-US

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Authority NND 969000  
By W60 NARA Date 7/25/02

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OUTGOING TELEGRAM Department of State  
INDICATE: ☐ COLLECT  
☐ CHARGE TO

LIMITED OFFICIAL USE  
Classification

141120

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FOR OC/T USE ONLY

Origin ACTION: Amembassy TOKYO

Info:

STATE

Subject: Tanner Crab Fishery

Ref: Tokyo 6732 — POL 334 JAPAN-US

Since Japanese king crab fleets now on station in east Bering Sea request info on whether GOJ is withholding proposed tanner crab experimental fishing pending agreement with US. Would obviously be most unfortunate in view publicity in Alaska if tanner crab operation were to proceed and be observed in absence understanding between two Govts. Exempt.

END

KATZENBACH

Drafted by: S/FW:SB/low:msl 4/3/68  
Clearances: EA/J-Mr. Kinney Interior/BCF-Mr. Nakatsu (subs)  
Tel. Ext. 4440  
Telegraphic transmission and classification approved by: S/FW Burdick H. Britton

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Authority NND 969000  
By WBD NARA Date 7/25/02

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April 1, 1968

Dear Mr. Olson:

Thank you for your letter of March 27, which arrived just before Mr. McKernan's departure for an international conference abroad. However, we did have an opportunity to discuss the data you presented regarding your proposal to refuel Japanese fishing vessels at Dutch Harbor.

Mr. McKernan has had occasion in recent weeks to discuss various matters, including your proposal, with knowledgeable representatives of the Alaskan fishing community. Based on these discussions, on correspondence and on the press in Alaska, our conclusion is that the fishing interests in Alaska are overwhelmingly opposed at this time to providing logistical support for foreign fishing vessels from ports in Alaska.

We have no reason to question the figures which you forwarded in support of your case. However, since the problem is primarily one of public relations, it seems to us that your best course would be to present the case to leading citizens in the key fishing centers in Alaska, using arguments and data similar to those contained in your letter.

We appreciate your making this information available to us.

Sincerely,

Stuart Blow  
Foreign Affairs Officer  
Office of the Special Assistant  
for Fisheries and Wildlife  
to the Secretary

Mr. Carl A. Olson,  
Southwestern Petroleum, Inc.,  
3121 West Coast Highway,  
Newport Beach, California 92660.

Clearance:

EA/J - Mr. Kinney *AKL*  
S/FW:SBlow:mes

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By *WBD* NARA Date *7/25/02*

**SOUTHWESTERN PETROLEUM, INC.**

3121 WEST COAST HIGHWAY • NEWPORT BEACH, CALIFORNIA 92660  
TELEPHONE (714) 642-0781

30  
CABLE ADDRESS  
"UPETRO"

27 March 1968

*free*  
"THE TOWERS"  
SUITE 5-B

S/FW

MAR 29 1968

Mr. D. L. McKernan  
Department of State  
Washington, D. C.

Dear Mr. McKernan,

I would like to enlarge upon the arguments I advanced in favor of our proposal to refuel the Japanese fishing fleet at Dutch Harbor, Alaska when I spoke with you by telephone last week.

First, let's talk about fuel prices. During recent years the individual Japanese fleets have separately arranged for fueling at sea from small tankers which are costly to operate and can only economically consider supply from nearby areas such as Japanese and West Coast ports. Even so, the present cost of fuel delivered to their fishing vessels is about 14 cents a gallon. Our fleet must pay prices ranging from about 22 cents a gallon at Kodiak upto 29 cents at Adak and other remote locations. As you can see, the Japanese fleet already enjoys a considerable advantage. Now that the individual fleets have agreed to cooperate through Mitsui and Co., Ltd., however, they will be able to utilize large tankers and their cost per gallon will drop to around 12 cents, or only about half of what our fleet is paying. If we supply the Japanese fleet from Dutch Harbor, we would of course offer fuel to the U.S. fleet at the same price - thus cutting their fuel costs about half.

①  
As far as the State of Alaska is concerned, an Alaskan corporation such as we propose, would provide employment for Alaskans and pay a significant tax to the City of Unalaska, the State of Alaska and the federal government as well. Cooperation with the Japanese fishing industry may tend to create a more favorable climate for the development of other trade which is vital to the U.S. and Alaska.

*Signed*  
*Carl A. Olson*

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Authority NND 969000  
By WBD NARA Date 7/25/02

SOUTHWESTERN PETROLEUM, INC.

Mr. D. L. McKernan  
27 March 1968  
Page Two

Against all these advantages, we hear that we are giving the Japanese fleet great encouragement by providing a place where their fishermen can have a short 'shore leave' and perhaps change crews. In view of the prohibitive cost of transporting new crews to Dutch Harbor it seems unlikely to me that our facilities would be put to any such use and the encouragement afforded by a day or so in a desolate section of Amaknak Island seems equally small.

The Japanese have been fishing these waters for years and will continue to fish them whether or not refueling stations are provided for them on United States territory. They presently have the means to supply their own fuel at half the price their U.S. competitors pay. It seems to me that by cooperating with our venture Alaska and the Alaskan fishing industry stand to lose nothing but, on the contrary, can gain lower fuel prices, local employment, considerable tax revenue and the possibility of fruitful cooperation with the Japanese in matters of marine conservation and development of other industries vital to Alaska.

The attached calculations will prove the fuel price now obtainable by fueling at sea. If there is continued ill will and opposition to the Dutch Harbor proposal it is inevitable that this alternate solution will be employed. Please confirm my figures with ship-brokers and oil brokers in New York - if there remains any doubt, I would appreciate your consideration in advising me.

I would very much like to have your comments in this matter as we are anxious to reach a conclusion which will be beneficial to all concerned.

Yours very truly,

SOUTHWESTERN PETROLEUM, INC.

*Carl A. Olson*

Carl A. Olson

CAO/bf  
enclosures

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DECLASSIFIED  
Authority *NND 969000*  
By *WBD* NARA Date *7/25/02*

Analysis of fueling at sea - Alaska Area

From assurances we have, the Japanese will consume about 8,500 long tons per month of diesel fuel in the Dutch Harbor Area. This would enable them to discharge at sea a 17,000 Ton DWT Tanker in about 60 days. For calculation purpose, we refer to average tanker rates last year and current posted price of 43-47 d.i. diesel fob Curacao per Platt's Oilgram attached. Freight and demurrage are derived from the International Tanker Nominal Freight Scale Association -- The published rate to Anchorage is utilized since there is no rate quoted to Dutch Harbor and the difference would be insignificant. Based upon a 30 API Gravity Diesel there will be about 306 gallons per long ton and 5,200,000 gallons per cargo.

Price fob Curacao = \$.0740 gal.

Freight -- The basic rate Curacao/Anchorage is \$5.13 less 30% (avg. discount last year) = \$3.59 plus \$.91 (Panama Canal Toll) = \$4.50 per Long Ton divided by 306 = .0147 gal.

Demurrage -- Days on station = 60 less free-time allowed for discharge 2 days = 58 days of demurrage at \$1,680.00/day less 30% = \$68,200.00 divided by 5,200.000 gal. = .0131 gal.

Loss, Insurance, Extra Handling etc. (estimated) = .0182 gal.

Price delivered to fishing vessels = \$.1200 gal.



Prices shown in tables are sales prices, or quotations, or general offers, or posted prices, by refiners, by pipeline terminal operators, and by tanker terminal operators; for current sales and shipments; for the business day dated; in bulk lots such as tank car, truck transport, barge, prices applying to barges or cargoes or truck transport lots only, so designated; FOB refineries or terminals; in cents per gal. except per bbl. where \$ is shown; ex fees and taxes; for crude and products lawfully produced and transported; reported as received by OILGRAM but not guaranteed; for subscribers' private use only and not for resale or distribution or publication. Further details of conditions on back of OILGRAM invoices for this service. Gasoline octane ratings are by ASTM Research Method and are minimum ratings, except where letter M is used to indicate that octane rating is by ASTM Motor Method. Parenthetical figures indicate number of companies quoting when two or more companies quoted the price shown. Letter X indicates price change.



#### A daily oil price reporting service

Issued simultaneously in substantially identical form each business day except Saturday from New York, Chicago and Houston.

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Vol. 46 No. 58 Page 1-A Friday, March 22, 1968

Prices for March 21, 1968

#### CRUDE AND PRODUCT IMPORTS OF CANADA

Ottawa 3/21—Canada  
Imported 12-million bbl  
of crude oil in December

at an average FOB origin price of \$1.96 bbl. This compares with \$1.96 in November (Feb. 28 PS) and an average of \$1.97 in October (Feb. 12 PS).

Dominion Bureau of Statistics' figures are shown below. OILGRAM has converted to give indicated FOB units in U.S. currency (using \$1.00 Canadian equals U.S. \$0.925).

#### CANADA'S OIL IMPORTS—DECEMBER

CRUDE OIL		(Bbl)		Year 1967	
December		Quantity		Price	
Source	Quantity	Price	Quantity	Price	
Iran	930,946	\$1.38	20,550,451	\$1.45	
Iraq	---	---	5,486,664	1.42	
Kuwait	---	---	1,609,177	1.31	
Libya	---	---	5,400,452	1.92	
Saudi Arabia	862,720	1.96	14,765,308	1.93	
Nigeria	596,947	1.74	11,681,020	1.69	
Venezuela	9,050,986	2.06	103,345,461	2.08	
Trinidad	624,927	1.72	5,104,866	1.72	
U.S.	---	---	2,851,581	2.50	
Total	12,066,526	\$1.96	170,784,980	\$1.93	

A VI A T I O N GASOLINE		(Gallons)		Year 1967	
December		Quantity		Price	
Source	Quantity	Price	Quantity	Price	
Neth. Antilles	1,664,648	12.78¢	11,250,859	13.20¢	
U.S.	54,637	21.15	1,407,524	18.17	
Total	1,719,285	13.04¢	12,658,383	13.75¢	

MOTOR GASOLINE		(Gallons)		Year 1967	
December		Quantity		Price	
Source	Quantity	Price	Quantity	Price	
U.K.	---	---	15,907,602	5.06¢	
Venezuela	---	---	6,408,567	8.24	
Leeward Is.	1,404,541	7.08¢	5,903,541	7.54	
Trinidad	5,112,527	6.48	15,787,895	6.50	
Neth. Antilles	3,550,472	8.59	73,246,748	8.47	
Panama	5,302,038	9.02	26,113,912	9.09	
U.S.	102,651	13.51	1,656,414	12.89	
Total	15,472,229	7.94¢	145,024,679	8.00¢	

(Continued on Page 2-A)

#### NEWS OF BIDS AND AWARDS

Oshkosh, Wis. 3/22—  
American's Standard Oil

Div. was successful bidder at today's opening on Winnebago County Highway Commission's second-quarter diesel fuel contract, at a price 0.95¢ gal higher than second-quarter 1967 level and only 0.03¢ gal lower than first-quarter 1968.

Texaco won gasoline contract for April-June period at a price 0.36¢ gal above last year's second-quarter level but 0.21¢ below expiring contract.

Deliveries are by truck transport. Quantities aren't specified. All prices are net, firm, delivered.

Amoco will supply diesel fuel at 10.9¢ gal, compared with Quickflash Fuels' successful bid of 10.93¢ three months ago (Dec. 11, 1967 PS). Quickflash also held last year's contract at 9.95¢ (April 12, 1967 PS).

Other diesel bids: Quickflash 10.93¢; Midland Cooperatives 11.24¢; Cook/Brown 11.18¢; Mobil 11.39¢, and Sinclair 11.8701¢.

Texaco will provide housebrand gasoline at 12.22¢. Cities Service has expiring contract at 12.43¢. Texaco had 1967 second-quarter business at 11.86¢.

Other gasoline bids: Cities Service 12.31¢; Mobil 12.44¢; Midland 12.7¢; Amoco 12.715¢, and Sinclair 14.142¢.

#### KANSAS CITY GSA OPENS FUEL BIDS

Kansas City 3/21—General

Services Administration for

Region 6 received bids under

Solicitation No. KC-F-08828 for the supply of DF-2, No. 2 fuel, No. 5 fuel, and No. 6 fuel. Period of supply is one year beginning June 1, 1968. Area covered includes Iowa, Kansas, Missouri, Minnesota, South Dakota, and North Dakota.

Bids were on an escalating basis, with maximum prices specified. Where no discount is given, bids will escalate downward parallel with the posted price. Where deductions are shown, GSA will accept either the net price or the maximum price, whichever is lower at time of delivery. Where neither posting nor deduction is specified, bidders offered a maximum price only.

Oilgram has selected the four apparent low bidders for each item on the basis of the maximum price quoted. Prices are shown in ¢ gal, destination delivered to one location in the specified city. (TT equals transport truck; TW equals tank wagon; TC equals tank car.)

Coverage below includes states of Iowa, Nebraska, Kansas, and Missouri. Figures for the states of Minnesota, South Dakota, and North Dakota will be shown in next edition of OILGRAM.

#### IOWA

Company	Posted Price	Discount	Max. Price
Iowa City, No. 2 fuel, 100,000 gal, TT			
Sunray DX	15.7	---	10.04
Continental	---	---	10.71
Mobil (KC)	15.7	4.75	10.95
W. L. Hueffner	15.7	4.60	11.10
Knoxville, No. 2 fuel, 118,000 gal, TT			
Sunray DX	15.7	---	10.02
American	11.461	---	10.64
Marion	15.5	4.00	10.66
Continental	---	---	10.75

#### NEBRASKA

Omaha, No. 2 fuel, 100,000 gal, TT			
Sunray DX	15.5	---	9.89
American	10.925	---	10.11
Triangle	10.139	---	---
Milder	---	---	10.26
Omaha, No. 5 fuel, 100,000 gal, TT			
Carter Water	8.58	---	8.58
Mid-States Ref.	9.25	0.30	8.95
Milder	---	---	10.45

#### KANSAS

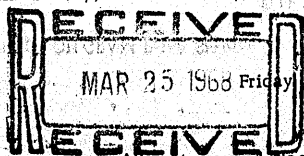
Leavenworth, DF-2, 90,000 gal, TW			
Gulf	15.5	4.28	11.22
Continental	15.5	3.27	11.33
American	15.5	---	11.37
Mobil (KC)	15.5	3.6	11.90

Topeka, No. 2 fuel, 100,000 gal, TT			
Continental	---	---	10.3
Mobil	15.7	5.5	10.3
American	11.312	---	10.35
Triangle	10.46	---	---

Lawrence, No. 5 fuel, 75,000 gal, TT			
American	7.5	---	6.9
Mid-State Ref.	7.5	0.31	7.19
National	6.88	---	7.25
Carter Water	7.54	---	7.54

Lawrence, No. 6 fuel, 480,000 gal, TC			
Hauck	---	---	5.981¢
Consolidated	6.72	0.534	6.186
American	6.66	---	6.56
Saunders	6.309	---	6.559

Continued on Page 2-A



MAR 25 1968 Friday March 22, 1968

(March 21 prices) Vol. 46 No. 58

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Corporate officers: Shelton Fisher, president; John J. Cooke, secretary; John L. McGraw, treasurer.

DECLASSIFIED  
Authority NND 969000  
By WBD NARA Date 7/25/02

## DIETZE INC. TANKER MARKET REPORT

		Last Paid This Report	Last Paid Previous Week	Last Paid Previous Year	Base Rates
Gulf/USNH	(Clean)*	A +147-1/2	A +147-1/2	A +57-1/2	(\$2.85) ATRS
Gulf/USNH	(Dirty)*	A +127-1/2	A +140	A +55	(\$2.85) ATRS
Carib/USNH	(Dirty)*	1 -27-1/2 ***	1 -20 ***	1 -30	* (\$1.86) Intascale
PG/UKC	(Dirty)* - Via Cape	1 Flat	1 -20	1 -75	* (\$9.69) Intascale

\*Based on 14,000/25,000 dwt vessels.

\*\*(\$30/60,000 dwt vessels).

\*\*\*Basis pre-devaluation (\$2.80).

\*Base Rates—Basis after devaluation (\$2.40)

## UNITED STATES FLAG CHARTERS

	VESSEL	TDW	CARGO	TRADE	INTASCALE	ATRS	LIFTING
3/13	Thomas A.	30,000	C	USGulf/USNH	---	+125	Mar. 24th
3/13	Barbara	25,000	C	USGulf/USNH	---	+125	Mar. 27th
3/13	Gulfpride	30,000	C	USGulf (Option Carib)/USWC	---	+99-3/4	Apr. 4th
3/15	Point Fermin	16,000	D	USGulf/USNH	---	+127-1/2	Mar. 21st
3/19	Esso Dallas	28,000	C	Worldwide Trading	---	+72	Apr. 19th
				If loads PG mos: consecs	---	+67	

PROPANE PRICES DROP 0.75¢  
AT NEW YORK, PHILADELPHIA

New York 3/21—Suppliers' quotations for propane have declined

0.75¢ gal in New York and Philadelphia markets. New quotations now are a flat 8¢ gal. Change meets cuts in other areas of 1¢ gal earlier this month triggered by Wanda's reduction on March 11.

## AMINOIL NAMES WALTER

New York 3/21—American Independent Oil Co. has

named John Walter manager of Aminoil Inc. (Europe) in London. He succeeds Pierre Normand who resigned.

## KANSAS CITY GSA BIDS

(Continued from Page 1-A)

Company	Posted Price	Discount	Max. Price
MISSOURI			
St. Louis No. 2 fuel, 200,000 gal, TT			
Gulf	10.0	---	10.0
Reidy	---	---	10.0
Kiesel	---	---	10.2
Sunray DX	16.0	---	10.3
Kansas City, No. 5 fuel, 600,000 gal, TT			
American	7.26	---	6.66
Mid-States Ref.	7.5	0.27	7.23
Hauck	---	---	6.88
Consolidated	8.7	1.573	7.125
Kansas City, No. 6 fuel, 600,000 gal, TT			
Hauck	---	---	5.88
Consolidated	7.7	1.82	5.88
American	6.26	---	6.16
National	6.62	---	7.10
Kansas City, No. 6 fuel, 582,000 gal, TT			
Consolidated	7.7	1.96	5.74
Hauck	---	---	5.88
American	6.1	---	6.00
Mid-States	7.0	0.3	6.69
St. Louis, No. 6 fuel, 185,000 gal, TT			
Apex	---	---	6.68 Firm
Reidy	---	---	6.7
Mid-States	7.5	0.11	7.39
National	7.98	---	8.45

## RETAIL GASOLINE PRICES

Utah 3/21—Retail prices are off 1¢ to 3¢ gal in broad metropolitan Salt Lake City area and outlying points. At Salt Lake City proper, prevailing dtw is down 0.6¢ gal to 15.8¢, for retail of 31.9¢, including taxes, against normal 16.4¢-32.9¢ (March 20 PS). In some parts of city, 29.9¢ major brand postings are supported.

At Provo, American Fork, Lehi, Pleasant Grove and other smaller adjacent cities, general 1.4¢ cuts off 16.4¢ dtw have supported 30.9¢ retail for past week (March 15 PS).

Richmond, Va.: Private brand pump prices fell 3¢ from 29.9¢ gal level to 26.9¢ in the Broad St. and Petersburg Pike area. Report has it that several truck discount pumps and other giveaways are factor in weakening market.

Grand Junction, Colo.: Last week's general 2¢ gal retail cuts here and at nearby Delta and Montrose (March 18 PS) were matched by further 2¢ cuts today, sending major brand pump postings to 4¢ depressed level of 32.9¢, including taxes. Established 19.2¢ dtw for regular now is subject to 2.7¢ allowances.

(Continued on Page 3-A)

## CANADIAN IMPORTS

(Continued from Page 1-A)

Source	Quantity	Price	Quantity	Price
December				
Year 1967				
AVIATION TURBINE FUEL				
(Gallons)				
U.K.	4,137,713	4.73¢	46,243,217	4.64¢
Venezuela	401,183	5.38	10,000,654	6.97
Neth. Antilles	19,080,734	5.57	58,562,328	5.52
U.S.	---	---	32,234	19.12
Total	23,619,630	5.42¢	114,838,433	5.29¢
DIESEL/TRACTOR FUEL				
(Gallons)				
Netherlands	---	---	27,778	2.77¢
Venezuela	12,095,165	5.35¢	48,615,742	5.49
Neth. Antilles	27,588,438	5.54	112,176,347	5.66
Puerto Rico	---	---	1,407,993	5.42
U.S.	26,165	11.78	519,653	10.68
Total	39,709,768	5.49¢	162,756,655	5.62¢
KEROSENE, INCLUDING GASOIL				
(Gallons)				
Venezuela	10,234,498	6.17¢	55,322,593	5.84¢
Neth. Antilles	---	---	9,158,722	6.34
U.S.	5,482	14.06	114,765	13.43
Total	10,239,980	6.17¢	64,596,080	5.92¢
No. 1/STOVE OIL				
(Gallons)				
U.K.	8,731,854	5.71¢	12,713,554	5.69¢
Venezuela	5,679,265	6.32	21,458,089	6.33
Leeward Is.	---	---	913,241	6.41
Neth. Antilles	22,325,495	6.35	56,603,830	6.53
Panama	---	---	1,271,979	6.42
U.S.	2,390,733	9.25	4,437,904	9.45
Total	39,127,347	6.38¢	97,398,597	6.50¢
No. 2 and No. 3 FUEL				
(Gallons)				
Venezuela	6,775,534	5.33¢	196,016,461	5.36¢
Leeward Is.	---	---	1,027,574	4.80
Trinidad	1,031,102	6.28	4,049,405	6.34
Neth. Antilles	21,335,583	5.67	94,780,897	5.63
Panama	---	---	19,161,692	5.75
Puerto Rico	2,297,774	5.50	16,848,271	5.20
U.S.	---	---	285,061	10.00
Total	31,443,026	5.60¢	332,169,361	5.47¢
HEAVY FUEL OIL				
(Gallons)				
U.K.	21,718	\$2.98 bbl	33,924	\$1.91 bbl
Belgium/Luxembourg	---	---	7,757,028	1.20
France	---	---	11,351,854	1.76
Italy	---	---	37,238,614	1.47
Argentina	---	---	4,275,604	1.45
Venezuela	30,591,234	1.55	370,503,830	1.52
Bahamas	2,638,563	1.90	2,638,563	1.90
Trinidad	5,753,044	1.54	33,977,974	1.51
Neth. Antilles	61,503,653	1.46	540,586,954	1.49
Puerto Rico	---	---	14,103,289	1.42
U.S.	36,086,737	1.91	276,369,117	1.86
Total	136,594,949	\$1.61 bbl	1,298,836,751	\$1.58 bbl

	OKLAHOMA * (Okla. Shpt.)	OKLAHOMA (Group 3) * (Northern Shpt.)	KANSAS (Kans. Destn. only)	ARKANSAS (Shpt. to Ark. & La.)
Motor Gasoline				
99 Oct Premium	14.25-16	13.5-15.25	16-16.5	13.5
92 Oct Regular	12.25-13	11.5-12.25	13-13.5	11.5
42-44 w.w. Kerosine	11.25-11.5	11.125-11.375	11.25-11.75	10.75-11
Tractor Fuel	---	---	---	11.5
58 & Above d.i. Diesel	(2)10.75-11	10.5-10.75	10.75-11.25	---
No. 1 Fuel	10.75-11	10.25-10.5	11-11.5	---
No. 2/Diesel Fuel	9.75-10	9.5-9.75	10-10.5	9.75
No. 5 Fuel	---	---	---	\$2.50
No. 6 Fuel (Ordinary)	\$2.10-2.20	\$1.45-1.95	\$2.15-2.25	\$2.35
No. 6, Max. 0.75% Sulfur	\$2.25-2.35	\$1.65-2.15	---	---

\*Lows for distillates and gasoline usually apply to unbranded sales.

	NORTHEAST TEXAS (FOB Ft. Worth-Dallas)	NEW MEXICO/WEST TEXAS (FOB Refinery Points)	OHIO (DELIVERED) Kerosine* No. 2* No. 2**
Motor Gasoline			
99 Oct Premium	---	15-16.25	Toledo 13.2 12.2 11.75
90 Oct Regular	---	13-13.25	Cleveland 13.2 12.2 11.75
42-44 w.w. Kerosine	(2)10.5-11	10.75-11	Zanesville 13.2 12.2 11.75
58 & Above d.i. Diesel	9.75-10.5	10.5-10.75	Columbus 13.2 12.2 11.75
No. 1 Fuel	---	10.5-10.75	Dayton 13.2 12.2 11.75
No. 2 Fuel	---	9.5-9.75	
No. 6 Fuel	\$2.20-2.50	\$2.10	

\*Consumer transport.  
\*\*Jobber transport.

	LAKE PORT TERMINAL Buffalo Detroit Toledo
Kerosine (a)	12.3 --- ---
Diesel Fuel (a)	11.6 --- ---
No. 1 Fuel	--- 11.1(5) ---
No. 2 Fuel (a)	11.3 10.35(5) ---
No. 5 Ordinary	--- 8.6(4) 9b
No. 5 Max. 1% Sulfur	8.8(2) 8.85(3) ---
No. 6 Ordinary	7.55(2) 8.1(4) 8.5b
No. 6 Max. 1% Sulfur	8.15(2) 8.35(3) ---
C Fuel, Ships' Bunkers	--- \$3.565 c \$3.44

(a) Prices of some sellers to bulk commercial consumers are 0.15¢ higher than prices shown above. (b) Delivered. (c) Barge Deliveries higher.

**MIDWEST WHOLESALE**  
Prices are to jobbers and distributors in tank cars and/or truck transport lots FOB refineries, pipe line terminals and inland waterway barge terminals.

	Chicago	Mpls.-St. Paul
Motor Gasoline		
100 Oct Premium	(5)13.5-13.75	---
99 Oct Premium	---	(2)14.93-16.68
94 Oct Regular	(5)11.75-12	---
92 Oct Regular	---	(2)12.93-13.68
Light Fuel Oils		
No. 1/Range Oil	(8)10.75	(3)11.68-11.93
No. 2 Fuel	(8)10	(3)10.93-11.18
Heavy Fuel		
No. 5 Low Sulfur	9(3)	---
No. 5 High Sulfur	8.75(6)	9.25(5)
No. 6, Max. 0.6% Sulfur	7.9(3)	---
No. 6, Max. 1% Sulfur	7.75(3)	---
No. 6 High Sulfur	7.5(6)	8.5(5)

#### BONDED BUNKER C FUEL

(Prices are ex shore installations as published by Esso International for delivery arrangements made by company for contract customers and do not include barging, taxes, duties surcharges, etc.)

	Sterling Per Long Ton		
Las Palmas	148/	Naples	148/
Dakar	148/	Port Said	---
Augusta	148/	Channel Ports	157/6
	Dollars Per Long Ton		
Aden	\$15.54	Pulo Sebarok	\$16.62
Capetown	19.32	Hong Kong	18.60
Ras Tanura	12.48	Yokohama	18.60
Karachi	16.56	Bombay	16.56
	Dollars Per U.S. Bbl		
Los Angeles	\$2.20	Aruba	\$2.15
Houston/			
New Orleans	2.25	Curacao	2.15
Cristobal	2.35	New York	2.25
Freeport, Bahamas	2.22		

	PACIFIC COAST Los Angeles
100 Oct Premium	13.95
98 Oct Premium	13.65
95 Oct Premium	12.85
91 Oct Regular	11.75
Stove Dist. (PS 100)	9.75
Diesel Fuel (PS 200)	9
Light Fuel (PS 300)	\$2.35
Heavy Fuel (PS 400)	\$1.75

	Ships' Bunkers Light Diesel Fuel Bunker C
District	
San Pedro	\$4.72 a\$1.65-2.20**
San Francisco	4.93 a1.70-2.25**
Portland	5.06 a2.05-2.60**
Seattle	5.10 a2.08-2.63**

\*\*Subject to Union Oil Co.'s 20¢ voluntary.  
(a) Estimated spot price.

**L P - GAS**  
Producers' propane prices in tank cars, transport trucks, or pipe line input.

New York Harbor	x (3)8
Philadelphia	x (3)8
Okla. (Group 3)	(4)4.25-5.25
Baton Rouge	(4)4.75-5.75
Group 120 (pipe line tender)*	(5)3.75-4.75-5.25
Mont Belvieu (pipe line tender)*	(3)4.75-5.5-5.75
Wood River	(3)5.5
Chicago	6.5(2)7.25

(\*) Spot prices for pipe line tenders are reported to be as low as 3¢, FOB Group 120; 4¢, FOB Mont Belvieu.

	ESSO ABADAN	MOBIL ABADAN
Avgas Grade 115/145	15.9	15.9
Avgas Grade 100/130	14.6	14.6
Avgas Grade 91/98	---	13.1
Avgas Grade 73 Clear	---	12.6
Turbine Fuel, 1 (-58F)	9.4	9.4
97 Oct	---	10.4
95 Oct	9.8	9.8
93 Oct	9.2	9.4
90 Oct	8.4	8.6
87 Oct	---	8
84 Oct	---	7.3
83 Oct	7.2	7.2
79 Oct	6.8	6.8
Tractor Vap. Oil	8.5	8.5
Kerosine	8.8	8.8
Kerosine (35 S.P.)	9.4	9.4
No. 2 Fuel	6.3	6.3
53-57 Diesel Index	6.7	6.7
48-52 Diesel Index	6.5	6.5

## CARIBBEAN, MIDDLE EAST &amp; FAR EAST REFINED PRODUCTS PRICES

	Creole Amuay	Esso Aruba	Creole Caripito	Shell Cardon	Shell Curacao	Sinclair Puerto la Cruz	Shell Pulau Bukom	Esso Sungei Gerong	Mobil Sungei Gerong
Avgas Grade 115/145	---	15.5	---	15.5	15.5	---	17.2	---	---
Avgas Grade 100/130	---	14.2	---	14.2	14.2	---	15.9	15.6	15.6
Avgas Grade 80/87	---	12.2	---	---	12.2	---	13.9	---	---
Turbine Fuel, 1 (-58F)	---	8.9	---	8.9	8.9	---	10.6	10.4	10.4
100 Oct Premium	---	11.2	---	11.2	11.2	---	---	---	---
98 Oct Premium	---	---	---	10.4	10.4	---	---	---	---
97 Oct Premium	---	10.1	---	---	---	---	11.5	---	---
95 Oct Premium	---	---	---	9.7	9.7	---	10.9	---	---
93 Oct Premium	---	---	---	9.1	9.1	---	10.3	10.1	10.1
91 Oct Regular	---	8.7	---	---	---	---	---	---	---
90 Oct Regular	---	---	---	8.4	8.4	---	---	---	---
87 Oct Regular	---	7.8	---	7.8	7.8	---	---	---	---
85 Oct Regular	---	---	---	---	---	---	8.5	---	---
83 Oct Regular	---	---	---	7.1	7.1	7.1	8.3	8.1	8.1
80 Oct Regular	6.6	6.6	6.6	---	---	---	---	7.7	7.7
79 Oct	---	---	---	---	---	---	9.7	---	---
Tractor Vap. Oil	---	---	---	---	---	---	---	9.8	9.7
Illuminating Kerosine	---	8.9	---	8.9	8.9	---	10	---	---
Kerosine	---	---	---	---	---	---	---	---	---
Stove Oil	---	8	---	---	---	---	---	---	---
No. 2 Fuel	7.3	7.3	---	7.3	7.3	7.3	---	---	---
52 Cetane Minimum	---	---	---	7.7	7.7	---	8.2	---	---
53-57 d.i. (Shell 50 cet. min.)	7.6	7.6	---	7.6	7.6	---	8	7.8	7.7
48-52 d.i. (Shell 45 cet. min.)	7.5	7.5	---	7.5	7.5	7.5	7.8	---	---
43-47 d.i. (Shell 40 cet. min.)	7.4	7.4	7.4	7.4	7.4	---	---	---	---
Industrial Diesel	---	---	---	---	---	---	\$3.15	\$3.05	#3.05
Marine Diesel	---	---	---	---	---	---	\$3.15	---	---
Virgin Gasoil	---	---	---	---	---	\$2.50	---	---	---
No. 4 Fuel	---	\$2.24	\$2.24	---	---	---	---	---	---
25 Vis. (Max.) Fuel Oil	---	\$2.13	\$2.13	---	---	---	---	---	---
100 Vis. (Max.) Fuel Oil	\$2.03	\$2.03	\$2.03	---	---	---	---	---	---
Light Fuel Oil	---	---	---	---	---	---	\$2.05	\$1.90	\$1.95
Heavy Fuel Oil	---	---	---	---	---	---	---	\$1.85	\$1.90
Bunker C Fuel	\$2.00	\$2.00	\$2.00	\$2.00*	\$2.00	\$2.00	---	---	---
Cutback Asphalt (RC-2/MC-2) 6.7 for Creole, Amuay. *Shell also quotes \$1.97 at San Lorenzo.									

	BANDAR MAH - SHAHR				RAS TANURA			Bahrain
	BP	Esso	Mobil	Shell	Caltex	Esso	Mobil	Caltex (U.K.)
Avgas Grade 115/145	16	16	16	16	---	---	16.1	---
Avgas Grade 100/130	14.7	14.7	14.7	14.7	---	---	14.8	---
Avgas Grade 91/98	---	---	13.2	---	---	---	---	---
Avgas Grade 73 Clear	12.7	---	12.7	12.7	---	---	---	---
Turbine Fuel, 1 (-58 F)	9.5	9.5	9.5	9.5	9.6	9.6	9.6	9.6
97 Oct	10.5	10.5	10.5	10.5	---	---	---	10.6
95 Oct	9.9	9.9	9.9	9.9	10	10	10	10
93 Oct	9.3	9.3	9.5	9.3	9.4	9.4	9.6	9.4
90 Oct	8.5	---	8.7	---	8.6	8.6	8.8	8.6
87 Oct	---	---	8.1	---	8.2	8	8.2	---
85 Oct	---	---	---	---	7.8	---	---	---
84 Oct	---	---	7.4	---	---	---	---	---
83 Oct	7.3	7.3	7.3	7.3	7.4	7.4	7.4	7.4
79 Oct	---	---	6.9	---	7	7	7	7
Straight-run Naphtha	---	---	---	---	4.5	4.5	---	4.5
Tractor Vap. Oil	8.6	8.6	8.6	8.6	---	---	---	8.7
Kerosine	8.9	8.9	8.9	8.9	9	9	9	9
Kerosine (35 S.P.)	9.5	9.5	9.5	9.5	---	---	---	9.6
No. 2 Fuel	6.4	6.4	6.4	6.4	---	6.5	6.5	---
53-57 Diesel Index	6.8	6.8	6.8	6.8	6.9	6.9	6.9	6.9
48-52 Diesel Index	6.6	6.6	6.6	---	6.7	6.7	6.7	6.7
Industrial Diesel	\$2.70	\$2.72	\$2.70	\$2.70	---	---	---	---
Marine Diesel	\$2.65	\$2.67	\$2.65	\$2.70	\$2.70	\$2.70	\$2.70	\$2.70
Light Fuel	\$1.60	\$1.52	\$1.60	\$1.60	\$1.65	\$1.55	\$1.65	\$1.65
Heavy Fuel	---	---	---	---	\$1.60	\$1.50	\$1.60	\$1.60

	GULF COAST - CARGOES, ALL PORTS, FOB SHIP				
100 Oct Premium	12	No. 2 Fuel	10	43-47 Diesel Index	10.125
94 Oct Regular	10	53-57 Diesel Index	10.375	Bunker C Fuel	\$1.70-2.00
41-43 w.w. Kerosine	11	48-52 Diesel Index	10.25	Bunker C Fuel, Max. 0.6% Sulfur	\$2.10-2.35

EUROPEAN BARGE: AFM prices, \$ metric tons, duty unpaid, W. Germany delivery, for two-week period prior to March 15.			
	97/99 Oct	90/92 Oct	53-57 d.i. Gasoline
Rotterdam/Amsterdam	---	---	---
From Third Countries	---	---	\$25.00-25.75
From EEC Countries	\$32.00-32.75	\$27.25-28.00	\$25.75-26.75
Hamburg	---	---	---
From Third Countries	---	---	---
From EEC Countries	---	---	---

EUROPEAN BULK - \$ Metric Tons		
	Cargoes, FOB Italy	Barges FOB Rotterdam
97/99 Oct	\$29.00	\$32.00-33.00
90/92 Oct	\$25.50-26.00	\$28.00-29.00
Gasoil	\$23.00-23.50	\$26.00-27.00
Heavy Fuel	\$10.50	\$12.50



PS 8-4 PAC TT- JAPAN  
Department of State **TELEGRAM**  
XR POL 33-4 JAPAN- US 27

CONFIDENTIAL 529

PAGE 01 TOKYO 06846 261123Z

18  
ACTION L 03

INFO EA 10, 10 13, SS 20, GPM 03, SP 02, H 02, CIAE 00, DODE 00, INRI

NSAE 00, P 04, RSC 01, USIA 12, INT 06, RSR 01, /084 W

R 261100Z MAR 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 9523  
INFO USMISSION USUN NEW YORK 335

C O N F I D E N T I A L TOKYO 6846.

SUBJECT: MICRONESIAN CLAIMS

REFERENCE: STATE 134688

RE PARA FIVE REFTEL. WE BELIEVE EXTENSION 12-MILE FISHING  
ZONE IN TTPI NOW MOOTED BY COMMITTEE UNLIKELY HAVE MUCH DIRECT  
EFFECT EITHER WAY ON MICRO CLAIMS NEGOTIATIONS BUT APT TO BE  
COUNTERPRODUCTIVE IN OUR OVERALL RELATIONS WITH JAPAN RE  
FISHERIES. JAPAN WOULD BE ABLE PROVE CONCLUSIVELY HISTORIC  
FISHING RIGHTS THROUGHOUT TTPI AND IN LINE WITH OUR  
PREVIOUS NEGOTIATIONS WITH THEM ON THIS SUBJECT, MATTER WOULD  
END UP WITH OUR HAVING INCURRED GOOD DEAL OF ILL WILL FOR

PAGE 2 RUALOT 6846D: C O N F I D E N T I A L  
NO SUBSTANTIVE CHANGE IN CONDITIONS. AS WE UNDERSTAND IT  
(AND JAPANESE KNOW ALL ABOUT THIS), RECOGNITION OF  
HISTORIC FISHING RIGHTS OTHER NATIONS ESSENTIAL PROVISION  
OF BARTLETT ACT AND ONE IMPORTANT TO US BECAUSE OF OUR OWN  
HISTORIC CLAIMS.

GP-3 JOHNSON

CONFIDENTIAL

Tokyo 6846  
3-86

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By WBD NARA Date 7/25/02

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46



POL 33-4 JAPAN-US  
Department of State **TELEGRAM**

LIMITED OFFICIAL USE 047

PAGE 01 TOKYO 06732 221037Z

18  
ACTION SFW 02

INFO EA 10, EUR 15, INT 06, SP 02, LI 03, H 02, COM 08, DDT 10, P 04, USIA 12,  
CIAE 00, INR 07, NSAE 00, RSC 01, E 15, RSR 01, 098 W

R 220925Z MAR 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 9459

LIMITED OFFICIAL USE TOKYO 6732

FOR SFW

SUBJECT: TANNER CRAB FISHERY

REFERENCE: TOKYO 6368

POL 33-4 JAPAN-US

1. TALKING PAPER ON TANNER CRAB FISHERY EASTERN BERING SEA  
DELIVERED FONOFF ALONG WITH SUPPORT INFORMATION SHOWING DRAS-  
TIC DECLINE IN KING CRAB CATCHES IN KODIAK AREA. TEXT AIR  
POUCHED.

PAGE 2 RUALOT 6732D C O N F I D E N T I A L LIMITED OFFICIAL USE  
2. SASAKI OF FONOFF TOLD FISHERY ATTACHE HE WOULD CONSULT  
WITH FISHERY AGENCY IMMEDIATELY ON CONTENTS TALKING PAPER IN  
ATTEMPT RESOLVE OBJECTIONS RAISED BY USG. HE POINTED OUT HOW-  
EVER THAT MANY OF PEOPLE THAT WOULD HAVE TO CONSIDER THIS  
PROBLEM ARE NOW IN MOSCOW AND THERE MIGHT BE SOME DELAY IN  
REPLY. SASAKI LEAVING FOR MOSCOW TOMORROW EVENING AND WILL  
TAKE US TALKING PAPER WITH HIM. JOHNSON

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Tokyo 6732  
3-23-68

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Authority NND 969000  
By WBD NARA Date 7/25/02

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POL 33-4 JAPAN-US 132425

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT  
☐ CHARGE TO

CONFIDENTIAL

Classification

19 MAR 68 14 34Z

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Origin  
Info:

ACTION: Amembassy TOKYO PRIORITY

STATE

Ref: Tokyo's 6368

Subject: Tanner Crab Fishery

Appreciate your comments and recommendations. However before acting on them would prefer to have benefit of further discussions mentioned para one reftel since public opinion problem here remains.

GP-3.

END

RUSK

EXEMPTED BY US/A

Drafted by:

S/FW:SB low:msl 3/18/68

Tel. Ext. 4440

Telegraphic transmission and classification approved by:

S/FW Donald L. McKernan

Clearances:

EA/J- Mr. Kinney (subs)

CONFIDENTIAL

Classification

FORM DS-322  
8-65

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Authority NND 969000  
By WBD NARA Date 7/25/02

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POL 33-4 JAPAN-US  
Department of State **TELEGRAM**

CONFIDENTIAL 742

PAGE 01 TOKYO 06368 120200Z

37

ACTION SFW 02

INFO EA 10, INT 06, SP 02, L 03, H 02, COM 08, DOT 10, P 04, USIA 12, CIAE 30

INR 07, NSAE 00, RSC 01, E 15, RSR 01, /083 W

P 120110Z MAR 68

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC PRIORITY 9233

C O N F I D E N T I A L TOKYO 6368

FOR S/FW

SUBJECT: TANNER CRAB FISHERY

REFERENCE: STATE'S 124074 -

1. HAVE ALERTED FOMOFF THAT USG NOT SATISFIED WITH GOJ  
REPLY JANUARY 21

AIDE MEMOIRE AND WILL DISCUSS MATTER  
FURTHER WITH THEM THIS WEEK.

2. EMBASSY PREPARED TO PROPOSE JAPANESE CONFINE COMMER-  
CIAL TAKE TO PRESENT KING CRAB AREAS AND TO ADD CATCH TO  
KING CRAB QUOTA BUT CAN FORESEE TWO PROBLEMS. (A) US

PAGE 2 RUALOT 6368D C O N F I D E N T I A L  
AGREEMENT PROVIDES QUOTA IN CASES FOR CANNED KING CRAB  
BUT TANNER CRAB ALL FROZEN AS SETS OF LEGS (HALF CRABS),  
AND (B) A REDUCTION IN CATCH BELOW THAT OF 1967 WILL BE  
EXTREMELY DIFFICULT FOR THE GOJ TO SELL TO THEIR  
INDUSTRY WITHOUT TANGIBLE EVIDENCE THAT RESOURCE IS  
DECLINING.

3. FOLLOWING ADDITIONAL INFORMATION OBTAINED FROM JFA  
RELATING TO TANNER CRAB FISHERY IN EASTERN BERING SEA 1967.

MICROFILMED BY RM/R

A. JAPANESE PERMITTED TWO BOATS (TENRYU MARU AND

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Tokyo  
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Department of State

TELEGRAM

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PAGE 02 TOKYO 06368 120200Z

NO. 15 CHIYO MARU TO FISH KING CRAB BY POTS LAST YEAR IN EASTERN BERING SEA.

B. TOTAL OF 280,000 TANNER CRAB WERE TAKEN INCIDENTAL TO KING CRAB.

C. BECAUSE SOFT SHELL CONDITION, SOME TANNER CRAB TAKEN BY POT REJECTED. ALL TANNER CRAB TAKEN BY GILL NET RETURNED TO SEA.

PAGE 3 RUALOT 63680 C O N F I D E N T I A L

D. USING CONICAL POT, 30,418 HAULS MADE FROM APRIL TO SEPTEMBER INCLUSIVE. RATIO BOTH TENRYU MARU AND CHIYO MARU AVERAGED 100 TANNER CRAB TO FIVE KING CRAB. THIS IS TYPE OF TRAP JAPAN PROPOSES USE TANNER CRAB FISHERY.

E. USING SQUARE POT, 4,863 HAULS WERE MADE FROM APRIL TO AUGUST INCLUSIVE. CATCH RATIO CONSISTENTLY ONE KING CRAB PER ONE TANNER CRAB.

4. ACCORDING NISHIKAWA, NIHON SUISAN, EASTERN BERING SEA TANNER CRABS ARE LARGE AND RUN 120-200 AVERAGE 150 PER CASE (48/6-1/2 OZ). THUS 1967 CATH PROBABLY EQUIVALENT TO 1900 CASES.

5. JFA VOLUNTEERED INVITATION FOR US OBSERVERS TO TAKE MEASUREMENTS, OBSERVE FISHERY AND COLLECT OTHER INFORMATION ON TANNER CRAB SAME AS OUTLINED FOR KING CRAB, TOKYO'S 6041.

PAGE 4 RUALOT 63680 C O N F I D E N T I A L

6. BELIEVE WE CAN OBTAIN JAPANESE AGREEMENT TO CONFINE COMMERCIAL TAKE TO PRESENT KING CRAB AREAS. GOJ PROBABLY REQUEST SOME PROVISION FOR RESEARCH VESSEL OR VESSELS OPERATE OVER ENTIRE AREA TO STUDY DISTRIBUTION AND TO TAG MOST OF CRABS TAKEN RETURNING THEM TO SEA.

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By WBD NARA Date 7/25/02

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*Department of State*

**TELEGRAM**

CONFIDENTIAL

PAGE 03 TOKYO 06368 120200Z

7. BELIEVE WE CAN HOLD CATCH TO NUMBER PROCESSED LAST YEAR AND RECOMMEND THIS ACTION IF US INDUSTRY WILL STAND FOR IT. EMBASSY BELIEVES IF NUMBER REDUCED BELOW 1967 LEVEL, INDUSTRY WILL MOST LIKELY REVOLT WITH POSSIBLE IRVATIONS#OTHER NEGOTIATIONS.

8. REQUEST FURTHER GUIDANCE.

GP-3. JOHNSON

AS RECEIVED #.

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By *WBD* NARA Date *7/25/02*

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POL 33-4 JAPAN-45  
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B  
4 MAR 68 20 02z  
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**OUTGOING TELEGRAM Department of State**

INDICATE: ☐ COLLECT  
☐ CHARGE TO

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Classification

Origin ACTION: Amembassy TOKYO

Info:

STATE

Ref: Tokyo's 5911 - POL 33-4 JAPAN-45

Subject: Tanner Crab Fishery

1. In addition reftel Dept. has received and examined text GOJ reply to Aide-Memoire of Jan. 19. We find reply unsatisfactory as basis for agreement on QTE experimental UNQTE fishery for tanner crab in eastern Bering Sea. We note particularly absence of specific information on number and size of vessels, lack of provision for US observers aboard vessels, and failure to offer for analysis evidence that gear to be used will take no king crab. We are also unimpressed by reference to Table 12 INPFC 1965 report as evidence tanner crab resources increasing.

2. Even were these specific objections satisfied we would still find proposal objectionable for more basic reasons.

Since delivery our Aide-Memoire we have ascertained that US

king crab fishermen have recently been turning with greatly

Drafted by: S/FW:SB low:msl 3/4/68  
Clearances: EA/J-Mr. Kinney  
Tel. Ext. 4440  
Telegraphic transmission and classification approved by: S/FW Donald L. McKernan  
Interior (BCF) - Mr. Nakatsu

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FORM DS-322  
8-65

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By WBD NARA Date 7/25/02

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increased interest to tanner crab as means of relief from poor king crab season especially around Kodiak. Tanner crab bids fair to become basis of substantial US fishery. Present market for frozen product good. In view of this situation news of Japanese plans has aroused adverse public sentiment in Alaska to considerable degree. In these circumstances launching Japanese tanner crab operation, in no matter what area near Alaska and to what degree limited, will undoubtedly complicate efforts for amicable renegotiation of existing agreements next fall.

3. Request Embassy discuss matter frankly with GOJ authorities along above lines adding that we would have no objection to fishing tanner crab anywhere in area of king crab agreement so long as catch is counted against quota in that agreement.

4. FYI we had originally thought in terms of possible final agreement on experimental operation in 1968 consisting of perhaps two or three small vessels with appropriate safeguards imposed and had discussed matter in those terms with Sunobe. However, developments outlined para 2 above substantially increase difficulties of obtaining public and Congressional acceptance

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By WBD NARA Date 7/25/02

Page 3 of telegram to TOKYO

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such arrangement. We have told Sunobe informally that our honest appraisal is that it would be better for both sides if GOJ would refrain from any such project at this time and until both sides can explore matter thoroughly. End FYI.

5. Request clarification of role of past operations DAINICHI MARU in tanner crab exploration. We understand DAINICHI MARU experimented with pots for both tanner and king crab and may have processed tanner crab commercially in east Bering Sea. Exempt.

END

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FORM DS-322A  
8-63  
CONTINUATION SHEET

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Authority NND 969000  
By WBD NARA Date 7/25/02

10

MARCH 1, 1968

Honorable Ernest Gruening  
United States Senate  
Washington, D. C. 20510

Dear Senator Gruening:

The Secretary has asked that I reply to your letter of February 23 expressing your concern over reported plans of Japanese fishing companies to fish for tanner crab in the eastern Bering Sea and urging action by the Department to prevent such a development.

Upon learning of these Japanese plans, we presented to the Japanese Government the views of the United States on this subject, including some of the points which you make in your letter. We have now had a response to this approach. Although we have not had the opportunity to study carefully the full text of the reply, it does not appear at first glance to be completely satisfactory from our point of view. We expect to pursue the matter further.

The basic problem derives from the differing positions of the United States and Japan on the status of the fisheries for king crab and tanner crab. The United States holds the view that the king crab and tanner crab are natural resources of the continental shelf over which the coastal state has exclusive jurisdiction, control and rights of exploitation. This position is based on the provisions of the 1958 Geneva Convention on the Continental Shelf, to which the United States and some 35 other countries are Parties. On the other hand, Japan holds the view that the king crab and tanner crab are fishery resources of the high seas and may therefore be fished by nationals of all countries. Japan is not a Party to the Convention on the Continental Shelf. The agreement of 1964 between the United States and Japan on king crab in the eastern Bering Sea was without prejudice to these differing positions.

① The Department is aware of the recent acceleration of interest in tanner crab on the part of Alaskan fishermen. We wish

S/FW: S. Blow

POC 33-4 JAPAN - US

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-2-

to help in every way in fostering the development of this new fishery. You may be sure that in our discussions with the Japanese we will have fully in mind the concerns expressed in your letter and the need for protection of the rights and interests of the United States and the Alaskan fishing industry.

Please call upon me whenever I may be of assistance to you.


Sincerely yours,



William B. Macomber, Jr.  
Assistant Secretary for  
Congressional Relations

S/FW:SB<sup>SA</sup>ow:ms1 2/29/68  
#3358 x4440

Clearances: L/SPA-Mr. Wallin (draft)  
EA/J-Mr. Kinney GHK  
H-Mr. Leahy



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By W6D NARA Date 7/25/02

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FORM 12-63 DS#563

DEPARTMENT OF STATE  
EXECUTIVE SECRETARIAT

# ACTION SLIP

(To Remain With Correspondence)

CONTROL NO.

3358

TO S/FW - Mr. Powell

DATE 2/27/68

SUBJECT Ltr to the Secy fm Ernest Gruening (USS) dtd 2/23 enclosing copy of tel fm Niels P. Thomsen re Japanese fishing firms to fish for Tanner crab in the Eastern Bering Sea and off the Pribiloff Islands

\*Prompt handling is essential. Return basic correspondence with reply. If delayed call telephone extension below.

For appropriate action.

For direct reply. Comeback copy required

Prepare reply. A response for signature by ~~Mr.~~ Amb. Macomber

XXXXXXXXXX

Clear with

Prepare a to

Refer to White House request of

Due in S/S by 3/1

XXXXXXXXXX

For your information.

REMARKS

S/FW

COPIES TO

EA - Mr. Blackburn (w/att)  
E - Mr. O'Donnell (w/att)  
H - Mr. Briggs (w/att)  
S - Mr. Steigman (w/att)

FEB 27 1968

MLGribble - 4735

SECRETARIAT STAFF

EXT.

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Authority NMD 969000

By WBD NARA Date 7/25/02



ERNEST GRUENING  
ALASKA

HOME ADDRESS:  
Box 1001  
JUNEAU, ALASKA

United States Senate  
WASHINGTON, D.C.

February 23, 1968

GEORGE SUNDBORG  
ADMINISTRATIVE ASSISTANT

HERBERT W. BEASER  
DIRECTOR OF LEGISLATION

3358

ACTION  
is assigned to

S/FW

Honorable Dean Rusk  
Secretary  
Department of State  
Washington, D.C.

Dear Mr. Secretary:

Enclosed is a copy of a telegram I received today from the Mayor of Unalaska expressing his concern over the announced plans of Japanese fishing firms to fish for tanner crab in the Eastern Bering Sea and off the Pribiloff Islands.

I understand that the tanner crab qualifies as a resource of the continental shelf and that under the Continental Shelf Convention of 1958 can be developed only by the United States. Furthermore, the attached telegram makes it apparent that Japanese incursion into Alaskan waters for crab will have a disastrous effect on Alaskan fisherman who are now dependent on tanner crab fishing to recoup the severe losses suffered during the king crab fishing season.

In view of the foregoing, I strongly urge that aggressive action be taken by the Department of State to enforce the terms of the Continental Shelf Convention. The fact that the Japanese Government has not responded to representations which I have been informed were made about four weeks ago by the Department of State protesting plans of the Japanese for crab fishing indicates that more forceful action is required to protect United States rights and the Alaskan fishing industry. I suggest, therefore, that you ask the Coast Guard to assign an additional cutter on fulltime patrol in the Dutch Harbor area to prevent violations of the Continental Shelf Convention.

With best wishes, I am

Cordially yours,

Ernest Gruening

ERNEST GRUENING, U.S.S.

4411

Enclosure

POL 33-4 JAPAN-US

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STATE

128 FEB 25 AM

ANALYSIS

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Authority NND 969000  
By W62 NARA Date 7/25/02

CLASS OF SERVICE

This is a fast message unless its deferred character is indicated by the proper symbol.

# WESTERN UNION

## TELEGRAM

W. P. MARSHALL  
CHAIRMAN OF THE BOARD

R. W. MCFALL  
PRESIDENT

SYMBOLS

DL = Day Letter

NL = Night Letter

LT = International Letter Telegram

1968 FEB 21 PM 3 45

The filing time shown in the date line on domestic telegrams is LOCAL TIME at point of origin. Time of receipt is LOCAL TIME at point of destination

NFD088 (29)CTB281

PRB256 AR120

RECEIVED FEB 23 1968

3358

PR BSA003 NL PD UNALASKA ALASKA 21

SENATOR ERNEST GRUENING

WASHINGTON, D.C.

ACTION BY JAPANESE SEEKING TANNER CRAB FISHING RIGHTS EASTERN BERING SEA AND PRIBILOF ISLANDS MUST BE VIGOROUSLY OPPOSED. AFTER DISASTEROUS KING CRAB SEASON OUR FISHERMEN NOW FISHING TANNER CRAB THESE AREAS IN ATTEMPT IN MANY CASES TO STAVE OFF BANKRUPTCY. ENTIRE AREA INFLAMED OVER POSSIBLE FURTHER GIVE-AWAY BY STATE DEPARTMENT OF RESOURCES ABSOLUTELY ESSENTIAL TO SURVIVAL FISHING FLEET AND ECONOMY THIS AREA. URGENTLY NEED COAST GUARD CUTTER ON FULLTIME PATROL DUTCH HARBOR AREA TO PREVENT VIOLATIONS KING CRAB AGREEMENT.

SF1201(R2-65)

NIELS P THOMSEN, CAPTAIN USCG (RET) PRESIDENT, ALEUTIAN KING CRAB INC., MAYOR OF UNALASKA.

#

SF1201(R2-65)

POC 33-4 JAPAN-US

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Authority NND 969000

By WBD NARA Date 7/25/02

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*POL 33-4 JAPAN-45*  
Department of State **TELEGRAM**

8

LIMITED OFFICIAL USE 979

PAGE 01 TOKYO 06041 010403Z

6  
ACTION SFW 02

INFO EA 10, INT 06, RSR 01, RSC 01, L 03, E 15, COM 08, CIAE 00, DODE 00,

INR 07, NSAE 00, P 04, USIA 12, /069 W  
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R 010341Z MAR 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 9025

LIMITED OFFICIAL USE TOKYO 6041

SUBJECT: KING CRAB FISHERY RESEARCH

REFERENCE: STATE'S 115996

*- POL 33-4 JAPAN-45*

1. BASED ON JAPANESE INTERPRETATION PROPER FUNCTION US OBSERVER ABOARD JAPANESE KING CRAB MOTHERSHIP TO ASSURE JAPAN'S ADHERENCE PROVISIONS PARAGRAPH 3(1), 3(2) AND APPENDIX OF AGREEMENT, FISHERY AGENCY AGREES TO PROVIDE US OBSERVER FOLLOWING:

A. INFORMATION ON (1) NUMBER OF TANS OF GEAR HAULED, (2)

PAGE 2 RUALOT 6041 **C O N F I D E N T I A L** LIMITED OFFICIAL USE  
NUMBER OF KING CRAB TAKEN, (3) CATCH PER UNIT EFFORT, (4)  
NUMBER CASES PRODUCED, AND (5) CATCH PER CASE BY FISHING AREA  
PER 10-DAY PERIOD.

B. ACCESS CAN COUNTER TO OBTAIN ADDITIONAL INFORMATION ON  
NUMBER CANS AND CASES PROCESSED.

C. OBSERVATION OF FISHING FROM "KAWASAKI" OR POT TENDERS TO  
EXTENT PRESENCE DOES NOT HINDER FISHING OPERATION.

D. OPPORTUNITY TO MEASURE 100 CRABS ABOUT ONCE EVERY THREE  
DAYS (WITH COOPERATION OF JAPANESE INSPECTORS).

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By *WBD* NARA Date *7/25/02*



*Department of State*

**TELEGRAM**

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PAGE 02 TOKYO 06041 010403Z

E. DAILY NOON POSITIONS BY MOTHERSHIPS AND CATCHERBOATS.

F. INFORMATION ON NUMBER KING CRAB RETURNED TO SEA AND DESCRIPTION OF FISHING GEAR.

G. OPPORTUNITY TAKE STOMACH SAMPLES AND COLLECT OTHER FAUNA TAKEN BY NETS TO EXTENT COLLECTIONS DO NOT HINDER FISHING

PAGE 3 RUALOT 6041D C O N F I D E N T I A L LIMITED OFFICIAL USE OPERATIONS.

2. (#)

WORK ONLY THRU JAPAN FISHERIES INSPECTORS. JOHNSON

NOTE: (#)OMISSION. CORRECTION TO FOLLOW.

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POL 33-4 JAPAN- US  
Department of State

TELEGRAM

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PAGE 01 TOKYO 06041 011034Z

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ACTION SFW 02

INFO EA 10, INT 06, L 03, E 15, COM 08, CIAE 00, DODE 00, INR 07, NSAE 00,

P 04, RSC 01, USIA 12, RSR 01, 069 W

R 010341Z MAR 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 9025

LIMITED OFFICIAL USE TOKYO 6041

C O R R E C T E D C O P Y

SUBJECT: KING CRAB FISHERY RESERACH

REFERENCE: STATE'S 115996

- POL 33-4 JAPAN- US

1. BASED ON JAPANESE INTERPRETATION PROPER FUNCTION US OBSERVER ABOARD JAPANESE KING CRAB MOTHERSHIP TO ASSURE JAPAN'S ADHERENCE PROVISIONS PARAGRAPH 3(1), 3(2) AND APPENDIX OF AGREEMENT, FISHERY AGENVA AGREES TO PROVIDE US OBSERVER FOLLOWING:

A. INFORMATION ON (1) NUMBER OF TANS OF GEAR HAULED, (2)

PAGE 2 RUALOT 60410 C O N F I D E N T I A L LIMITED OFFICIAL USE  
NUMBER OF KING CRAB TAKEN, (3) CATCH PER UNIT EFFORT, (4)  
NUMBER CASES PRODUCED, AND (5) CATC PER CASE BY FISHING AREA  
PER 10-DAY PERIOD.

B. ACCESS CAN COUNTER TO OBTAIN ADDITIONAL INFORMATION ON  
NUMBER CANS AND CASES PROCESSED.

C. OBSERVATION OF FISHING FROM "KAWASAKI" OR POT TENDERS TO  
EXTENT PRESENCE DOES NOT HINDER FISHING OPERATION.

D. OPPORTUNITY TO MEASURE 100 CRABS ABOUT ONCE EVERY THREE  
DAYS (WITH COOPERATION OF JAPANESE INSPECTORS).

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PAGE 02 TOKYO 06041 011034Z

E. DAILY NOON POSITIONS BY MOTHERSHIPS AND CATCHERBOATS.

F. INFORMATION ON NUMBER KING CRAB RETURNED TO SEA AND DESCRIPTION OF FISHING GEAR.

G. OPPORTUNITY TAKE STOMACH SAMPLES AND COLLECT OTHER FAUNA TAKEN BY NETS TO EXTENT COLLECTIONS DO NOT HINDER FISHING

PAGE 3 RUALOT 6041D C O N F I D E N T I A L LIMITED OFFICIAL USE  
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2. JAPAN REQUESTS THAT WHILE ABOARD VESSELS, US OBSERVERS  
WORK ONLY THRU JAPAN FISHERIES INSPECTORS. JOHNSON

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Authority *NND 969000*  
By *WBD* NARA Date *7/25/02*

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POL 33-4 JAPAN-US  
Department of State **TELEGRAM**  
23

LIMITED OFFICIAL USE 521

PAGE 01 TOKYO 05911 261506Z

52  
ACTION SFW 02

INFO EA 10, GPM 03, NSC 10, SC 01, SP 02, SS 20, RSC 01, L 03, H 02, CIAE 00,  
INR 07, NSAE 00, E 15, INT 06, COM 08, DOT 10, P 04, USIA 12, RSR 01  
/117 W

Tokyo 5911  
2-26-68

R 261241Z FEB 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 8945

LIMITED OFFICIAL USE TOKYO 5911

SUBJECT: TANNER CRAB FISHERY

REF: STATE'S 113021 - POL 33-4 JAPAN-US

1. FONOFF HANDED TO FISHERY ATTACHE TODAY REPLY TO USG AIDE  
MEMOIRE OF JAN 19 ON JAPANESE TANNER CRAB FISHING EASTERN  
BERING SEA.

2. IN SUMMARY TEXT STATES (1) THE OPPOSING US AND JAPAN VIEWS  
ON RESOURCES OF CONTINENTAL SHELF, (2) PURPOSE OF ACTION BY  
GOJ IS TO PLACE FISHERY UNDER CONTROL, (3) TANNER CRAB FISHERY

PAGE 2 RUALOT 5911D C O N F I D E N T I A L LIMITED OFFICIAL USE  
WILL NOT EXCEED LEVEL OF AN EXPERIMENTAL OPERATION CONDUCTED  
BY LIMITED NUMBER OF BOATS, AND (4) GOJ PREPARED DISCUSS  
TANNER CRAB FISHERY AT MEETING TO BE HELD TOWARDS END OF THIS  
YEAR.

3. OTHER POINTS BROUGHT OUT IN DISCUSSION ARE THAT (1) TANNER  
CRAB RESOURCES ARE INCREASING AS INDICATED IN TABLE 12, PAGE  
60 INPFC ANNUAL REPORT 1965, (2) TYPE OF POT TO BE USED IS  
CONICAL, MOUTH ON TOP, WHICH JAPANESE CLAIM SELECTIVELY TAKES  
TANNER CRAB AND NO KING CRAB, AND (3) GOJ PLANS INITIATE  
STUDY OF RESOURCE BY TAGGING 10,000 CRABS THIS YEAR AND TAKING

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*Department of State* **TELEGRAM**

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PAGE 02 TOKYO 05911 261506Z

VARIOUS BIOLOGICAL DATA. AIDE MEMOIRE BEING POUCHED. JOHNSON

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Authority *NND 969000*  
By *WBD* NARA Date *7/25/02*



46  
POL 33-4 JAPAN-45  
OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT  
☐ CHARGE TO

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Classification

116349  
16 Feb 68 01 13z  
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Origin  
Info:

ACTION: Amembassy TOKYO

INFO: CINCPAC  
USFJ

~~CINCPAC~~

REF: TOKYO 5631 - POL  
queried

1. If ~~queried~~ about Japanese complaint that Japanese fishing vessel was endangered by missiles ~~firing~~ fired by US Navy vessel, Department spokesman will ~~acknowledge~~ acknowledge Foreign Office approach to ~~DCM~~ DCM and with info drawn from respond ~~paragraph~~ paragraph 2 of reftel, adding statement that we are continuing our investigation of this matter.

END

RUSK

CLASSIFIED BY ES/M

Drafted by:

EA/P:DVKillion:df 2/15/68

Tel. Ext.

5360

Telegraphic transmission and

classification approved by:

EA/P:Oscar V. Armstrong

Clearances:

EA/J - Mr. Sneider

DOD/PA - Col. Stay (subs)

P/ON - Mr. Bartch (subs)

CONFIDENTIAL

Classification

FORM DS-322  
8-65

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Authority NND 969000  
By WBD NARA Date 7/25/02

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POL 33-4 JAPAN-45  
Department of State **TELEGRAM**

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Tokyo 5675

CONFIDENTIAL 845

PAGE 01 TOKYO 05675 160800Z

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ACTION EA 15

INFO SAH 03, CIAE 00, DODE 00, GPM 03, H 02, INR 07, L 03, NSAE 00, NSC 10,  
P 04, RSC 01, SC 01, SP 02, SS 20, USIA 12, RSR 01, /084 W

R 160715Z FEB 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 8789  
INFO CINCPAC

C O N F I D E N T I A L TOKYO 5675

SUBJECT: ALLEGED FIRING AT JAPANESE FISHING VESSEL

REF: STATE 116349

REPORT OF INCIDENT CONTAINED PARA ZGUBOKYGTYEQ# WAS IN MINOR  
ERROR ONE RESPECT. LST, VERNON COUNTY, WAS NOT RPT NOT  
WORKING WITH LSMR, WHITE RIVER. VERNON COUNTY WAS  
NEITHER FIRING ITSELF NOR SPOTTING FOR WHITE RIVER. IT  
MERELY HAPPENED TO BE IN SAME GENERAL AREA AT TIME OF  
FIRING AND NOTED PRESENCE OF VESSEL, PRESUMABLY JAPANESE  
FISHING BOAT, BETWEEN TWO AMERICAN VESSELS.

GP-3 JOHNSON

NOTE: # AS RECEIVED. CORRECTION TO FOLLOW.

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By WBD NARA Date 7/25/02

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POL 33-4 JAPAN- US  
Department of State **TELEGRAM**

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CONFIDENTIAL 146

PAGE 01 TOKYO 05675 161215Z

42  
ACTION EA 15

INFO SAH 03, CIAE 00, DODE 00, GPM 03, H 02, INR 07, L 03, NSAE 00, NSC 101  
P 04, RSC 01, SC 01, SP 02, SS 20, USIA 12, RSR 01, 084 W

*Tokyo 5675  
2-16-68*

R 160715Z FEB 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 8789  
INFO CINCPAC

CONFIDENTIAL TOKYO 5675

CORRECTED COPY

SUBJECT: ALLEGED FIRING AT JAPANESE FISHING VESSEL

REF: STATE 116349 - POL 33-4 JAPAN- US

REPORT OF INCIDENT CONTAINED PARA 2 TOKYO 5631 WAS IN MINOR  
ERROR ONE RESPECT. LST, VERNON COUNTY, WAS NOT RPT NOT  
WORKING WITH LSMR, WHITE RIVER. VERNON COUNTY WAS  
NEITHER FIRING ITSELF NOR SPOTTING FOR WHITE RIVER. IT  
MERELY HAPPENED TO BE IN SAME GENERAL AREA AT TIME OF  
FIRING AND NOTED PRESENCE OF VESSEL, PRESUMABLY JAPANESE  
FISHING BOAT, BETWEEN TWO AMERICAN VESSELS.

GP-3 JOHNSON

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POL 33-4 JAPAN-45

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INDICATE: ☐ COLLECT  
☐ CHARGE TO

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Origin  
Info:

ACTION: Amembassy TOKYO

STATE

Subject: King Crab Fishery Research

1. In bilateral US-Japan discussion toward close of November INPFC meeting US proposed that US and Japanese observers collect king crab data cooperatively with data to be shared equitably. It was understood Matsushita would make necessary arrangements for such joint effort in 1968.
2. Since there has been no further word from Japanese and in view imminence fishing season request Embassy inquire and seek to expedite response.

END

RUSK

1

Drafted by: S/FW:SB1ow:msl 2/15/68  
Tel. Ext. 4440  
Telegraphic transmission and classification approved by: S/FW Donald L. McKernan  
Clearances: Interior(BCF)-Mr. Brouillard (phone) EA/J-Mr. Kinney

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POL 33-4 JAPAN- US  
 Department of State  
 XR DEF 12 US TELEGRAM  
 XR DEF 6-2 US

CONFIDENTIAL 442

PAGE 01 TOKYO 05531 141130Z

46-43  
 ACTION EA 15

FM J C A E 00, DODE 00, GPM 03, H 02, INR 07, L 03, NSAE 00, NSC 10, P 04,  
 REC 01, SC 01, SP 02, SS 20, USIA 12, SAH 03, RSR 01, 084 W

Tokyo-5631  
 2-114-68

R 141002Z FEB 68  
 FM AMEMBASSY TOKYO  
 TO SECSTATE WASHDC 8762  
 INFO CINCPAC  
 USFJ

C O N F I D E N T I A L TOKYO 5631  
 CINCPAC FOR POLAD

1. FONOFF (TOGO, DIRECTOR OF NORTH AMERICAN BUREAU) CALLED DCM IN TO MAKE REPRESENTATIONS CONCERNING COMPLAINT BY JAPANESE FISHING VESSEL ABOUT US NAVY LSMR FIRING PRACTICE AT SEA NEAR JAPAN FEB 12. ACCORDING TO COMPLAINT FROM JAPANESE VESSEL, US NAVY "LST" ABOUT 40 MILES SE OF KII PENINSULA, HAD FIRED SOME ROCKET ROUNDS THAT LANDED IN WATER ABOUT 1,000 TO 1,500 METERS FROM JAPANESE VESSEL. TOGO ASKED THAT THIS MATTER BE BROUGHT TO ATTENTION OF CONCERNED AMERICAN AUTHORITIES WITH REQUEST THAT PRIOR INFORMATION BE PROVIDED THE JAPANESE

PAGE 2 RUALOT 5631D C O N F I D E N T I A L  
 GOVERNMENT CONCERNING ANY MANEUVERS BY US FORCES WHICH HELD OUTSIDE AGREED MANEUVER AREAS AS SPECIFIED UNDER AUTHORITY OF STATUS OF FORCES AGREEMENT.

2. DCM SAID THAT ACCORDING TO INFORMATION AVAILABLE FROM TWO AMERICAN VESSELS INVOLVED, FIRING OF ROCKETS FROM LSMR HAD BEEN CONDUCTED INTO AN AREA IN INTERNATIONAL WATERS WHICH WAS

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PAGE 02 TOKYO 03631 141130Z

CHECKED BOTH VISUALLY AND BY RADAR BEFORE FIRING CONDUCTED. JAPANESE VESSEL INVOLVED WAS PRESUMABLY ONE WHICH HAD BEEN SIGHTED BY AMERICAN LST WORKING WITH LSMR, BUT JAPANESE BOAT WAS AT LOCATION BETWEEN TWO AMERICAN VESSELS AND IN DIRECTION DIAMETRICALLY OPPOSITE TO THAT OF AREA INTO WHICH ROCKETS WERE BEING FIRED. DCM SAID IN CIRCUMSTANCES FIRING CLEARLY CONSTITUTED NO DANGER TO JAPANESE BOAT WHATSOEVER. SUGGESTED THAT IF JAPANESE WISHED TO CONSULT REGARDING INTERPRETATION OF STATUS OF FORCES AGREEMENT AS IT AFFECTED SUCH PRACTICES, THEY WERE AT LIBERTY TO DO SO. DCM REMINDED TOGO THAT A SIMILAR INCIDENT IN 1963 HAD IN FACT BEEN DISCUSSED IN JOINT COMMITTEE, THOUGH WITHOUT ANY CONCLUSIVE RESULT.

PAGE 3 RUALOT 5631D C O N F I D E N T I A L  
3. TOGO SAID HE REALIZED INCIDENT WAS FAR FROM CLEAR-CUT BUT THAT HE WOULD HAVE TO ASK AT LEAST THAT DCM AGREE TO TRANSMIT HIS VIEWS TO CONCERNED AMERICAN QUARTERS. HE INDICATED THERE WOULD BE CONSIDERABLY MORE THAN NORMAL PRESS INTEREST IN MATTER BECAUSE OF TENSION OVER PUEBLO CRISIS, AND HE WOULD HAVE TO TELL PRESS AT LEAST THIS MUCH. HE COULD NOT, HE FELT, SAY INCIDENT WOULD BE TAKEN UP IN JOINT COMMITTEE WITHOUT HAVING OPPOSITION DIET MEMBERS DEMAND FULL ACCOUNTING OF ANY SUBSEQUENT JOINT COMMITTEE PROCEEDINGS ON MATTER, WITH ATTENDANT RISK OF FURTHER UNFAVORABLE PUBLICITY.

4. DCM SAID HE COULD, OF COURSE, NOT REFUSE TO PASS ON SUBSTANCE OF TOGO'S REMARKS AND UNDERSTOOD DIFFICULTIES TO WHICH TOGO HAD REFERRED. HOWEVER, HE DID NOT WISH TO PUT SELF IN POSITION OF ACCEPTING A REPRESENTATION BASED UPON A VERSION OF THE FACTS OF THE INCIDENT AT VARIANCE WITH OUR OWN INFORMATION AND PERHAPS INVOLVING ALSO TECHNICAL MATTERS OF TREATY INTERPRETATION. TOGO INDICATED HIS UNDERSTANDING BUT SAID HE WOULD TELL PRESS DCM HAD AGREED TO REPORT SUBSTANCE HIS REPRESENTATIONS.

GP-3. JOHNSON

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PAGE 01 TOKYO 05562 130450Z

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ACTION SFW 02

INFO EA 10, L 03, E 15, INT 06, COM 08, DOT 10, CIAE 00, INR 07, NSAE 00

RSC 01, RSR 01, /063 W

R 130400Z FEB 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 8725

LIMITED OFFICIAL USE TOKYO 5562

SUBJECT: TANNER CRAB FISHERY

REFERENCE: STATE 113021 -

REPLY TO AIDE MEMOIRE ON TANNER CRAB EXPECTED  
THIS WEEK. DELAY CAUSED BY OHBA (JFAL  
ATTENDANCE RECENT NEGOTIATIONS IN AUSTRALIA.  
JOHNSON

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POL 33-4 JAPAN - US

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Origin

ACTION: Amembassy TOKYO

9 FEB 68 22 35Z

Info:

STATE

REF: A. State 100099 - POL 33-4 JAPAN - US  
B. Tokyo 4875  
C. Tokyo 4880

Subject: Tanner Crab Fishery

1. In view approach of fishing season increasing concern felt here over absence GOJ response to approach reported Ref B. Request Embassy attempt expedite reply.
2. FYI In informal discussion Jan. 24 Sunobe gave McKernan points contained para 3 Ref C. McKernan made appropriate counter and gave Sunobe indication of nature possible compromise as outlined para 6 Ref A.

END

MINI FILMED BY BS/A

RUSK

Drafted by:

S/FW:SBlow:msl 2/9/68

Tel. Ext. 4440

Telegraphic transmission and classification approved by:

S/FW Donald L. McKernan

Clearances:

Interior (BCF) - Mr. Wilson  
(Subs)

EA/J - Mr. Kinney

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OBJECTION ACTION			DEPARTMENT OF STATE			INCO-FISH JAPAN		
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ARA	EUR	AFR	TO : Department of State			RECEIVED DEPARTMENT OF STATE FEB 3 12 09 PM 1968		
NEA	CU	INR	FROM : Amembassy TOKYO			RS/AN ANALYSIS BRANCH DATE: February 1, 1968		
E	P	IO	SUBJECT : Entry of Fishing Vessels Into US Ports					
L	FBO	AID	REF : A. State's A-402 of June 15, 1967					
3		SCI	B. Tokyo's 4742 of January 17, 1968					
AGR	COM	FRE	C. State's 105493 of January 26, 1968					
INT	LAB	TAR	<p>Fishery Attache discussed with Nihon Suisan (January 29) provisions governing the entry of foreign fishing vessels into U. S. ports and left with them basic text Ref. A.</p> <p>The following were present: Atkinson (Fishery Attache) from Embassy; Nishikawa, Managing Director, Foreign Trade; Tanimura, Manager, Overseas Operations; Tamura, Assistant Manager, Trawl Fisheries; and Fukui, Trawl Assistant, all of Nihon Suisan.</p> <p>The discussion lasted for about an hour and a half. During this time, Mr. Atkinson repeatedly pointed out problems which could arise if Japanese fishing boats began to regularly use U. S. ports as a base for operations. In addition to positions Ref. B and Ref. C, possible U. S. reaction was compared with the legislative action taken last year by Japan closing its ports to foreign fishery vessels, after South Korea and the U.S.S.R. indicated an interest in using Japanese ports for supplies, etc.</p> <p>Fishery Attache also stressed that Japanese fisheries should be careful to avoid areas where U. S. fisheries are concentrated.</p> <p>When queried as to the size of the operation and the area of fishing, Mr. Nishikawa stated that the proposed fishery would be very small (probably one or two boats in the foreseeable future). The company is only now studying the potential of the area from past surveys.</p>					
TR	XMB	AIR						
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CSD	USIA	NSA						
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FORM 4-62 DS-323			UNCLASSIFIED			FOR DEPT. USE ONLY <input checked="" type="checkbox"/> In <input type="checkbox"/> Out		
Drafted by: ECON:CEAT:rf 1/30/68			Contents and Classification Approved by: ECON:CEAT:rf					
Clearances:								

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The area of operation would be between Florida and 40° N.; in original inquiry to Embassy, company used Boston only as an example.

The company agreed to alert Fishery Attache if and when the plans to fish off the east coast of the U. S. materialize. They will also provide names and other detail of the ships involved for transmitting to Washington and the Coast Guard.

*CM*  
JOHNSON

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POL 33-4 JAPAN- US  
Department of State **TELEGRAM**

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PAGE 01 TOKYO 04880 200817Z

9  
ACTION SFW 02

INFO SS 20, L 03, H 02, COM 08, TRSY 08, INT 06, NSA 02, EA 10, MSC 01, DOT 10,  
MM 01, RSR 01, INR 07, P 04, CIAE 00, DODE 00, RSC 01, USIA 12, NSC 10,  
/108 W

P 200730Z JAN 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC PRIORITY 8278

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SUBJECT: TANNER CRAB FISHERY

REF: (A) TOKYO 4511; (B) STATE 100099; (C) TOKYO 4875

1. FISHERY ATTACHE MET SATURDAY MORNING WITH OHBA, KATO AND NIWA (CRAB REGULATION SPECIALIST) OF JAPAN FISHERY AGENCY TO DISCUSS INFORMALLY USG POSITION OF JFA PROPOSAL TO LICENSE TANNER CRAB FISHERY IN THE NORTH PACIFIC THIS YEAR.

2. OHBA EXPLAINED THAT AT PRESENT TIME FISHERY AGENCY HAS NO REGULATION THAT COULD PREVENT JAPANESE FISHERMEN

PAGE 2 RUALOT 4880D C O N F I D E N T I A L LIMITED OFFICIAL USE  
FROM TAKING TANNER CRABS ON THE HIGH SEAS. THIS IS A NEW FISHERY THAT WILL INCREASE RAPIDLY IN NEXT FEW YEARS AND ACCORDINGLY THE JAPANESE FISHERY AGENCY MUST TAKE SOME ACTION THAT WOULD PLACE THIS FISHERY UNDER CONTROL, SUBJECT TO APPROPRIATE REGULATION AND PROVIDE FOR

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PAGE 02 TOKYO 04880 200817Z

COLLECTION WHATEVER STATISTICAL DATA IS NEEDED FROM FISHERMEN. AT PRESENT TIME, FISHERMEN ARE FREE TO FISH TANNER CRAB ANYWHERE ON THE HIGH SEAS. THIS POINT WAS NOT MADE CLEAR IN PREVIOUS TALKS.

3. KATO TRANSLATED FOR ATTACHE TEXT OF DISPATCH THAT WILL BE CABLED WASHINGTON BY FONOFF AS A REPLY TO MR. MCKERNAN'S QUESTIONS RAISED WITH MR. SUNOBE IN MEETING JANUARY 10. IN SUMMARY FOLLOWING INFORMATION WILL BE PRESENTED TO MR. MCKERNAN: (1) PURPOSE FOR ACTION BY JFA IS TO PLACE TANNER CRAB FISHERY UNDER EFFECTIVE CONTROL OF THE AGENCY, (2) PROPOSED REGULATIONS REPORTED IN REFTEL (A), (3) PROVISION REQUIRING FISHERMEN TO SUBMIT STATISTICS OF THEIR OPERATION, (4) STATEMENT THAT BEST INFORMATION JFA INDICATES STOCKS OF TANNER CRABS

PAGE 3 RUALOT 4880D C O N F I D E N T I A L LIMITED OFFICIAL USE  
INCREASING AND ARE BEING FOUND IN ABUNDANCE OVER A GREATER AND GREATER AREA, (5) JFA HAS MADE NO DECISION AS TO NUMBER OF BOATS THAT BE LICENSED FOR THE FISHERY BUT ANTICIPATE ONLY VERY FEW BOATS WILL OPERATE IN THE EASTERN BERING SEA ON AN EXPERIMENTAL BASIS, (6) ANY FISHING SOUTH OF 55DEGSN FOR TANNER CRAB WILL BE ONLY FOR PURPOSE OF ASSESSING THE ABUNDANCE OF CRAB IN THE AREA, (7) IT WILL BE IMPOSSIBLE TO PLACE US SCIENTISTS ABOARD VESSELS BECAUSE OF THE SMALL SIZE OF THE BOATS (1) FLEET USUALLY CONSISTS OF ONE 1,000 TON REEFER/CARRIER AND SEVERAL POT TENDERS UNDER 100 TONS) - JAPAN ALSO WILL NOT PLACE SCIENTISTS ABOARD THESE SHIPS, (8) JFA BELIEVES ADEQUATE STATISTICS CAN BE OBTAINED FROM THE FLEET AND IS PREPARED TO STUDY DATA COOPERATIVELY WITH THE US.

4. FISHERY ATTACHE DISCUSSED CONTENTS AIDE MEMOIRE LEFT AT FONOFF FRIDAY BUT NOT YET RECEIVED BY JFA. IN ADDITION TO GENERAL REVIEW OF US POSITION, FISHERY ATTACHE ASKED THAT JAPAN ISSUE NO LICENSE FOR

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PAGE 4 RUALOT 4880D C O N F I D E N T I A L LIMITED OFFICIAL USE  
A TANN CRAB FISHERY IN THE EASTERN BERING SEA UNTIL  
AFTER THE PROBLEM HAS BEEN DISCUSSED AT THE MEETING TO  
REVIEW KING CRAB ARRANGEMENTS IN LATE 1968.

5. OHBA STATED THAT HE BELIEVED THE USG AND GOJ POSITIONS  
WERE NOT TO FARR APART AND ANTICIPATED NO REAL PROBLEM.  
ALTHOUGH GIVEN AS OWN PERSONAL OPINION, OHBA FELT THAT  
(1) JFA DECISION TO PLACE THIS FISHERY UNDER LICENSING  
CONTROL WOULD ACTUALLY PROTECT US INTERESTS IN THE EASTERN  
BERING SEA, (2) THE NUMBER OF BOATS NEXT YEAR WOULD BE  
LESS THAN FIVE TO FISH ONLY ON AN EXPERIMENTAL BASIS, (3)  
DATA COLLECTED FROM THE OPERATION AND PAST DATA COULD BE  
ANALYZED COOPERATIVELY BY US AND JAPAN SCIENTISTS, AND  
(4) JAPAN COULD DISCUSS THE MATTER AT THE KING CRAB MEETING  
LATE IN 1968. FONOFF AND JFA WILL TRY TO REPLY TO AIDE  
MEMOIRE WITHIN A WEEK. JOHNSON

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POL 33-4 JAPAN-US  
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PAGE 01 TOKYO 04875 200457Z

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ACTION SFW 02

INFO EA 10, E 15, INT 06, COM 08, DOT 10, L 03, INR 07, P 04, CIAE 00, DOD 00,  
RSC 01, USIA 12, NSA 02, MM 01, RSR 01, 1082 W

P 200350Z JAN 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC PRIORITY 8273

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SUBJECT: TANNER CRAB FISHERY

REFERENCE: STATE 100099 - POL 33-4 JAPAN-US

1. FISHERY ATTACHE FRIDAY AFTERNOON REVIEWED IN DETAIL WITH SASAKI, FONOFF, USG POSITION JAPANESE PROPOSAL TO FISH TANNER CRAB EASTERN BERING SEA THIS YEAR.

2. IN ACCEPTING AIDE MEMOIRE, SASAKI STATED GOJ WAS WELL AWARE US POSITION AND CONCERN FOR TANNER CRAB FISHERY FROM PREVIOUS DISPATCH FROM SUNOBE FONOFF AND FISHERY AGENCY

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PAGE 2 RUALOT 4875D C O N F I D E N T I A L LIMITED OFFICIAL USE  
HAD ALREADY HELD SOME DISCUSSION OF PROBLEM.

3. SASAKI PROMISED THAT FONOFF AND FISHERY AGENCY WOULD CAREFULLY STUDY USG REQUEST TO ABSTAIN FROM FISHING TANNER CRABS THIS YEAR AND WOULD TRANSMIT REPLY AS SOON AS DECISION REACHED.

4. JAPAN FISHERY AGENCY HAS NOT YET ISSUED LICENSES FOR EASTERN BERING SEA TANNER CRAB FISHING ALTHOUGH THEY HAVE

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PAGE 02 TOKYO 04875 200457Z

EXPRESSED THEIR INTENT.

5. PROPOSED AREA FOR TANNER CRAB FISHING IS ALL WATER NORTH OF A LINE EXTENDING FROM CAPE NEWENHAM TO 166DEGS30'W AND 58DEGS00'N, SOUTH TO 166DEGS30'W AND 55DEGS00'N, WEST TO 177DEGS00'E AND 55DEGS00'N, AND NORTHWEST TO CAPE OZERNOI ON KAMCHATKA PENNINSULA EXCEPT FOR THE "BLUE" KING CRAB AREA AROUND THE PRIBILOF ISLANDS DEFINED BY THE COORDINATES 170DEGS30'W AND 58DEGS00'N, 170DEGS30'W AND 56DEGS30'N, 168DEGS30'W AND 56DEGS30'N, 168DEGS30'W AND 58DEGS00'N, AND A NARROW KING CRAB AREA ALONG THE EASTERN COAST OF SIBERIA NORTH OF CAPE OLYUTORSKI. TANNER CRAB FISHING ALSO PROPOSED

PAGE 3 RUALOT 4875D C O N F I D E N T I A L LIMITED OFFICIAL USE  
WITHIN OKHOTSK SEA BETWEEN EXISTING KING CRAB AREA ALONG WEST COAST OF THE KAMCHATKA PENNINSULA AND 150DEGS00'E EXTENDING FROM THE NORTH COAST OF THE OKHOTSK SEA TO 46DEGS00'N AND 150DEGS00'E. JOHNSON

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17 JAN 68 21 44Z

Origin ACTION: Amembassy TOKYO

Info:

STATE

Ref: Tokyo's 4511

Subject: Tanner Crab Fishery

1. USG disturbed by GOJ decision license tanner crab fishery eastern Bering Sea. Because of similarity of habits of two species US takes same position on tanner crab as on king crab

i. e. they are resource of continental shelf over which coastal state has exclusive jurisdiction and control. While we aware GOJ holds different view we would have thought GOJ in view of known differences would have consulted with US.

US position on tanner crab communicated to Minister Sunobe of Japanese Embassy in informal discussions June 1967. Thus US position should be no surprise to GOJ.

2. In view US position and domestic law initiation of Japanese fishery for tanner crab in eastern Bering Sea without prior agreement between two countries would require

US to take such actions as might be necessary to protect

Drafted by: S/FW:SB low:msl 1/17/68 Tel. Ext. 4440 Telegraphic transmission and classification approved by: S/FW Donald L. McKernan  
Clearances: INT:BCF-Mr. Terry (subs) EA/K-Mr. Barch (draft) L/SFP-Mr. Yingling (subs)  
EA/J-Mr. Kinney (draft)

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Page 2 of telegram to TOKYO

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its interests. In this connection elements of US public and interested Members of Congress have strong feelings on rights to shelf resources and fact that US not now using tanner crab substantially will carry little weight with them. Several US king crab processors are already putting up experimental packs of tanner crab and it is predicted that with leveling off of king crab fishery US fishermen and processors will be actively seeking tanner crab perhaps within a year or two. Moreover a new foreign fishery for tanner crab in eastern Bering Sea would further compound difficulties US fishermen already face in operating fixed crab gear in that area. Public and Congress will also note that argument for king crab agreement based on established fishery is not applicable to tanner crab.

3. We must also take into account effect of a Japanese tanner crab fishery on ROK which is obviously eager to participate in various fisheries in North Pacific. Initiation of Japanese fishery without any justification based on past record would constitute almost open invitation to Koreans to do same. Such a development would greatly complicate existing arrangements on king crab.

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CONTINUATION SHEET

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4. We conclude that move by Japan as outlined reftel without full consideration of problems involved and agreement by two Governments likely to prejudice not only present king crab agreement but also agreement of May 9, 1967. We urge therefore that GOJ reconsider its decision and hold matter in abeyance until representatives of two Governments can explore in depth at time of review of king crab agreement toward end this year.

5. Request Embassy discuss matter with Foreign Ministry along foregoing lines and unless you see objection leave Aide-Memoire along following substantive lines:

QTE Embassy refers to information recently provided by Japanese authorities to effect that GOJ will license Japanese vessels to fish for tanner crab (*Chionoecetes* sp.) on continental shelf of US in eastern Bering Sea in 1968.

QTE As GOJ aware, USG is of the view that king crab is a natural resource of continental shelf over which coastal state has exclusive jurisdiction, control and rights of exploitation. Since factors which impel USG to this view apply equally to tanner crab, it follows that US takes same position with respect to tanner crab, that is, that US has exclusive jurisdiction, control

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CONTINUATION SHEET

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and rights of exploitation over tanner crab on continental shelf of US.

QTE USG is aware that GOJ does not agree with US position as to status of king crab and, presumably, tanner crab. Nevertheless, in the circumstances, USG is understandably surprised and concerned that GOJ should have taken decision to conduct fishing operations for tanner crab on US continental shelf without prior consultation.

QTE Initiation of fishing operations for tanner crab by Japanese fishermen on continental shelf of US in absence of agreement between two Governments would require US to take such measures as might be necessary to protect its rights to these resources. Such a situation would be regrettable since it would likely be prejudicial to existing amicable arrangements between two countries for regulation of king crab fishery in eastern Bering Sea and other fisheries off US coast.

QTE Consideration of such new Japanese fishery on US continental shelf requires examination of several important factors. Among these are interest and potential of US fishermen in exploiting tanner crab resource and possibility that fishermen of third

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countries might as consequence of action by Japan seek to undertake similar fishing operations. In view of importance of thorough study of implications of action proposed by GOJ, USG urges that GOJ reconsider its decision and hold matter in abeyance pending exploration of problem at time of meeting of representatives two Governments in late 1968 to review operation of agreement on king crab in eastern Bering Sea. END QTE.

6. FYI we consider it likely GOJ will argue strongly that matters have advanced to point where domestic opinion requires some positive action in 1968. In such case we are thinking of possible fall-back position which would provide for an extremely limited quasi-scientific exploratory operation in 1968 involving much smaller number of vessels than now contemplated and with understandings between two Governments on controls to be applied. However we wish to know GOJ reaction to above approach before making decision on exact nature of fall-back. End FYI.

7. Areas where pot fishing would not be allowed not completely clear from reftel. Assume all longitudinal points are west rather than east longitude as given but in any event would appreciate further clarification particularly as to easternmost area.

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8. FYI McKernan discussed reftel informally with Minister Sunobe  
January 10. Sunobe said he would report discussion to Tokyo  
but suggested we should at same time communicate official US  
reaction to GOJ.

END

RUSK

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Department of State **TELEGRAM**

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ACTION SFN 02

INFO EA 10, E 15, COM 08, INT 06, IO 10, L 03, H 02, INR 07, CIA 04, NSA 02,

MM 01, RSC 01, RSR 01, F 04, USIA 12, MSC 01, /089 W

Tokyo 4511  
1-69-68

R 090606Z JAN 68  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 8053  
INFO RUKAH BUREAU OF COMMERCIAL FISHERIES JUNEAU ALASKA

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SUBJECT: TANNER CRAB FISHERY, EASTERN BERING SEA

1. YESTERDAY MR. OHBA, CHIEF FIRST OCEAN SECTION, PRODUCTION DIVISION, JAPAN FISHERY AGENCY, REVIEWED WITH FISHERY ATTACHE PLANS OF THE AGENCY TO LICENSE BOATS THIS YEAR TO FISH ZUWAIGANI (TANNER CRAB) IN THE EASTERN BERING SEA.

2. THE LICENSES WILL SPECIFY (1) USE OF POTS WITH OPENING ON TOP WHICH STUDIES SHOW DO NOT TAKE KING

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CRAB; (2) THE RETURN ALIVE OF ANY KING CRAB THAT MIGHT BE TAKEN INCIDENTAL TO THE FISHERY; AND (3) A FISHING AREA NORTH OF 55DEGREES N AND OUTSIDE OF AREAS TRADITIONALLY FISHED BY JAPANESE KING CRAB FLEET. (THE TWO KING CRAB AREAS WHERE POT FISHING WILL CT#BE ALLOWED ARE DESIGNATED BY THE FOLLOWING COORDINATES : (-) 170DEGREES 30'E. AND 58DEGREES 00' N., 170DEGREES 30' E. AND 56DEGREES 30'N.,

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168DEGREES 30' E. AND 56DEGREES 30' N., AND 168DEGREES 30' E. AND 58DEGREES 00' N., AND (B) OFF ALASKA PENINSULA AT ABOUT 55DEGREES 00' N., 166DEGREES 30' E. AND 55DEGREES 00' N., 166DEGREES 30' E. AND 58DEGREES 00' N., AND OFF CAPE NEWENHAM.)

3. THE NUMBER OF BOATS TO BE LICENSED THIS YEAR WILL NOT EXCEED TEN.

4. THE FISHERY WILL BEGIN IN MARCH OR EARLY APRIL--A LITTLE BEFORE THE START OF THE KING CRAB FISHERY.

5. BECAUSE OF POSSIBLE CONFLICT WITH U.S. FISHING

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F I D E N T I A L W L O I E D K M F F I C I A L U S E  
INTERESTS, THE AGENCY WILL NOT LICENSE A TANNER CRAB FISHERY FOR THE AREA SOUTH OF 55DEGREES N. TO THE ALEUTION ISLANDS. HOWEVER, THEY ARE CONSIDERING SENDING ONE TO THREE EXPLORATORY RESEARCH SHIPS INTO THE AREA THIS YEAR TO OBTAIN INFO ON DISTRIBUTION AND ABUNDANCE OF TANNER CRABS.

6. IN DISCUSSION, THE FISHERY ATTACHE POINTED OUT THAT THE UNITED STATES CONSIDERS TANNER CRAB A CREATURE OF THE CONTINENTAL SHELF AND THE PROPOSED ACTION BY THE FISHERY AGENCY WOULD HAVE TO BE FORWARDED TO WASHINGTON FOR STUDY AND COMMENT. THE ATTACHE FURTHER NOTED THAT IN ANY CASE THE UNITED STATES WOULD MOST LIKELY REQUEST FULL DATA ON CATCH AND OTHER DETAILS OF THE FISHERY AND ACCEPTABLE EVIDENCE THAT KING CRAB WOULD NOT BE TAKEN BY THE POT FISHERY OR IF TAKEN, WOULD NOT BE RETAINED. JOHNSON

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